
PLANNING BOARD MEMO • AMENDED MAJOR SITE PLAN & CONDITIONAL USE REVIEW

DATE: November 6, 2025

TO: Windham Planning Board
FROM: Amanda Lessard, Senior Planner/Project Manager
Cc: Steve Puleo, Planning Director
Grant Duchas, Excel Engineering
Paul Birdsall, Camping World

RE: #24-29 – Amended Major Site Plan & Conditional Use – Camping World Expansion – 480
Roosevelt Trail – Camping World RV Sales, LLC

Planning Board Meeting: November 10, 2025

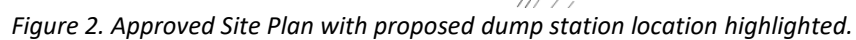
Overview

This application is an amendment to a site plan last approved by the Planning Board on July 28, 2025 to add a dump station near the building for the discharge of camper and RV wastewater tanks to the existing subsurface wastewater disposal system. This application is a substantive change to the approved plan as it requires an amendment to the project's Maine DEP Site Location of Development Act (SLODA) Permit, so in accordance with [§120-815G](#) is subject to review and approval by the Planning Board.

The Planning Board reviewed the application at a meeting on October 27, 2025. At that meeting the Board expressed concern about the possibility of overloading the system, recommended more frequent monitoring and reporting to the Town and requested more information to ensure the limits were not exceeded and evidence that the DEP had approved the design. Since that meeting the applicant has received DEP approval of a minor revision to the SLODA Permit and provided a revised septic design that includes advanced treatment to reduce nitrogen concentrations, and a plan for the operation, maintenance, flow monitoring and reporting associated with the dump station.

Changes to the memo dated July 24, 2025 are incorporated as underlined text below and additional changes from the memo dated October 23, 2025 are incorporated as *italicized underlined text* below.

Uses: Retail Sales, Outdoor; Retail Sales; Automobile Repair Services. Subject property is identified as Tax Map: 15: Lot: 1A; Zone: Commercial III (C-3) in the Ditch Brook watershed.



Review History:

The trailer sales and service use on the property was originally approved by the ZBA in 1984 on the then 5.8 acre lot as a special exception in the Commercial Zone. Planning Board approval was granted in 1993 for the 50 foot by 80 foot service building, in 1999 for a 50 foot by 93 foot trail showroom building, and in 2001 for a 50 foot by 20 foot lean-to addition to the existing service building. In 2017, the ZBA and Planning Board approved expansions of non-conforming use (Retail Sales, Automobile Sales) to 4.2 acres of abutting land for RV inventory and display area and to construct a 90 foot by 70 foot addition to the existing service building (the 2001 lean-to addition was removed). In 2021 the ZBA and Board approved an amendment to the site plan to expand the RV inventory and display area and construct associated stormwater facilities to the now combined 15.5 acre property. DEP also issued an after-the-fact Site Location of Development permit for the 9.3 acres of imperious and 13.1 acres of developed areas. In 2021 staff approved a minor change to the site plan for the installation of pole mounted lighting in the rear parking lot accessed from Danielle Drive.

On April 14, 2025 the Planning Board approved the site plan that included demolishing the existing sales center on the north end of the site and building a 20,500 square foot RV sales and service addition onto the southern existing building. The plan also included additional site improvements, including adding automobile parking and RV delivery stalls, site lighting, landscaping and one new driveway entrance on Roosevelt Trail will be constructed to replace the two existing curb cuts. A portion of the existing gravel RV inventory storage areas will be paved with asphalt.

On July 28, 2025 the Planning Board approved an amendment to the approved site plan and conditional use to add a 5,007 square foot canopy addition to the southeast side of the building to provide a covered outdoor space for customer walkthroughs and review of service needs, and a preparation area for mechanical work. That amendment was an expansion of the Automobile Repair Services use, a conditional use in the C-3 District, so in accordance with [§120-516B](#) the Planning Board served as the review authority.

Construction of the improvements approved in April and July 2025 are currently underway.

SITE PLAN REVIEW

Staff Comments:

1. Complete Application:

MOTION: [I move] the Amended Site Plan & Conditional Use application for project #24-29 Camping World Expansion project is found complete in regard to the submission requirements based on the application checklist, but the Planning Board retains the right to request more information where review criteria are not fully addressed.

2. Waivers:

Waiver of Submission Requirements: The Planning Director, or designee, may waive any of the submission requirements of [§120-811](#) based upon a written request by the applicant. Such a request shall be submitted at the time of the preapplication conference for minor developments

or as part of the sketch plan application for major developments. A waiver of any submission requirement may be granted only if the Planning Director, or designee, finds that the information is not required to determine compliance with the standards and criteria of the Land Use Ordinance.

None requested.

Waiver of the Site Plan Performance Standards. The Planning Board may waive the requirements of [§120-812](#) if it finds that extraordinary an unnecessary hardship, not self-imposed, may result from strict compliance with the site plan review standards. In all cases, waivers shall not be deemed a right of the applicant, but rather shall be granted at the discretion of the Planning Board. The applicant shall submit a list of the requested waiver(s) in writing. For each waiver requested, the applicant shall submit answers to each criterion in [§120-808B\(2\)](#).

None requested.

3. Public Hearing: Public hearings were held on March 24, 2025 and July 28, 2025.
4. Site Walk: A site walk was held on April 14, 2025.

Findings of Fact, Conclusions, and Conditions of Approval for the Windham Planning Board:

MOTION: [I move] the Amended Major Site Plan and Conditional Use application for the #24-29 Camping World Expansion identified on Tax Map: 15; Lot: 1A; Zone: Commercial III (C-3) and located in the Ditch Brook watershed is to be **(approved with conditions/denied)** with the following Findings of Fact, Conclusions, and Conditions of Approval.

FINDINGS OF FACT

Jurisdiction: The Camping World Expansion project is classified as a Major Site Plan, which the Planning Board is authorized to review and act on by [§120-803A\(1\)](#) of the Town of Windham Land Use Ordinance. Automobile Repair Services are a conditional use in the C-3 District so in accordance with [§120-516.B](#) the Planning Board shall serve as the review authority. Amendments to approved plans require review and approval by the Planning Board in accordance with [§120-815G](#).

Title, Right, or Interest: The applicant has submitted a copy of a Property Deed between FRHP Lincolnshire, LLC, and FRHP 3, LLC dated November 29, 2022, and recorded on December 2, 2022, at the Cumberland County Registry of Deeds in Book 39877 and Page 253; and a copy of a Lease Agreement between FRHP 3 LLC, and Camping World RV Sales, LLC dated November 29, 2022.

ARTICLE 4 ZONING DISTRICTS

- As shown on the Town of Windham [Land Use Map](#) approved by the Town Council, date April 9, 2024, Tax Map: 15; Lot: 1A, the property is located in the Commercial III (C-3) Zoning District, [§120-408](#).

- The proposed land uses, Retail Sales, Outdoor and Retail Sales are permitted uses in the C-3 District, per [§120-412B](#) and in [Article 5](#) Performance Standards and Automobile Repair Services is a permitted conditional use in the C-3 District, per [§120-408C\(2\)](#), where the repair of commercial trucks shall be limited to those vehicles with a gross vehicle weight rating equal to, or less than, 26,000 pounds per [§120-412F\(1\)](#).
- The lot conforms to the C-3 dimensional standards of [§120-408E](#).

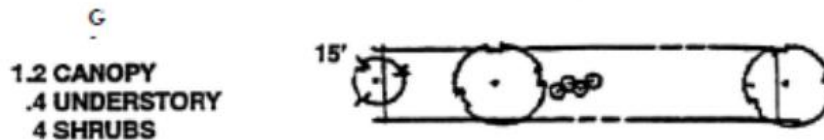
ARTICLE 5 PERFORMANCE STANDARDS

§120-507 – Automobile Repair Services

- The sale of gasoline or other petroleum products shall not be allowed as an accessory use.

§120-511 – Buffer yards

- [C\(3\)\(b\)](#) C-3 District buffer along streets: use Buffer Yard G, see exhibit below.



§120-516 – Conditional Use (see below)

- The applicant shall meet the requirements of a conditional use permit.

§120-548 – Retail sales, outdoor

- If outdoor retail sales are conducted in parking lot, the minimum off-street parking space requirements shall be maintained.
- The plan delineates the area on which the outdoor retail sales will be conducted.
- Outdoor retail sales shall be limited to the applicant. See condition of approval #4.
- Outdoor retail sales shall not be located in any side setback or landscaped buffer strip.

§120- 812 – MAJOR SITE PLAN PERFORMANCE STANDARDS

§120-812A – Utilization of the Site

- The subject parcel is approximately 16.85 acres in size as noted on the Boundary & Topographic Survey revised 3-13-25. This plan revises the 2021 site plan approval that listed the lot size as 15.4 acres.
- Camping World, Trailer and Service currently occupies the property and consists of several large sales and service buildings and gravel and paved parking areas for the display of recreational vehicles and trailers.
- The applicants are proposing to demolish the existing 7,700 square foot existing sales building and a 4,000 square foot portion of the existing service building and construct a 20,500 square foot RV sales and service addition onto the remaining 6,300 square foot existing service building.

- The applicants are proposing to add a 5,007 square foot canopy addition to the southeast side of the building to provide a covered outdoor space for customer walkthroughs and review of service needs, and a preparation area for mechanical work.
- The applicants are proposing to add a dump station near the northeast corner of the sales and service building for the discharge of camper and RV wastewater tanks to the existing subsurface wastewater disposal system.
- No additional wetland impacts are proposed beyond what was shown on previously approved site plans.
- The site is located in the Ditch Brook watershed.

§120-812B – Vehicular Traffic

- (1) The site is located on the southerly side of Roosevelt Trail and all customer vehicular traffic will access the site from Route 302. As previously approved, the driveway on Danielle Drive is gated and used for occasional deliveries of RV inventory with no customer access permitted.
- (a) The applicant does not expect to impact any road intersections within a half mile of the project.
- (b) The traffic memo dated March 10, 2025 states that the proposed development will generate ten (10) and (6) entering trips during the AM and PM peak hours of the adjacent street. A traffic study is not required as the project is not expected to generate 50 or more trips during either the a.m. or p.m. peak hour, per §120-811B(2)(h).
- During review of the sketch plan at a meeting on February 10, 2025 the Planning Board requested a traffic analysis with input from MaineDOT regarding a turn lane. The submitted traffic analysis concluded that a left turn lane was found not to be warranted. The applicant provided a copy of email correspondence from MaineDOT agreeing with the turn lane analysis methodology. The Town's third-party traffic engineer reviewed of the traffic analysis and concurred with the applicant's analysis that a left turn lane is not warranted.
 - The development is located in the North Route 302 Road Improvement Impact Fee Collection Area. In accordance with §120-1204D(2), the applicant has determined that there will be two (2) new primary trips to be generated by the development that passes through the Route 302/Angler's Road/Whites Bridge Road intersection..
- (2) The access shall be designed to have minimum sight distance, according to MDOT and Appendix B Street Design and Construction Standards, to avoid hazardous conflicts with existing turning movements, to avoid traffic congestion, and to prevent queuing of vehicles entering and exiting the site.
- The sight distance at the new entrance is measured to be 635 feet looking to the left and the right. Both exceed the required minimum 425 feet for a standard vehicle and meet the 635 feet for a larger vehicle for the 45 MPH posted speed.
- (3) The applicant proposes that the site will be accessed by one 60 feet wide newly constructed driveway entrance, replacing the two existing driveways on Roosevelt Trail. The access is approximately in the same location as the existing easterly entrance. The Planning Board approved a waiver for the curb cut width on April 14, 2025.

- (a) The construction activity will require an “entrance permit” from the Town’s Department of Public Works.
- (b) The realigned driveway access must meet a separation requirement of 75 feet.
- (4) The site designed to allow internal vehicular circulation in common with the other property owner for the safe movement of passenger, RV service, and emergency vehicles through the site. The proposed canopy addition will not impact vehicular circulation. The RV dump station is solely for private customer use and will not be open to the public. All RV dumping activity will occur under the direct supervision of staff and will remain locked and inaccessible outside of business hours. Access to the dump station is proposed to be provided in two locations: one inside the gate, and one outside the gate. The applicant provided a turning template to demonstrate that vehicles would be able to access the dump stations and circulate through the site.

§120-812C – Parking and Loading

- (1) The applicant has designed a parking layout that accommodates a total of 60 passenger vehicle spaces with three (3) ADA spaces, 6 RV delivery stalls and approximately 301 representative RV inventory spaces. The footprint of the RV inventory parking at the back of the lot is consistent with previous approvals.
- (d) The applicant meets §120-812C(1)(d) Parking and loading by providing 100% of the parking spaces at 10’ x 20’ parking space size.
- (2) The applicant states that the proposed number of spaces is adequate to provide vehicle parking for approximately 15 employees and customers.

 - At the Development Review Team meeting the Town Engineer requested a comparison of the existing and proposed number of parking spaces.

§120-812D – Pedestrian Traffic

The applicant is proposing to provide an 8-foot-wide sidewalk along the front of the building. A 6’ high ornamental security fence will separate the customer parking area from access to the side and rear of the building.

§120-812E – Stormwater Management

- (1) The applicants provided a stormwater management system design for the collection and disposal of all the stormwater that runs off parking areas, roofs, travel ways, and other surfaces.
- (f) Major site plans, regardless of size, shall comply with Sections 4C(2) and 4C(3) of the General Standards of the MDEP Chapter 500 Stormwater Management Law. The property is subject to Maine DEP Site Location of Development Act permit L-27551-26-C-N issued to FRHP LINCOLNSHIRE, LLC on September 21, 2021. Maine DEP issued a minor amendment to the Site Law Permit L-27551-001 issued to CAMPING WORLD on May 12, 2025.

 - The site is located in the Town’s Urbanize Area and regulated by the MS4 (Municipal Separate Storm Sewer System). The applicant states that the site disturbance is anticipated to be more than an acre and will be subjected to the annual maintenance and inspection report to the Town, see Condition of Approval #2.

- The proposed canopy addition will add an additional drain to direct the canopy runoff. On July 24, 2025 the Town Engineer commented that the proposed change will have no impact on the previous approval.

§120-812F – Erosion Control

- (2) The applicant has provided for the final plan review an erosion and sedimentation control plan that will meet the minimum standards outlined in the Maine DEP Stormwater Rule Chapter 500 Appendix A – Erosion and Sediment Control, Appendix B – Inspections and Maintenance, Appendix C – Housekeeping. Erosion and Sedimentation Control.

§120-812G – Water Supply Provisions

- (1) The new building is proposed to be served for domestic and fire protection (sprinklered) by a Portland Water District water main connection from across Roosevelt Trail. A fire hydrant is located approximately 200 feet from the site.
- The applicant provided an Ability to Serve letter from Portland Water District dated February 7, 2025 approving the water system design for a new 6-inch fire service and 2-inch domestic water service.
 - At the Development Review Team meeting, the Town Engineer commented that a street opening permit from the Public Works Department would be required to connect to the water main.

§120-812H – Sewage Disposal Provisions

- The applicant has provided HHE-200 Subsurface Wastewater Disposal System Application dated August 15, 2024, in which the Site Evaluator has designed a replacement system to serve 50 employees at 600 gallons per day and the septic field sized for 1,100 gallons per day. The Town permitted the installation on August 19, 2024.
- The 2021 Maine DEP Site Location of Development Act permit specifically states that the wastewater from the trailers and RVs, or any other wastewater source other than the normal sanitary wastewater from the facility, is not allowed to be disposed of in the existing wastewater disposal field.
- At the Development Review Team meeting staff asked for additional information related to handling of effluent from RVs. The applicant's response to comments dated March 17, 2025 states that a dump station has been removed from the plans and if Camping World pursues a dump station in the future, DHHS and DEP approval will be obtained prior to seeking Town approval for a site plan amendment.
- The applicant has provided HHE-200 Subsurface Wastewater Disposal System Application revised July 28, 2025, in which the Site Evaluator revised the design flow with the addition of a dump station for 10 campers at 50 gallons per day per customer. The total design flow meets the capacity of the existing septic system.
- The Code Enforcement Director recommends a HHE-200 Condition of Approval: At minimum the Code Enforcement Department will require quarterly monitoring of the design flow of the dump station as per Section 5 (F) G of the Subsurface Wastewater Disposal Rules.
- The HHE-200 was revised October 30, 2025 to include pre-treatment: Oxypro w/2,000 gal tank. The Oxypro system will be operated and maintained in accordance with the

manufacturer's Operation and Maintenance Manual. Twice per year total nitrogen concentrations will be measured and reported to the Maine DEP and the Town if concentration exceeds 40 mg/L.

- A flow meter will be installed downstream from the RV dump connection point to provide continuous measurement of wastewater volume discharge into the system. If the cumulative flow reaches the 500 GPD limit, staff will immediately close and lock the dump station for the remainder of the day. Camping World will record daily flow meter readings, maintain a logbook or digital database documenting each day's total flow and submit a monthly report to the Town of Windham summarizing the daily flow data for that month. See Condition of Approval #5.
- A float alarm will be installed in the septic tank to monitor the elevation of wastewater. When the alarm is triggered Camping World will promptly schedule a septic service and notify the Town of Windham when maintenance has occurred, including the date and volume of waste removed.
- Maine DEP issued a minor septic revision to the Site Law Permit L-27551-002 issued to CAMPING WORLD on November 4, 2025.

§120-812J – Utilities

- The applicant all utility connections (electrical, telephone, and telecommunication services) will be subsurface.
- A utility and grading plan has been provided and found acceptable to the Town Engineer.

§120-812J – Groundwater Impacts

- The new building is proposed to be connected to the PWD public water system, and the wastewater disposal system is not anticipating a disposal system with a capacity of 2,000 gallons per day (GPD).

§120-812K – Water Quality Protection

- The applicant states development will help protect Windham's water quality by using a public water system, an approved wastewater disposal system that shall comply with the State's drink water standards, and stormwater management system to provide treatment to runoff. The day-to-day operations do not require substances that are hazardous, such as fuels, industrial chemicals, waste, etc.
- The applicant submitted a "Physical Hazard Emergency Procedures" document with the amended application for the canopy addition to address how spills would be managed on site. The project is also subject to a Stormwater Pollution Prevention Plan (SWPP) as part of the Maine Construction General Permit that identifies potential stormwater contaminants and various practices to reduce pollutants.
- The applicant provided comments from Maine DEP related to nitrate-nitrogen at the property boundaries and other water quality standards and is proposing a treatment device to address this comment. A revised HHE-200 shall be provided to the Town with the amended SLODA Permit. See "Sewage Disposal Provisions" above.

§120-812L – Hazardous, Special and Radioactive Materials

- (1) The proposed wastewater treatment facility does not anticipate handling, storing, or using any materials identified by the federal or state as hazardous, special, or radioactive. The applicants have provided a list of any materials that would fit in those categories for the final plan review and have made provision for safe storage and handling of the materials.

§120-812M – Shoreland Relationship

- The site is not in a shoreland zoning district.

§120-812N – Technical and Financial Capacity

- (1) The applicants estimate of the project cost of \$7,000,000. The project will be self-financed, and the applicant provided financial filings for Camping World to indicate the availability of liquid assets to finance the development. The applicant has provided their Secretary of State certificate of good standing dated January 17, 2025.
- (2) The applicant has hired Excel Engineering, for site planning, permitting, and engineering services and Wilkus Architects for building design.

§120-812O – Solid Waste Management

- To ensure proper disposal, a screen in dumpster pad and screening, east of the building. All waste will be transported to a licensed disposal facility.

§120-812P – Historical and Archaeological Resources

- There are no historic or archaeological resources onsite.

§120-812Q – Floodplain Management

- The site is not located in the mapped FEMA 100-year floodplain hazard.

§120-812R – Exterior Lighting

- (1) The applicant provided a photometric plan on Sheet C3.1 dated March 14, 2025 with locations and details of fixtures. The direct or indirect illumination does exceed 0.5 footcandles at the lot line or upon abutting residential properties.
- (2) The applicant shall connect all light poles and other exterior light fixtures underground.

§120-812S – Noise

- (1) The proposed facility shall not exceed 65 dB between 7:00 AM to 10:00 PM and 55 dB between 10:01 PM to 6:59 AM. For the final plan, the applicant shall meet the required performance standards of the [§120-545D Noise](#) standards for restaurant use.
- (3) No construction activities are allowed between the hours of 10:00 PM and 6:00 AM.

§120-812T – Storage of Materials and Screening (Landscape Plan)

- The applicant provided a landscape and restoration plan on Sheet C1.4B dated March 14, 2025 that includes a planting schedule, calculations and details.
- The sketch plan shows a location of a dumpster enclosure at the rear of the proposed building. The applicant has Trash Enclosure Details plan sheet AS102 with details for a

concrete pad, and screening for the dumpster enclosure with a chain link fence with privacy slats.

§120–813 Commercial District Design Standards *(In addition to meeting all the Design Standard in the C-3 district, the applicants must comply with a minimum of eight (8) other Design Standards.)*

§120–813A – Architecture/Building

The proposed canopy addition will not alter the previously approved building design standards.

- Required: [§120–813A\(1\)](#): Building style. The building is not a national franchise prototype and is not stylized to the point where it is a form of advertising. The exterior façade is not typical of a prototype Camping World building. This building has incorporated parapets, canopies and minimal building signage.
- Required: [§120–813A\(2\)](#): Materials. The front façade of the proposed building features a stone wainscot that extends along the sides of the building. Additionally, there is an EIFS bump-out on both the front and side façades, complemented by changes in vertical and horizontal metal siding.
- Required: [§120–813A\(3\)](#): Color. The colors used on this building are low-reflectance with warm natural earth tone colors.
- Required: [§120–813A\(4\)](#): Roofline. Parapets have been incorporated along the perimeter of the roof. Additionally, variations in the wall height have been introduced to ensure that no horizontal line exceeds 50 feet in length. A front canopy eyebrow and side canopy have also been included to enhance the visual appeal and break up the wall facade. There is no proposed roof top equipment.
- Required: [§120–813A\(5\)](#): Facades. The building's front façade is facing Roosevelt Trail. The total length of the front façade is 93'0", requiring 37'3" of transparent openings. The front façade provides 73'0" of transparent openings as shown on the architectural rendering. Additionally, the facade facing Roosevelt Trail is characterized by multiple material changes, varied articulations, and projections.
- Required: [§120–813A\(6\)](#): Building style coordination (multi-building). There is only one building on the site; this section is not applicable.
- Required: [§120–813A\(7\)](#): Building entrance shall be clearly defined and highly visible. The front entrance is characterized by a prominent glass storefront, flanked by display windows on both sides. In addition, a large canopy extends over the front facade, providing coverage, while integrated downlighting beneath the canopy serves to emphasize and highlight the storefront.
- Required: [§120–813A\(8\)](#): Architectural details. The front entrance is characterized by a prominent glass storefront, flanked by display windows on both sides. In addition, a large canopy extends over the front facade, providing coverage, while integrated downlighting beneath the canopy serves to emphasize and highlight the storefront.
- Optional: [§120–813A\(9\)](#): LEED certification.

§120–813B – Site/Parking

- Optional: [§120–813B\(1\)](#): Parking Location.
- Optional: [§120–813B\(2\)](#): Internal Traffic Flow.
- Optional: [§120–813B\(3\)](#): Interconnected parking lots.

- Optional: [§120–813B\(4\)](#): Orientation of Building.
- Optional: [§120–813B\(5\)](#): Screening, parking. Plant materials and landscaping elements are incorporated to create effective buffers between residential and commercial properties. There is a proposed landscaped screen between the parking lot and Route 302. Also, decorative fence will be provided surrounding the RV inventory parking, at the sides facing Route 302.
- Optional: [§120–813B\(6\)](#): Screening, Utility, and Service Areas. Service areas, trash receptacles, and mechanical equipment will be screened to minimize visibility from roadways, entrances, nearby neighborhoods, and public spaces.
- Optional: [§120–813B\(7\)](#): Parking Lot Landscaping. The parking lot provides 8,851 SF of landscaped area, exceeding 15% of the total area, as shown on the Landscape and Restoration Plan.
- Optional: [§120–813B\(8\)](#): Low Impact Stormwater.
- Optional: [§120–813B\(9\)](#): Shared Stormwater Treatment.

§120–813C – Landscaping/Lighting

- Optional: [§120–813C\(1\)](#): Lighting/Photometric Plan. A lighting/photometric plan has been submitted following the requirements. See plan C3.1 of the plan set.
- Optional: [§120–813C\(2\)](#): Lighting Coordinated with Architecture.
- Optional: [§120–813C\(3\)](#): Lighting Coordinated with Landscaping.
- Required: [§120–813C\(4\)](#): Existing Trees Preserved. No tree removal is anticipated within the limits of disturbance for this project.
- Required: [§120–813C\(5\)](#): Snow Storage Areas Designated. Designated snow storage areas are included in the parking area design, as seen on sheet C1.1 of the plan set.
- Optional: [§120–813C\(6\)](#): Planting variety. The planting plan will incorporate a variety of plant materials that offer seasonal color and texture, creating an appealing yet low-maintenance environment while maintaining a balanced approach between monoculture and excessive variety. See sheet C1.4 for the variety of plantings.
- Optional: [§120–813C\(7\)](#): Planting suitability. The planting plan will focus on low-maintenance plant materials that are resistant to insect infestations, drought, disease, roadside salt, and auto emissions, while being hardy to Maine winters. See sheet C1.4 for plant species chosen.
- Optional: [§120–813C\(8\)](#): Mass plantings. Shrubs and perennials will be planted in large masses or drifts to create a visually appealing effect for both motorists and pedestrians. Reference sheet C1.4 of the plan set.
- Optional: [§120–813C\(9\)](#): Illumination levels.

§120–813D – Bicycle/Pedestrian

- Optional: [§120–813D\(1\)](#): Continuous internal walkways.
- Optional: [§120–813D\(2\)](#): Links to community.
- Optional: [§120–813D\(3\)](#): Outdoor activity.
- Optional: [§120–813D\(4\)](#): Sidewalks and planted esplanades.
- Optional: [§120–813D\(5\)](#): Crosswalks for sidewalks.
- Optional: [§120–813D\(6\)](#): Bicycle parking and racks. The total building square footage will be 26,800, requiring 3 bike spaces. 4 bike spaces are provided in front of the building.

§120-516 - CONDITIONAL USE REVIEW CRITERIA

The applicant shall provide evidence that the project will conform with [§120-516 Conditional Use](#) (see criteria below).

§120-516(H)(1) - Property Value

- The applicant states there will be no negative impacts to the economic value of surrounding sites. The site has been used as a sales and service facility for RV's since it was built in 1984.

§120-516(H)(2) - Wildlife Habitat

- There are no significant wildlife habitat or spawning grounds identified on the site.

§120-516(H)(3) - Botanical Species

- There are rare or endangered botanical species identified on the site.

§120-516(H)(4) - Potable Water

- See above in Major Site Performance Standards, [§120-812G](#).

§120-516(H)(5) - Sewage Disposal

- See above in Major Site Performance Standards, [§120-812H](#).

§120-516(H)(6) - Traffic

- See above in Major Site Performance Standards, [§120-812B](#).

§120-516(H)(7) - Public Safety

- The RV repair use will not overburden police, fire and rescue services. The expansion will improve the access and circulation on the site for emergency services and the building will be served with sprinkler and alarms.

§120-516(H)(8) - Vibration

- The RV repair use will not produce vibrations.

§120-516(H)(9) - Noise

- See above in Major Site Performance Standards, [§120-812S](#).

§120-516(H)(10) - Off-Street Parking and Loading

- See above in Major Site Performance Standards, [§120-812C](#).

§120-516(H)(11) - Odors

- The project will not emit any noxious or odorous matter.

§120-516(H)(12) - Air Pollution

- The RV repair us will not cause the emission of dust or other form of air pollution. The applicant states that a Maine DEP Air and Emission Permit is not required for the paint booth.
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§120-516(H)(13) - Water Pollution

- See above in Major Site Performance Standards [§120-812J](#) and [§120-812K](#)

§120-516(H)(14) - Erosion and Sediment Control

See above in Major Site Performance Standards [§120-812F](#).

§120-516(H)(15) - Hazardous Material

- See above in Major Site Performance Standards, [§120-812L](#).

§120-516(H)(16) - Zoning District and Performance Standards

- See above in Major Site Performance Standards, [§120-413C\(2\)](#).

§120-516(H)(17) - Solid Waste Management

- See above in Major Site Performance Standards, [§120-812O](#).

§120-516(J) – Inspections

- The Review Authority (Planning Board) may require the provision of third-party inspection during the construction of the proposed use. The applicant shall be responsible for all third-party inspections and an escrow account for the inspections.

CONCLUSIONS

1. The plan for development **reflects** the natural capacities of the site to support development.
2. Buildings, lots, and support facilities **will** be clustered in those portions of the site that have the most suitable conditions for development.
3. Environmentally sensitive areas, including but not limited to, wetlands; steep slopes; flood plains; significant wildlife habitats, fisheries, and scenic areas; habitat for rare and endangered plants and animals; unique natural communities and natural areas; and, sand and gravel aquifers **will** be maintained and protected to the maximum extent.
4. The proposed site plan **has** sufficient water available for the reasonably foreseeable needs of the site plan.
5. The proposed site plan **will not** cause unreasonable soil erosion or a reduction in the land's capacity to hold water so that a dangerous or unhealthy condition results.
6. The proposed use and layout **will** be of such a nature that it will make vehicular or pedestrian traffic no more hazardous than is normal for the area involved.
7. The proposed site plan **will** provide adequate sewage waste disposal.
8. The proposed site plan **conforms** to a duly adopted site plan regulation or ordinance, comprehensive plan, development plan, or land use plan.
9. The developer **has** the adequate financial capacity to meet the standards of this section.
10. The proposed site plan **will not** alone or in conjunction with existing activities, adversely affect the quality or quantity of groundwater.
11. The proposed site plan **will** provide for adequate stormwater management.

12. The proposed location and height of buildings or structure walls and fences, parking, loading, and landscaping shall be such that it **will not** interfere with or discourage the appropriate development in the use of land adjacent to the proposed site or unreasonably affect its value.
13. On-site landscaping **does** provide adequate protection to neighboring properties from detrimental features of the development that could be avoided by adequate landscaping.
14. All freshwater wetlands within the proposed site **have** been identified on the plan.
15. Any river, stream, or brook within or abutting the subdivision **has** been identified on any maps submitted as part of the application.

CONDITIONS OF APPROVAL

1. Approval is dependent upon and limited to the proposals and plans contained in the application dated September 2, 2025 as amended November 10, 2025 and supporting documents and oral representations submitted and affirmed by the applicant, and conditions, if any, imposed by the Planning Board. Any variation from such plans, proposals, supporting documents, and representations is subject to review and approval by the Planning Board or the Town Planner in accordance with [§120-815](#) of the Land Use Ordinance.
2. Approval is subject to the requirements of the Post-Construction Stormwater Ordinance, [Chapter 201 Article II](#). Any person owning, operating, leasing or having control over stormwater management facilities required by the post-construction stormwater management plan must annually engage the services of a qualified third-party inspector who must certify compliance with the post-construction stormwater management plan on or by June 1st of each year.
3. In accordance with [§120-815C\(1\)\(b\)](#) of the Land Use Ordinance, the Construction of improvements covered by any site plan approval shall be completed within two years of the date upon which the performance guarantee is accepted by the Town Manager. If construction has not been completed within the specified period, the Town shall, at the Town Manager's discretion, use the performance guarantee to either reclaim and stabilize the site or to complete the improvements as shown on the approved plan.
4. In accordance with [§120-548D](#) of the Land Use Ordinance, the outdoor retail sales approval shall be limited to the applicant and therefore, shall not run with the land.
5. A flow meter will be installed downstream from the RV dump connection point to provide continuous measurement of wastewater volume discharge into the septic system. If the cumulative flow reaches the 500 GPD limit, the dump station shall be immediately closed and locked for the remainder of the day. Camping World will record daily flow meter readings, maintain a logbook or digital database documenting each day's total flow and submit a monthly report to the Town of Windham summarizing the daily flow data for that month.