

# RESOLUTION 26-011

of the

## TOWN COUNCIL



Town of Windham, Maine

The Town Council has the following recommendations for Maine LD 1829 implementation and legislative refinement.

**WHEREAS**, The Town of Windham recognizes that Maine faces a significant housing shortage that affects residents, workers, families, and the overall economic vitality of our communities; and

**WHEREAS**, the Maine Legislature enacted LD 1829 in June of 2025 with the stated intent of building housing for Maine families and attracting workers to Maine businesses by expanding allowable housing density statewide; and

**WHEREAS**, the Town of Windham has already demonstrated being part of the solution to Maine's housing shortage with progressive zoning practices and acknowledges efforts to remove barriers that increase housing supply and affordability in other Towns and Cities within Maine with restrictive zoning practices; and

**WHEREAS**, while the Town of Windham acknowledges the State's goals of increasing housing supply, the implementation requirements of LD 1829 present critical challenges that threaten our ability to manage growth responsibly and maintain the quality of life our residents expect; and

**WHEREAS**, the Town of Windham has been a regional leader in housing production, with a rate of growth averaging 130 housing units per year over the last 10 years and with well over 800 housing units in the pipeline (including 66 affordable units) with estimated completion dates ranging in the next one to three years, yet LD 1829 treats all municipalities the same regardless of their demonstrated commitment to housing production; and

**WHEREAS**, the mandated density increase under LD 1829 exceeds the capacity of existing municipal infrastructure to support new growth, including water systems, sewer systems, stormwater management, transportation networks, and schools, requiring capital investments that exceed local budget capacity and will require state financial support; and

**WHEREAS**, LD 1829 encourages growth outside of growth areas if served by water and sewer, but planning best practices have established that new growth should be encouraged for growth areas, and areas of natural and rural value should be preserved; and

**WHEREAS**, the prohibition on growth caps in designated growth areas eliminates a critical tool that municipalities have use to align development with infrastructure capacity and comprehensive planning; and

**WHEREAS**, experience with previous housing density legislation (LD 2003) demonstrates that increased density alone does not guarantee affordable housing outcomes, with multiple communities reporting that new development has produced expensive market-rate housing rather than workforce or affordable units; and

**WHEREAS**, LD 1829 requires repeated ordinance revisions and mandatory planning board training, imposing significant administrative and financial burdens on municipalities, particularly smaller and rural communities that rely on volunteer planning boards and lack dedicated professional planning staff; and

**WHEREAS**, restrictions on impact fees under LD 1498 prevent municipalities from funding the broader infrastructure upgrades necessary to support growth mandated by LD 1829, making it even more challenging for local taxpayers to support needed infrastructure; and

**WHEREAS**, the Town of Windham has developed its comprehensive plan through extensive community engagement to reflect local priorities, environmental constraints, and a vision for the community's future, and LD

1829's one-size-fits-all approach undermines this locally driven planning process and the principles of home rule; and

**WHEREAS**, the Town of Windham completed a Town-wide survey in early 2025 where 67.3% of residents felt multi-family housing development was too fast and 45.3% felt single-family housing development was too fast, resulting in an overall 56.5% of respondents feeling dissatisfied with how well the Town is managing residential growth.

**NOW, THEREFORE, BE IT RESOLVED**, that the Council of the Town of Windham, Maine hereby:

1. **Expresses significant concern** regarding the challenges LD 1829 presents to responsible growth management, infrastructure planning, and comprehensive planning.
2. **Calls upon** the Maine Legislature to repeal LD 1829 or delay its implementation until corrective legislation is in place that;
  - Creates a dedicated, multi-year state infrastructure funding program to support municipalities experiencing mandated growth;
  - Allows municipalities that meet growth requirements under the Growth Management Act to continue employing reasonable growth management tools;
  - Clarifies the interaction between LD 1829's growth cap prohibition and the Rate of Growth law to prevent unintended sprawl in rural areas;
  - Remove the lot size and density mandates for areas outside designated growth areas that are serviced by water and sewer and water;
  - Strengthens affordability requirements that result in increasing deed restricted affordable and workforce housing;
  - Revises impact fee restrictions to allow municipalities to fund necessary infrastructure improvements;
  - Provides adequate funding for technical assistance and capacity building for municipalities and regional planning organizations;
  - Provides Maine State Housing Authority with proper authority and funding to support affordable and workforce housing projects without local financial support; and
  - Ensures protection of our rural farmlands and conserves our environment.
3. **Requests** that the Legislature work in partnership with municipalities, regional planning organizations, and municipal associations to refine the law, enhance state-municipal communications, and ensure that housing policy achieves affordability goals while respecting local planning authority and infrastructure constraints;
4. **Directs** the Town Manager to forward copies of this resolution to the Governor, Speaker of the House and State Legislators and Representatives.
5. **Implores** other municipalities to express similar sentiments to protect home rule authority.

**IN WITNESS WHEREOF** we have hereunto set our hands and caused the Seal of the Town of Windham, Maine to be affixed on this \_\_ th day of January 2026.

Town Council of the Town of Windham, Maine:

\_\_\_\_\_  
Mark Morrison, Chairman

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William Reiner, Vice Chairman

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David Nadeau, Parliamentarian

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Douglas Fortier

\_\_\_\_\_  
Brett Jones

\_\_\_\_\_  
Katie Cook

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Margaret Terry

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Attest: Anthony P. Blasi, BA, CCM  
Town Clerk