

TOWN REPORT 2025



Annual Report for the Year Ending December 31, 2025

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TOWN MANAGER'S REPORT



Dear Windham Residents,

As we reflect on the past year and look ahead to the work before us, I am pleased to share several important initiatives that are shaping Windham's future. Our community continues to grow and change, and with that growth comes both opportunity and responsibility. The Town remains focused on improving services, protecting our natural resources, strengthening public safety, supporting thoughtful economic development, and ensuring that residents have meaningful opportunities to participate in local decision-making.

One of the exciting areas of progress is the continued expansion of uses at East Windham Conservation Area. This treasured community resource provides opportunities for recreation, conservation, and connection with Windham's natural landscape. As we consider future uses, we remain committed to balancing public access with responsible stewardship of the land.

In North Windham, the sewer system will soon be operational, marking a major milestone for the community. Connections to businesses are underway, and this investment is expected to improve water quality in area lakes and water bodies, support commercial growth in the North Windham commercial corridor, and help broaden the tax base in a way that can offset some of the burden on residential taxpayers. This infrastructure will also help focus much of the housing growth required by state mandates in an area already planned for commercial activity and supporting services.

This year's budget also positions the Town to be more appropriately staffed in Public Safety and Public Works so that we can provide better and more responsive service to the community. As demands for municipal services increase, having the right staffing levels is essential to meeting residents' expectations and maintaining the quality-of-service Windham deserves.

Public safety remains one of our highest priorities. Plans for the new North Windham Public Safety Building have been finalized, with construction expected to begin in the fall

TOWN MANAGER'S REPORT...

of 2026. This shared facility will improve emergency response times, strengthen radio communications in North Windham, and provide the Cumberland County Sheriff's Office with a regional station. The result will be an increased law enforcement presence and better support for public safety needs in North Windham and surrounding areas.

Transportation improvements are also moving forward through with the MDOT North Windham Moves Project. Planning is underway for important traffic improvements in North Windham, including arterial roads running from Route 115 to Franklin Drive and from the end of Manchester Drive to Whites Bridge Road. These improvements will help residents reach local businesses without needing to return to Route 302, while new sidewalks will support safer pedestrian travel. Adaptive Technology Signals that respond to traffic levels in real time will help keep vehicles moving through the commercial corridor. Construction is expected to begin in the fall of 2027.

We also hear and understand residents' concerns about growth in Windham. The Town is working to be responsive to state laws that require Maine municipalities to loosen certain zoning restrictions to allow more housing. These laws include LD 1829, which changes density and lot size requirements, permits additional dwelling units, and reduces certain fire suppression sprinkler requirements to support housing affordability; LD 1143, which allows boards of appeals to grant setback variances for dwelling units; and LD 997, which requires municipalities to permit housing in areas zoned for commercial use.

While the State's Growth Management Act affects how all Maine communities manage housing growth, Windham's goal is to plan carefully, communicate clearly, and guide growth in ways that protect quality of life, support economic vitality, and respect the character of our community. The Town is about to embark on a process to update our Comprehensive Plan, which will articulate the community's vision, goals, policies for the next ten years. We are looking for volunteers to serve on this committee, so if you are interested please reach out.

I encourage all residents to stay involved. Please participate in Town Council meetings, committee work, public surveys, and other opportunities to share your concerns and ideas. Windham is stronger when more citizens are engaged, informed, and willing to help shape the decisions that affect our shared future.

Thank you for your continued commitment to Windham and for the many ways you contribute to making this community a place that our residents are proud to call home.

Sincerely,

Bob Burns
Town Manager

MISSION, VISION AND VALUES

Mission:

The mission of the Town of Windham, Maine's government is to provide governance, services, and pursue policies responsive to the needs of its citizens and the public in order to maintain, support, and improve the quality of life in the community.

Vision:

The government of the Town of Windham, Maine will be an example of progressive, prudent, goal-focused, and cost-effective public service, flexible in its response to the changing needs of a growing community. It will be an example of conscientious stewardship of public finances, assets, infrastructure, and the public process. The town's government will foster an environment that encourages civic engagement, openness, transparency, and accountability, to contribute to enriching, enlivening, and valuing every community member.

Values:

In its conduct of public business, the public process, the provision of public services, and the care and stewardship of community assets entrusted to its care, the government of the Town of Windham, Maine will demonstrate and exemplify honesty and integrity, professionalism, respect, civility, thoughtfulness, and compassion in its engagement with all constituents, partners, employees, and stakeholders; and openness, transparency, accessibility, equity, and accountability in its stewardship of the town's finances, assets, infrastructure, processes, and reputation.

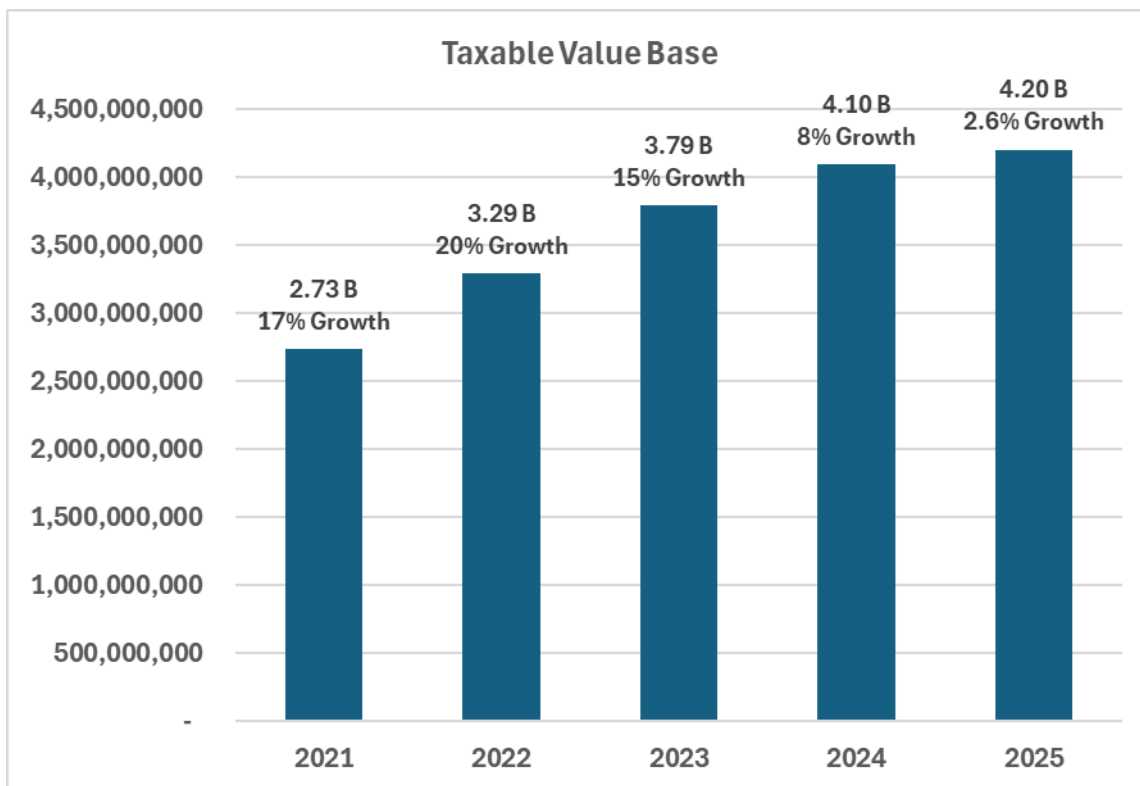
ASSESSOR'S OFFICE

The Assessing Department's primary responsibility is to ensure that all property in Windham is assessed fairly, accurately, and equitably in accordance with Maine law. In 2025, the department responded to a cooling real estate market with targeted adjustments rather than broad valuation increases. Staff also strengthened the accuracy of assessment data through several new tools and focused reviews.

Property Valuation & Market Trends

For the 2025 Commitment, Windham's total taxable value increased by approximately **\$106 million (2.6%)**, bringing the town's total valuation to roughly **\$4.2 billion**. This increase was significantly less than in recent years, reflecting a cooling real estate market (see [Graph 1](#)). Approximately **1–2% of annual growth** resulted from new construction, with the remainder driven by market adjustments and review.

GRAPH 1



- **2025 Growth (\$106M)** – Approximate breakdown:
 - \$60M – New growth (57%)
 - \$28M – Residential neighborhood & other adjustments (26%)
 - \$18M – Commercial adjustments (17%)
- **Residential** home prices continued to rise, but at a slower pace than recent years. The residential sales ratio of assessments to sales prices declined modestly from 95% in 2024 to **92% in 2025**. This was still above the state's minimum threshold to allow the town to maintain a **100% certified ratio**. The department did not conduct a town-wide valuation update in 2025, but instead made targeted adjustments to specific neighborhoods and property types to improve equity.

ASSESSOR'S OFFICE

- **Commercial** properties were reviewed in 2025 using three years of sales data. Adjustments were made as warranted; these included updates to commercial land values in certain areas, a review of functional obsolescence factors, and base rate increases for select commercial building types. See Graph 2 for a comparison of residential vs commercial valuation increases in 2025.

Tax Commitment

The 2025 Tax Commitment occurred on **August 12**, and the mill rate was set at **\$12.06 per \$1,000 of value** to meet municipal, school, and county budget requirements.

Sales Analysis

The department reviewed approximately **350 real estate transfers** for the state's 2024 Real Estate Transfer Analysis (RETA) and roughly **680 real estate transfers** for the 2025 RETA. Each sale was individually reviewed to identify which ones were representative of market value for state ratio studies.

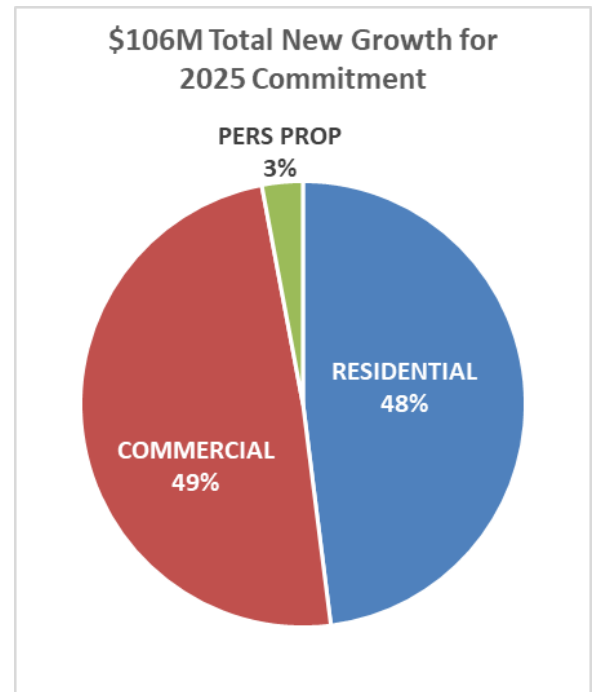
Data Management, Field Work, & Mapping

- Throughout the year, assessing staff **tracked building permits** and conducted field inspections to document new homes, additions, and renovations. Particular attention was given to properties under construction as of April 1 to record their status of completion. Multiple high-value residential properties were completed this year.
- Significant effort was devoted to data accuracy and processing:
 - Approximately **890 deeds and transfers** were processed in 2025
 - **45 new parcels** were created for a town-wide total of **9,130 parcels**
 - About **57 parcel splits, subdivisions, and mapping changes** were processed
- Staff conducted a comprehensive **subdivision review** to better identify subdivision boundaries, with plans to link parcels to subdivision documents in the town's GIS system in the future.
- The department also began an extensive **zoning accuracy check** for each parcel in our database. This project will be completed in 2026.

Exemptions, Personal Property & Renewable Energy

- The department mailed more than **1,400 homestead exemption applications** in 2025, resulting in roughly 400 new exemptions being added to the tax roll. Veterans exemptions and renewable energy exemptions were also reviewed and processed.
- Business Personal Property accounts required significant staff time, with approximately **1,100 declarations mailed** and extensive follow-up conducted. Roughly

GRAPH 2



ASSESSOR'S OFFICE

150 accounts qualified for the BETE exemption.

- A comprehensive **review of solar panel valuations** was completed, resulting in a more consistent and equitable valuation approach and improved accuracy of renewable energy exemptions.

Abatements & Customer Service

- As of late December, **24 abatements** totaling approximately **\$10,000** had been issued for 2025 – a notably lower total than in recent years, reflecting improved assessment equity and fewer valuation disputes.
- The department also responded to a steady volume of **property owner inquiries** in person, by phone, and by email, assisting residents with deed research, surveys, exemptions, and general assessment questions.

Professional Development & Technology

- Staff participated in multiple **training opportunities**, including state and regional assessing conferences covering topics such as income-based valuation, GIS, ethics, TIF districts, AI applications in assessing, and workplace culture. These trainings help ensure that assessments remain accurate, defensible, and consistent with best practices.
- The department also expanded its use of **modern tools** to include updated aerial imagery via Nearmap, commercial market data with CoStar, and GIS-based parcel analysis using Vision GIS to support more informed assessments.

Looking Ahead

In the coming year, the Assessing Department will continue to monitor market trends, conduct focused reviews, improve data integration and mapping, and provide responsive service to property owners. The department remains committed to accurate and equitable assessments.



CODE ENFORCEMENT

The Code Enforcement Department provides and processes building and land use permits, reviews plans, and inspects construction within the Town of Windham. Our multifunctional Department is responsible for the education and administration of various City and State codes, laws, and rules applicable to construction, development, health and safety, quality of life, and zoning issues. Our Code Enforcement Officers play a critical role in the shared responsibility of maintaining integrity, safety, and compliance of construction projects. In addition, we provide staff assistance to the Board of Appeals and other municipal committees on an as-needed basis.

The Department is staffed by:

- ♦ Jonathan Rioux, Code Enforcement Director
- ♦ Chuck Daigle, Code Enforcement Deputy Director
- ♦ Chad Cleaves, Code Enforcement Officer
- ♦ Mabel Darby-Morey, Zoning and Code Enforcement Coordinator
- ♦ Megan Smith, Administrative Assistant
- ♦ Rick Haas, Code Enforcement Officer (Contract Employee that filled an extended leave)

Board of Appeals

The citizen-staffed, five-member board considers requests for variances, home occupations, non-conforming uses, and administrative appeals. Two meetings were held regarding the 119 Trails End Road appeal to the Superior Court. The Board of Appeal members completed mandatory courses on land use regulations and the Freedom of Access Act (FOAA).

Highlights

- ♦ Fully transitioned to an electronic platform for public viewing, permit tracking, application submissions, and plan uploads.
- ♦ Completed building inspections within 1 to 2 business days and maintained a 1-to-2 week permit issuance timeframe for permit ready applications.
- ♦ Proactively inspected regulated categories including cannabis, victualers, special amusement, junkyards, and towing operators.
- ♦ Partnered with the DEP, DHHS, FEMA, OCP, DMV and the State Fire Marshal's Office on overlapping regulatory standards.
- ♦ Advised on growth ordinance updates, local sewer expansions, and municipal responses to state housing legislation (L.D. 1829).

2025 Valuation Summary (Residential, Shoreland and Commercial Projects)

The department processed **1,792** total permits, generating **\$1,186,347.84** in municipal fees on a record-breaking **\$223.57 Million** in total project construction valuation.

CODE ENFORCEMENT

Comprehensive Sector Breakdown

Sector Classification	Permits Issued	% of Total Permits	Project Valuation	% of Total Valuation	Permit Fees Collected
Residential	1,440	80.36%	\$63.68 Million	28.48%	\$1,044,192.15
Shoreland	123	6.86%	\$104.34 Million	46.67%	\$30,090.48
Commercial	229	12.78%	\$55.55 Million	24.85%	\$112,065.21
Town Totals	1,792	100.0%	\$223.57 Million	100.0%	\$1,186,347.84

Note: Shoreland permits represented 6.86% of total volume but 46.67% of total construction valuation.

Code Compliance

The department successfully resolved violations across land use, property maintenance, business licensing, subsurface wastewater, and cannabis regulations, prioritizing cooperative, voluntary resolutions to maintain steady enforcement and preserve positive community relations.

State Code Adoptions and Training

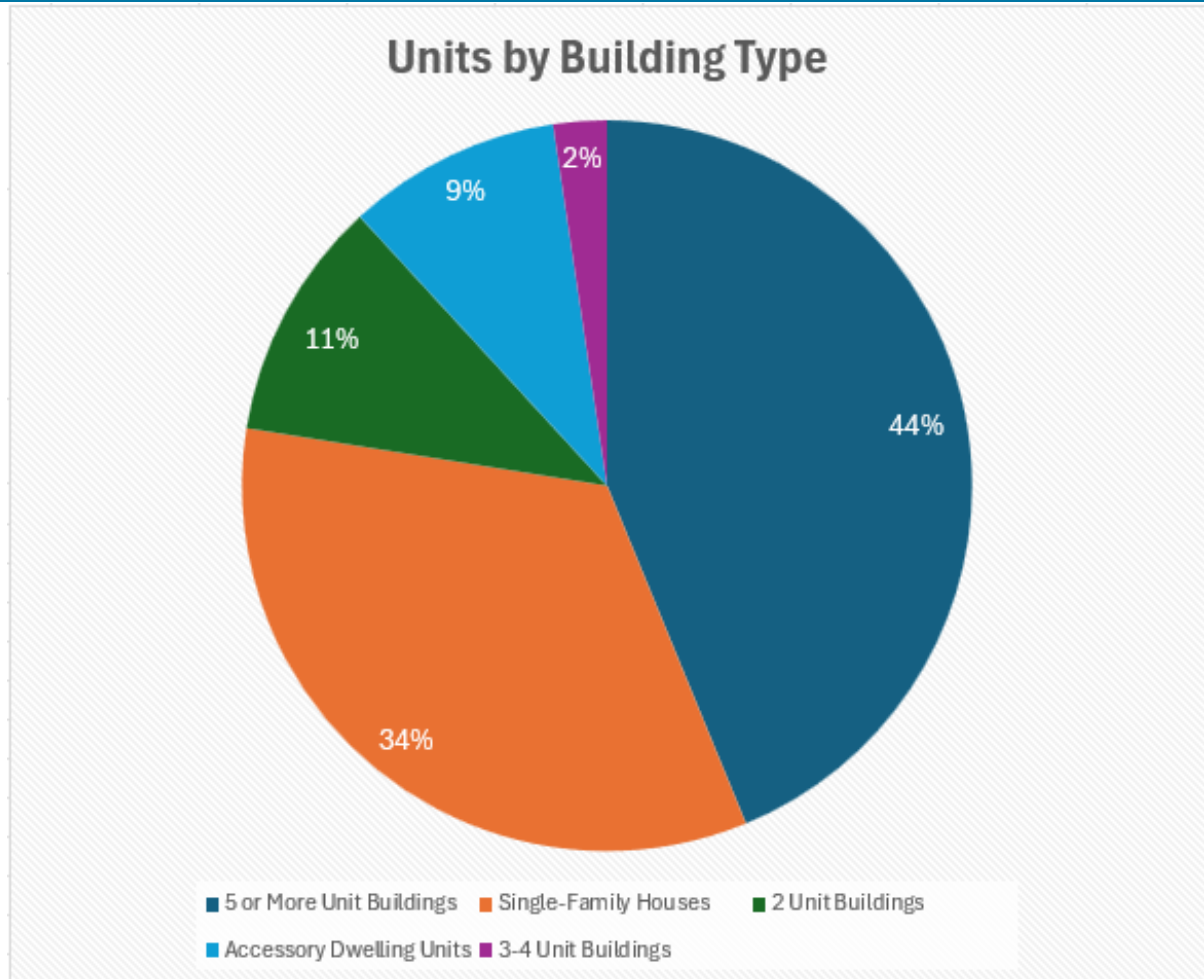
Our certified code enforcement officers maintain approximately 12 state certifications through continuing education, attending two-day educational seminars and specialized trainings. These sessions, held by non-profit organizations including Eastern States, New England, and Maine Building Officials, cover state-adopted ICC and NFPA codes, new legislation, the Natural Resources Protection Act, Shoreland Zoning, and consensus-based code development. The department also hosted the Sebago Lake Area CEO Roundtable to align with neighboring communities in interpreting complex shoreland zoning regulations.

2024 vs 2025 Development Comparison

Windham continues to see an uprise in the amount of multiunit development and decrease in new single-family homes. The net number of housing units added is 169.

- ⇒ Permitted **residential development** saw a **26.1% increase**, from 134 new dwelling units in 2024 to 169 units in 2025.
- ⇒ The total **estimated economic value** of new construction projects **surged by 186.3%**, adding \$223,571,163 in community investment compared to \$78,093,559 the previous year.
- ⇒ Total permit volume fell by 11.2% (from 2,018 to 1,792) because multi-use buildings and apartments are now consolidated into a single master permit instead of one per unit. However, because these large-scale developments carry higher fee structures, total **permit revenue still grew by 38.7%** to \$1,186,347.
- ⇒ Department staff **completed 7,528 inspections** within 1 to 2 days of a request—a **245.2% increase** over 2024's total of 2,181.
- ⇒ The Town officially welcomed new businesses and residents by issuing **150 Certificates of Occupancy** for completed buildings, compared to 201 issued during the prior year.

CODE ENFORCEMENT



Building Type	Number of Units
5 or More Unit Buildings	74
Single-Family Houses	57
2 Unit Buildings	18
Accessory Dwelling Units	16
3-4 Unit Buildings	4
Total	169

Of the 182 communities (Reference 2025 GPCOG study) for which we have data for, Windham ranked 5th in terms of total permitted residential units. Our Department issued 16 ADU permits in 2025, more than any other reporting municipality.

ECONOMIC DEVELOPMENT

Economic development activity in Windham during the past year continued to center on coordinated infrastructure investment, private development momentum, community revitalization, and quality-of-place initiatives. Progress on the North Windham wastewater system and the Route 302 modernization initiative has helped position the community for future mixed-use growth, while new housing, hospitality, and redevelopment projects in both North and South Windham are strengthening the local tax base and expanding options for residents and businesses. At the same time, the Town has advanced recreation planning, branding, and community-based programming through the Windham Outdoors Initiative, the Farmers' Market, and seasonal food truck events. Together, these efforts reflect a broader strategy to support economic growth, improve livability, and strengthen Windham's identity as a place to live, work, visit, and invest. This report summarizes recent progress, current development activity, and the priorities shaping the next phase of implementation.

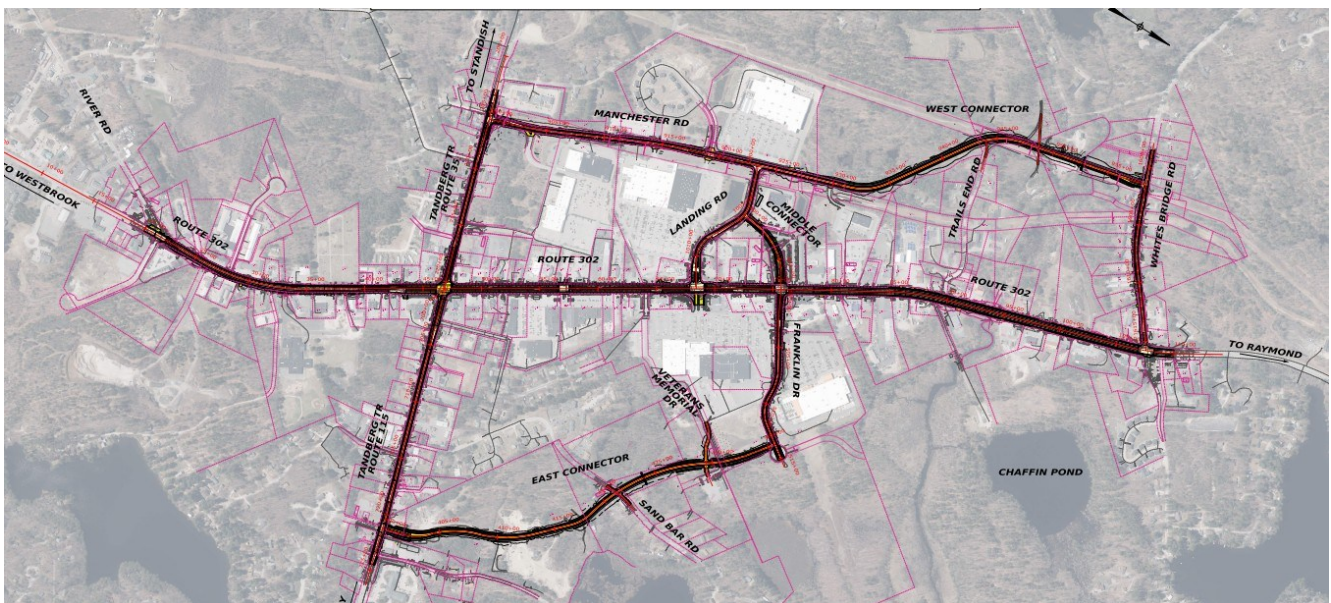
Infrastructure and Downtown Development

North Windham Wastewater System

The North Windham Wastewater System, including the treatment facility and collection system, is entering operations, with service designed to reach approximately 100 businesses across roughly 70 buildings. This investment is a foundational step in supporting increased residential and commercial density, improving environmental compliance, and enabling future redevelopment in the Route 302 corridor. As the system moves toward full operation, efforts to connect businesses within the service area are moving forward in earnest. Property information is being compiled, the contact list is being finalized, and a contractor has been selected to support the connection program. Individual property connection documents are now being prepared, with the goal of having all existing customers ready for connection to the treatment facility by July 2026.

North Windham Moves

The Route 302 corridor modernization initiative, known as North Windham Moves, remains one of the Town's most significant long-term economic development efforts. Along with



ECONOMIC DEVELOPMENT

safety, traffic flow, and pedestrian access improvements to US Route 302, planned improvements include a new Veterans Memorial Drive connection from Route 115 to Franklin Drive, a connector from Franklin Drive and Route 302 to Landing Road, and the extension of Manchester Drive from the Lowe's area to White's Bridge Road. Engineering and design work is nearing completion, with construction anticipated to begin within the next several years and continue in phases over a multi-year period. These investments are intended to reduce congestion, improve mobility, create alternative access routes, and support new private investment in the emerging downtown area.

Learn more at: <https://www.windhammaine.us/728/North-Windham-Moves>

Private Development Activity

Housing and Hospitality Growth

Private investment activity in North Windham continues to build momentum. Windham Village Apartments, located on the Shaw's Plaza out parcel, will add 172 units. The Turning Leaf Development is expected to contribute approximately 150 condominium and apartment units, when completed in the next 2 to 3 years. A 306-unit apartment complex and a 120-room hotel behind the Windham Mall are also planned within the same district.



Rendering of Windham Village Apartments Project by Invid Architecture



Rendering of Franklin Drive Multi-Family Housing Project by Fittante Architecture

ECONOMIC DEVELOPMENT

At the same time, retail vacancies remain low, reflecting continued demand and confidence in the area's commercial future.

Additional Residential Development

Additional residential growth is occurring adjacent to the commercial district, including new units along Angler's Road. The area includes recently completed units as well as an approved senior housing project of 48 units that is advancing through financing and predevelopment. Together, these projects broaden the Town's housing mix and support the evolving needs of residents at different stages of life.

South Windham Redevelopment

Redevelopment efforts in South Windham also moved forward during the year. The former Andrews School property is being converted into 18 affordable and 17 market-rate housing units. In addition, the Keddy Mill project continues through environmental cleanup and demolition planning, with the removal of the mill structure expected as a key milestone toward eventual mixed-use redevelopment of the site. These projects remain important to the broader vision for revitalization in the South Windham Village area.

Public Safety and Supporting Investments

Windham Mall Area Public Safety Facility

A joint public safety facility is planned behind Windham Mall on Franklin Drive. The project includes a Windham Fire Station, Windham Police Substation, and Cumberland County Sheriff's Office Deputy Substation. Located near significant new multifamily and hotel development, the facility is intended to align public safety capacity with projected growth in population, traffic, and service demand.



Conceptual rendering of North Windham Public Safety facility by Invivid Architecture.

Ongoing Expansion and Infill Opportunities

Infill Development

The Town continues to explore infill opportunities within existing shopping centers and commercial properties in order to make efficient use of infrastructure, strengthen walkability, and support additional business activity.

ECONOMIC DEVELOPMENT

Route 302 Corridor Expansion

Additional development potential is also being considered along the northwestern portion of Route 302 toward White's Bridge Road. This area may offer future opportunities for retail expansion, service businesses, and complementary commercial uses as access improvements are completed.

Windham Outdoors Initiative

The Windham Outdoors Initiative remains a central component of the Town's Economic Development Strategic Plan, which identifies outdoor recreation as a key driver of community identity, visitation, and business attraction. The initiative is intended to strengthen Windham's position as a premier year-round recreation destination while also supporting the attraction of related retail, service, and manufacturing activity.

Implementation efforts have continued through close coordination among the Economic Development Department, the Windham Economic Development Corporation, Parks and Recreation, and other Town departments, together with outside consultants and funding partners. Work over the past year has focused on recreation planning, trail and park design, branding, wayfinding, and community-based park investment.

Grant-Funded Recreation Planning and Design

Work funded through the Community Outdoor Recreation Assistance Program grant has continued beyond the formal grant period. In partnership with Parks and Recreation, the Town engaged Dubois & King to prepare concept design and preliminary engineering for the proposed Presumpscot Riverfront Park, together with a connector trail and wetlands boardwalk linking Franklin Drive to the Donnabeth Lippman Park trail network and playground area.

A public meeting held on August 6 at Windham Town Hall generated community input on design concepts and options for these projects, and the final Dubois & King report is under review for presentation in the coming months.

Additional grant-supported work includes the design and acquisition of brand-specific multilingual kiosks and trail signage across Windham's five park areas. Three digital kiosks were also acquired through the grant and are being installed at strategic locations.

At the same time, Parks and Recreation interns, together with the Town's GIS Project Administrator, continue to digitize Windham's trails and recreation features in order to support future mobile app integration and improve public access to recreation data.

Forbes Lane Neighborhood Park

In a separate collaboration between the Economic Development Department and Parks and Recreation, the Town secured a \$40,000 Cumberland County CDBG grant, supported by a \$10,000 local match, to develop a neighborhood park on a 1.33-acre parcel acquired by the Town in 2021 on Forbes Lane. A Town Council committee has been formed to guide the project, and design coordination with neighborhood residents, Town Council, and staff is expected to begin this fall.

ECONOMIC DEVELOPMENT

Windham Outdoors Marketing

Marketing and branding efforts have also advanced. The Windham Economic Development Corporation, working with the Town's Communications Director and Parks and Recreation Director, engaged Pine Point Creative to develop branding and promotional materials for the Windham Outdoors Initiative. The new website and related marketing materials were presented to the Town Council in July and have already been incorporated into advertising efforts. The Town has also joined the Maine Tourism Association to expand outreach to visitors statewide and strengthen promotion of Windham as a year-round recreation destination and a location for recreation-based business investment.



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Community Activation and Local Economic Programming

Windham Farmers' Market

The Windham Farmers' Market, located on Turning Leaf Drive in North Windham, completed its eighth season after operating weekly from May 24 through September 27. The market was established to support local farmers, food producers, and artisans while also improving community access to fresh, healthy, and affordable local food. Over time, it has grown into a strong and supportive market community that serves both Windham residents and surrounding communities. The WEDC continues to sponsor the market, with staffing support provided by Market Manager Lisa Fisher.



ECONOMIC DEVELOPMENT—STRATEGIC PLAN

Monday Night Food Trucks at Windham Community Park

The Monday Night Food Trucks program at Windham Community Park completed its second season with strong community participation. Sponsored by the Windham Economic Development Corporation and supported by both WEDC and Windham Parks and Recreation staff, the program ran every Monday evening, excluding holidays, from June 2 through September 29.

The season featured 13 different food trucks along with family-oriented activities including music, games, and a bounce house. The final event also included collaboration with Windham Public Safety in support of the Public Safety Open House. Planning for a third season is well underway.



Looking Ahead

As Windham advances these initiatives, several priorities will remain central to sustained progress. Continued completion of sewer connections and longer-term planning for system expansion will be important to support redevelopment and future growth in North Windham. The Town will also continue moving the North Windham Moves project through final design, right-of-way work, and phased construction, while supporting private development activity and infill opportunities along the Route 302 corridor. At the same time, redevelopment planning in South Windham, implementation of the Windham Outdoors Initiative, and continued investment in community-based programming will remain important parts of the Town's broader economic development strategy. Together, these efforts will help strengthen Windham's competitiveness, livability, and appeal as a place to live, work, visit, and invest.



ECONOMIC DEVELOPMENT—STRATEGIC PLAN

Vision

To create a business-friendly environment that provides a high-quality of life, a vibrant economy, and a welcoming atmosphere, while protecting our town's rural characteristics and natural resources.

Mission

To encourage economic growth and development in a manner that supports increased prosperity in the Town of Windham and improves the quality of life for all its citizens.

Core Values

- Industry Diversity
- Innovative Community Building
- Sustainable Growth
- Expanded Employment Opportunities
- Skilled Workforce
- Up-to-date Policies & Processes

Objectives and Strategies

Objective 1 - Develop Windham's niche in the Region's Manufacturing Cluster Strategies:

- Attract manufacturers in the Bio-Medical Device and Reagents supply chain
- Attract Recreation Equipment Manufacturing
- Develop Business Incubator Facilities
 - Manufacturing Incubator
 - Entrepreneur Innovation Co-Working Space
 - Shared Commercial Kitchen

Objective 2 - Pursue opportunities in Amusement and Recreation Strategies:

- Create the Region's Best Trail Network
- Attract Indoor Recreation Facilities
- Promote **"Windham Outdoors"**

Objective 3 - Attract Professional and Business Services to "downtown" Strategies:

- Create a Live/Work/Play Community
- Implement the North Windham 21st Century Downtown Master Plan
- Encourage development of appropriate professional services spaces

Objective 4 - Update and maintain Windham's Support System for Economic Development Strategies:

- Maintain the collaborative efforts of town officials, departments, WEDC with local businesses and regional agency groups on attraction initiatives
- Maintain and expand outreach efforts to state and national business organizations
- Identify and initiate appropriate development policy and process updates
- Identify new and continuing funding opportunities for programming and infrastructure

FINANCE/COLLECTIONS

The Finance-Collections department oversees and administers the Town's financial and accounting systems, including the collection and disbursement of all monies for the Town. The revenues of the Town include real and personal property taxes, federal and state grants, excise taxes on vehicles, boats, and various permits and licenses.

Property tax bills are processed, sorted and mailed by a third-party each August. The following May, a courtesy notice is sent to homeowners who have a balance due. At the end of June, a Tax Receivable Summary is prepared stating balances due on all taxes, which also published in the Town Report. Eight months from the date of tax commitment, if any tax remains unpaid, the lien process begins. Windham's tax year starts July 1 each year and ends June 30 the following year. Tax bills are due biannually on April 1st and October 1st, or the next closest business day if that date falls on a day Town Hall is closed.

Staff:

Susan Rossignol, Finance Director

Levi Robinson, Assistant Finance Director and Deputy Tax Collector

Veronica Meserve, Tax Specialist

Lucy Codrey, Financial Coordinator

Cathy Dodge, Administrative Assistant—Tax Collection & Registration

Victoria Athearn, Administrative Assistant—Tax Collection & Registration

Accounts Payable Questions?

Call 207-892-1907

Motor Vehicle/Tax Bill Questions?

Call 207-892-2511

Annual Audit

The Audit report is available in the Finance Director's Office and is available for public review during regular business hours. The report can also be found on our website's Finance Department page and selecting the Most Recent Reports link beneath the **View Reports** heading.

The Fiscal Year 2025 audit was performed by Peter J. Hall CPA, LLC. Hank Farrah Consulting, LLC provided professional services including preparation of financial statements, including notes and management discussion and analysis, preparation of lead sheets and organization of supporting information for financial statement amounts.

The following audit financial statements are included at the end of this report:

- Statement of net position
- Statement of activities
- Balance sheet
- Statement of revenues, expenditures, and changes in fund balance
- Reconciliation of the statement of revenues, expenditures, and changes in fund balances—governmental funds to the government-wide statement of activities
- General fund—Statement of revenues, expenditures, and changes in fund balance—Budget and actual
- Statement of fiduciary net position

The complete Audited Financials Report can be viewed online. Navigate to the **How Do I?** menu and click on 'Annual Financial Reports' beneath the **View** subheading.

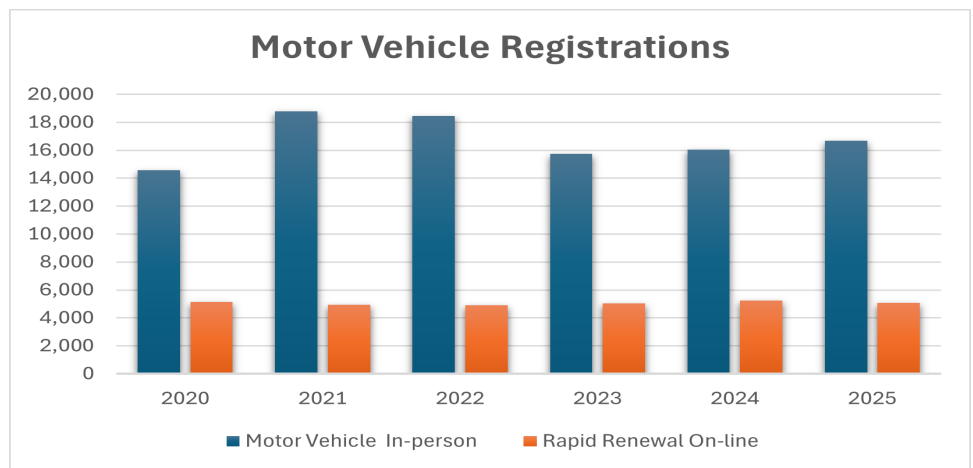
FINANCE/COLLECTIONS

Collection Department Statistics

REGISTRATIONS	2020	2021	2022	2023	2024	2025
Motor Vehicle In-person	14,554	18,781	18,460	15,727	16,024	16,664
Rapid Renewal On-line	5,123	4,919	4,898	5,029	5,239	5,059
Recreational Vehicles	3,108	3,034	3,023	2,623	2,601	2,750
Boats	1,719	1,825	1,786	1,731	1,755	1,743
Snowmobiles	873	676	739	484	459	622
Snowmobiles, Non-Resident	3	0	7	6	0	3
ATV's	508	527	485	397	386	380
ATV's, Non-Resident	5	6	6	5	1	2

At right, the graph shows that though online vehicle re-registrations are an option many residents still opt to perform this transaction in-person.

If you would like to investigate online payment options visit: <https://www.windhammaine.us/353/Online-Payments>



Passport Services

The Collections Department also serves as a Passport Agent for the community. Though we no longer take passport photos, we do schedule appointments to assist with the application process.

	2021	2022	2023	2024	2025
Passport Applications	385	732	715	452	324

Appointments are available:

- Monday 7:00 AM - 2:45 PM
- Tuesday 7:00 AM - 4:45 PM
- Wednesday 7:00 AM - 2:45 PM
- Thursday 7:00 AM - 2:45 PM

Passport photos may be obtained at Walgreens, Wal-Mart, Staples or CVS.

WINDHAM FIRE-RESCUE DEPARTMENT



"The mission of the Fire - Rescue Department is to uphold the highest standard of professionalism in emergency mitigation, fire prevention, and community stewardship for the residents and visitors of the Town of Windham."

The Windham Fire - Rescue Department provides service to the community from four locations strategically placed throughout the town.

Staffed 24/7:

Windham Central Station is at the Public Safety Building at 375 Gray Rd.

North Windham Station is at 718 Roosevelt Trail

Not Staffed, Call Company Response:

South Windham Fire Station a shared station with Gorham at 33 Main St

East Windham Station is at 45 Falmouth Road

2025 was a busy year for the department, seeing a 12.1 % increase in call volume over 2024. The majority of our calls, 52.8 %, continue to be Emergency Medical Services related. Our busiest day of the week was Friday this year, the busiest time of day was between 5pm to 6pm. We were able to arrive on scene an average of 8.01 minutes from the time we were dispatched, which is an adequate response time for our community.

While our statistics show 104 fires there is a range of incidents that fall within that group. During the year we responded specifically to 3 structure fires that accounted for losses totaling an estimated \$1.1 million in structure and /or contents losses. There were no civilian injuries and no civilian casualties as a result of fire. We continue to maintain close monitoring of outside burning and the issuance of burning permits. 2025 presented an additional challenge with moderate to severe drought conditions and increased fire activity in the woods. One area of approximately an acre required crews to extinguish fire and hot spots over three days. Outside burning does require a burning permit that is contingent on weather conditions. Those can be obtained through the State Forest Services online burn permit system www.maineburnpermit.com, free of charge.

Members of the department participate in training on a regular basis to maintain and learn new skills. Crews conduct daily on shift training, Wednesday evening training and several other outside certification and skills programs. In total our personnel collectively trained 9,415.6 hours of training in 3,446 classes. In early June local builder Jarod Robie donated an acquired structure to the department located at 421 Falmouth Road. Crews were able to get two months of phenomenal self-directed training on Search and Rescue, Ventilation, Overhaul, Ladders, SCBA confidence all

WINDHAM FIRE-RESCUE DEPARTMENT

culminating in two live burn days with 11 evolutions of fire attack. This training is priceless for us and the opportunity is extremely valuable and appreciated.

We staff the department using a combination department. Through a hybrid system of paid on-call firefighter/EMTs, per-diem firefighter/EMT's and full time Firefighter/Paramedics and EMT's. Using this model, we currently staff the Public Safety Building and the North Windham Station with 24-hour coverage. Our minimum staffing ensures that we will always have at least five people on duty. Using the hybrid model we have up to 8 on duty, in the station to respond to fire and ambulance incidents. We continue to partner with Southern Maine Community College and the Live-in College Program. In exchange for the hands-on learning experience, and room/board the students are required to provide night and weekend coverage in the station.

After a year of beta testing, in early May we implemented Call Company and Per-Diem activity standards. This is in an effort to ensure everyone understands the expectations, time and financial commitment involved in being an active member of the Windham Fire-Rescue Department. As we continue to work on having an active, well trained and effective call company group it is important that anyone new coming in and anyone on the roster currently has a clear understanding of what it takes to work as a Call Company or Per-Diem employee for the department. We rely heavily on these personnel groups to be involved and participate to ensure safe and adequate response to the our community.

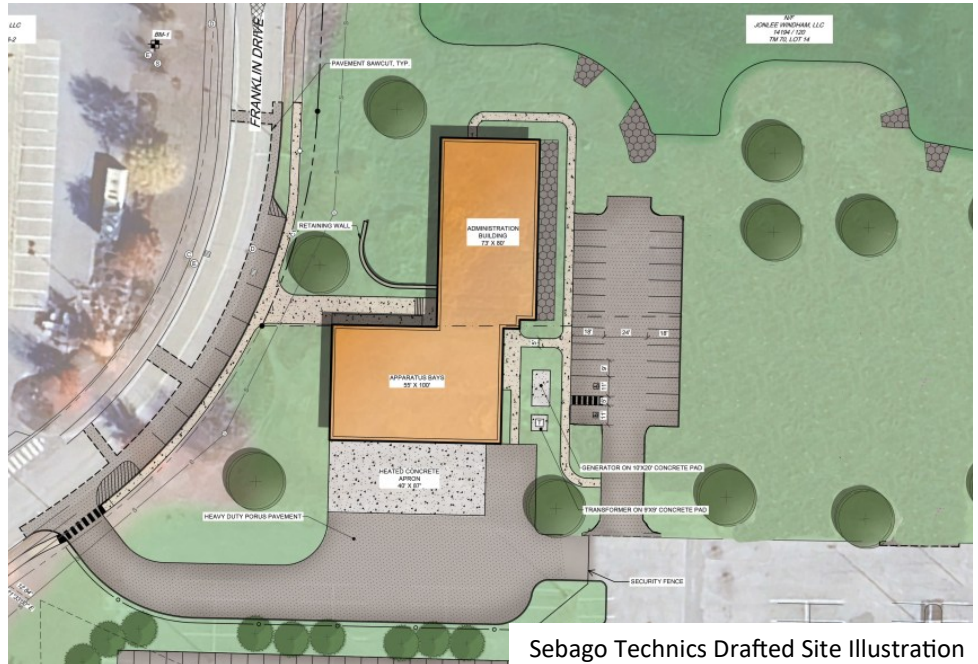
2025 brought close to the career of Captain Mark Scribner. Captain Scribner worked full time for 21 years following a career in the Navy. Starting as a Firefighter/Paramedic in 2004 and achieving the rank of Captain in 2024. Captain Scribner spent countless hours in service to our community, and we are forever grateful for his dedicated service. Captain Scribner retired from the department on March 19, 2025.



With the approval of the Town Council in February, we donated a recently replaced/retired engine that we purchased in 2006. For the majority of its life, it ran from Windham Center Station and was the busiest of our fleet. It certainly showed its age and had run its course as a frontline emergency vehicle due to corrosion but is more than suitable for non-emergency training purposes. The vocational programs are a great feeder program into the Fire Service. From the vocational programs students often go on to the fire science programs at SMCC and EMCC and associated live in programs, of which we participate in and have for nearly 30 years. Wherever the high school student lands, whether a career in the fire service or another vocation they almost always give back as call company members to their community.

WINDHAM FIRE-RESCUE DEPARTMENT

In 2025 we initiated design of and took to voters a replacement plan for the North Windham Fire Station. The new station was approved by voters at the June 2025 Town Meeting and will be located on Franklin Drive behind Hannaford's. The facility will house Windham Fire-Rescue, a substation for Windham Police and the Cumberland County Sheriff's Department. The facility has been designed with safety for personnel, efficiency and space for the future ensuring capacity for 40 + years. Construction is due to begin in the fall of 2026.



In early July we launched a regional paramedic fly car. In partnership with Casco, Raymond and Gray the four communities pooled grant funds from the state to run this pilot program. Using our collective paramedics on a per-diem basis we are staffing a 12-hour shift every day with one paramedic that is available to respond in a car and aid all four communities. The program has proven to be a very valuable and life altering resource for our area. We hope to continue this great collaboration with budgeted funds from each community in the next fiscal year.

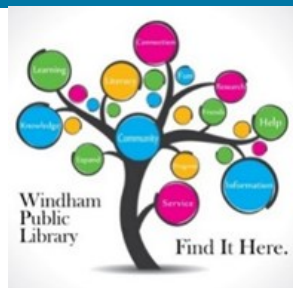
This year was particularly busy for us. Incident responses have increased. Our call severity has also been high, consisting of several woods' fires due to drought conditions, a homicide in downtown North Windham, three significant structure fires and several significant motor vehicles crashes in some cases with multiple injuries, one of which required LifeFlight. I am proud to acknowledge that crews have continuously performed with poise, professionalism and dedication throughout the year.

If you have questions, concerns, or comments, please feel free to call 892-1911 or come by one of the stations, talk with us and get a tour of our apparatus and facilities. We look forward to another year of serving the residents and visitors of Windham.

Respectfully Submitted,

Brent J. Libby, Chief

LIBRARY



Windham Public Library Annual Report 2025

The mission of the Windham Public library is to be your center for community, information, technology, and entertainment by powering learning and fun for all ages.

In 2025, the Windham Public Library served the Windham Community by providing materials in a variety of formats to educate and entertain library users. Staff planned and carried out programs in person with some options for virtual attendance throughout the year. We continue to offer curbside service as an alternative for our seniors or other folks who may have difficulty entering the building and partner with community groups and organizations to host programs off site and at many community events. Our attendance continues to grow especially at our programs. The library's collection includes a variety of books, magazines, audiobooks, eBooks/eAudiobooks, DVDs, Blu-Rays, equipment, and music CDs that are available to view and/or circulate. We expanded our kits, backpacks, and Library of Things in 2025. Our rapidly growing collection of Things has been popular. The library provided story times, Nurturing Playtime, book groups, author talks, movie showings, teen activities, and other events online and in person. We also checked out Adventure passes to a variety of locations which offer discounted rates for patrons. This year we added a passes to the Seashore Trolley Museum and Maine Maritime Museum through the generosity of our Friends of Windham Public Library. The other passes offered include Portland Museum of Art, Dundee Park, Maine State Parks, Children's Museum, Coastal Maine Botanical Garden, the Planetarium, and Maine Wildlife Park. Library staff members participated in a variety of local librarian, literacy, and community support groups to collaborate and discuss library services in the community and how we can best support residents with our services. It has been a rewarding year!

2025 Statistics

Total items circulated: **99,725**
Print items circulated: **79,701**
Minerva items Received: **12,903**
Minerva items Sent: **8,470**
Visits: **55,020**
New library patrons: **650**
New items added to collection: **3,237**
Special Requests: **165**
Reference questions answered: **3,598**
Computer sign-ins: **6,693**
Meeting room usage: **649**
Study rooms usage: **582**
Download Library: **18,547**
ComicsPlus: **104**

CloudLibrary Newsstand: **1,351**
Biblio+: **112**
Volunteer Hours: **394**
Passes:
Children's Museum – **56** uses
Coastal Maine Botanical Gardens – **45** uses
Dundee Park – **17** uses
Maine Maritime Museum – **9** uses
Maine State Park Pass – **34** uses
Maine Wildlife Park – **58** uses
Portland Museum of Art – **7** uses
Seashore Trolley Museum – **2** uses
Planetarium – **17** uses

LIBRARY

From our Patrons

We have had several new patrons who have been mystified by what we offer. We are hearing things like 'why didn't I do this sooner' and 'this is awesome.' It feels good to see patron's eyes go wide when they learn they can get discounted passes to parks and museums or borrow unconventional items from our LOT collection. These are services they didn't expect, and once they realize how many things they can do with their card, how much access they have to different materials and resources, patrons are very excited about the possibilities before them.

We are also lucky at the Circulation Desk to hear and see how the library has a positive impact on patrons, like a family who borrowed an ice cream maker to make ice cream for their dad's birthday or the patron who borrowed a book about the mafia and found written evidence that a relative did in fact have dealings with the mob. We've had grandparents be able to use their York library card to check out books for their grandchildren while they were here in town babysitting and patrons who have been able to borrow texts needed for college instead of buying them.

So What's New?

Children's Librarian Samantha Cote read to over 100 people at the Maine State Society for the Protection of Animals (MSSPA). This has been a successful ongoing partnership between the Library and the MSSPA, helping Windham residents learn about the important work of both organizations.

85 people enjoyed a "Noon Year's Eve" celebration at the library. They spread out across the children's room and meeting room, doing activities, crafts, dancing and selecting books. As noon approached, they joined in a countdown where parents blew bubbles and confetti was dropped on their heads. This has become a joyful annual tradition for all.

The Adult Services Department continues to offer a wide range of programming—both in-person and via Zoom using an Owl camera, to accommodate those who wish to participate from home. Ray Marcotte, the *Reference & Technology Librarian*, strives to offer diverse programs ranging from book groups, monthly author talks, slideshows of exotic parts of the world, and an honoring the end-of-life series in conjunction with Age Friendly Windham.

In 2025, the library added a technology booth (pictured below) with a combination of grant funds and a donation from the family of our former Reference Librarian, Barbara Kelley. Barbara loved to teach the community about technology in a safe and compassionate way. The booth has been a wonderful addition to our study spaces and give library users space to take a call, meet with a medical professional through a telehealth appointment, meet for a job interview, or simply have a quiet space to study or work.

Once again, the library visited the Windham Farmer's Market through the summer of 2025. Although we were rained out on our May & June programs, the July & August events were successful. We had wonderful feedback regarding our new storytime activity with guest readers such as Town Councilor David Nadeau and Middle School

LIBRARY

Librarian Sienna Tinsley. The library brought an assortment of new materials available for check-out, including materials from their growing Library of Things collection—ice cream maker, Metal detector, Sushi Go Party game, Knots kit, or Child’s gardening kit. We interacted with 115 participants over the course of our 4 Farmers’ Market visits and look forward to 2026.

Finally, teen programs in 2025 had steady attendance. Cassandra hosted 148 programs with a total of 1023 in attendance. By the end of 2025, teens knew the library held different activities for them on most Tuesdays depending on their interests and that Mondays were hangout time in the meeting room to give one afternoon a week of quiet time for the upstairs area.

Staffing Changes

In 2025 we said goodbye to Alexis Handelman, Children’s Room Coordinator. Alexis completed their library science degree and accepted a position at a school library in Massachusetts. We wish Alexis all the best, our youngest patrons miss Alexis’ bright smile and energy.

A familiar face was hired for the position of Youth Services Coordinator. Megan DuBois was hired from the Circulation Department. Megan has been an excellent addition to the Youth Services team. She works with both Sam and Cassandra and has an talent for connecting with children and teens alike. Welcome to your new position Megan!

With Megan’s departure from the Circulation Department, we hired two new staff members. Heidi Cox joined us as a part time Circulation Assistant, and Cara Parent was hired as a Substitute. Both Heidi and Cara have been welcome additions to the Circulation area bringing a fresh perspective and great customer service skills to their work. Welcome Heidi and Cara!

On to 2026

As the calendar changes to 2026 the library staff looks forward to a new and successful year of exciting programs, providing great service, and the circulation of items that the community is sure to enjoy.

Respectfully submitted,
Jennifer Alvino Wood
Jennifer Alvino Wood
Library Director
Windham Public Library

LIBRARY



Noon Year's Eve Celebration!



Miss Sam @ MSSPA storytime with horses



Mr. Drew Summer Reading Kickoff



Staff favorites of 2025



Halloween 2025



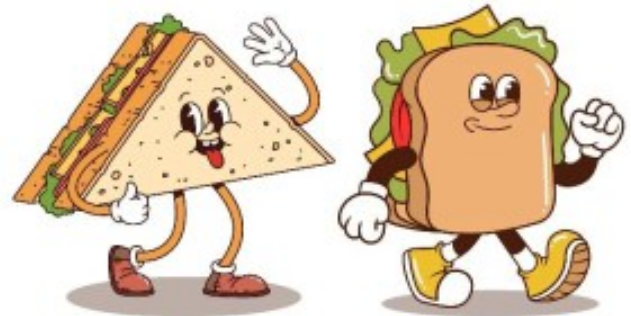
Library of Things

LIBRARY



NEW – Barbara Kelley Technology Pod

Silly Sandwiches with Alola!



Silly Sandwiches with Alola



Dogman Day



Councilor Nadeau participated in storytime at the farmer's Market



Miss Sam @storytime with Presumpcot Regional Land Trust



Bookface

PARKS & RECREATION



The mission of the Windham Parks and Recreation Department is to create a sense of community through people, parks, and programs.

Parks & Trails

Windham's parks and trail facilities are a valuable resource to the members of our community, and we offer free programming opportunities to introduce people to these facilities and encourage more routine visits. We have a facility reservation process for most of our facilities (Dundee Park, Lippman Park, the Community Park courts, Lowell Preserve, the East Windham Conservation Area, Lincoln Field, and the Town Hall Gym) and have promoted this as an opportunity for group gatherings. Additionally, in 2025, we began administering the facility reservation process for the new athletic fields built at Manchester School. As a result, facility reservations managed through our department increased from 775 in 2024 to 1111 in 2025.

In 2025, the Town purchased approximately 50 acres adjacent to the Gambo Soccer Fields and the Mountain Division Trail. Using grant funds awarded from the Maine Office of Outdoor Recreation Community Outdoor Recreation Assistance Program, we worked with the architectural firm of Dubois and King. One of the projects was to develop concept plans for the development of a connector trail from Lippman Park to the future housing development being constructed behind Home Depot. Additionally, the firm created three concept designs for the newly acquired property adjacent to Gambo, and we sought community input through a survey and a public forum to help us determine how we could develop this property. The design and construction of the 1.3-mile universal access trail at East Windham Conservation Area was initiated, with the final completion anticipated for late Spring 2026. With the grant money, we were also able to purchase three electronic kiosks which will allow us to provide up-to-date information about our programs as well as updates about town and community organization offerings. The kiosks have QR codes directing visitors to the *Windham Outdoors* website for details regarding parks and trails in Windham.

The department has the benefit of several partnerships that help us in accomplishing many of our goals. In May of 2025, a new picnic pavilion was constructed at Dundee Park with in-kind donated labor provided by Power Serve. This pavilion served as the new stage for bands performing in our Summer Concert Series, as well as housing the movie screen for our summertime Movies in the Park. Construction began on new mountain bike trails at Lowell Preserve with all funds raised by the Greater Portland chapter of the New England Mountain Bike Association.

PARKS & RECREATION



Universal Access Trail at East Windham Conservation Area



New Kiosk at Town Hall

Regular day-to-day tasks completed by the Parks Maintenance Foreman include maintenance at 10 properties, as well as additional support for our recreation programs and special events. In addition to his regular duties, he also completed the following upgrades/ repairs to these facilities:

Donnabeth Lippman Park: Painted wood trim and doors at Lippman buildings, two new picnic benches, bark mulch at playground and under picnic pavilion, repaired access to bridge crossing brook and boardwalk on back side of pond.

Dundee Park: Widened exit at Dundee Park parking lot with removal of small trees; removed 4 downed trees behind swing set at Dundee; Installed bark mulch on playground.

Community Park: Coordinated resurfacing of walkway at Community Park.

Lowell Preserve: Coordinated installation of additional playground pieces; Coordinated tree planting along fence line; Constructed foot bridge at Lowell from parking lot up to trail leading to trailhead, Installed bark mulch at playground.

Town Hall Playground: Removed old tree and brush along fenceline; Installed bark mulch under picnic pavilion.

PARKS & RECREATION

Dundee Park



The 2025 season marked a positive and successful return to normal operations at Dundee Park. The river was fully accessible throughout the season, with no lingering impacts from the dam issues experienced in 2024. Guests once again enjoyed swimming and full use of the river, and we were pleased to welcome back Sebago Trails Paddling, offering canoe, kayak, and stand-up paddleboard rentals. We added a third Pavilion – River View Pavilion. This brings the total number of reservable locations up to four!

In addition to restored river access, Dundee Park expanded its programming to further engage the community. Events such as movie nights, trivia nights, and bingo were on the schedule, complementing the continued Concerts in the Park series, which featured four well-attended performances. Together, these offerings helped create a vibrant, welcoming atmosphere and reinforced Dundee Park as a hub for recreation and community connection throughout the 2025 season. Our amazing staff stepped up in a big way to host these events as well as assist at the Monday Food Truck nights!

Summary of 2025 Dundee Park Season

Total Visitors - 5566 admissions

Season Passes: 245 Total (155 General Passes, 80 Senior Passes, 10 Veteran/Military)

of Group Visits: 88 reservations

of staff members: 17

A huge thank you to Deb and Tommy Matthews, our dedicated park managers, and all our staff at Dundee Park for their hard work and time in improving the Dundee spaces!



PARKS & RECREATION

Recreation Programming

There were 5,837 registrations for 140 different programs in 2025. (This does not account for the many participants that took advantage of free programming opportunities that did not require any registration.)

Youth and Family Programs

New programs/events introduced in 2025: Minds in Motion, International Observe the Moon Night, Tiny Bakers, Light Up the Night, Masterpiece Makers, Feelin' Good Mileage Club



Ongoing Programs

Community Events - February Formal, Trunk or Treat, Halloween Costume Contest, Seasonal photo contests, Easter Celebration, North Pole Hotline, Holiday Celebration on School Campus, Summer Concert Series, Parks & Trails Easter Scavenger Hunt

Youth Programs - Windham Middle School Early Release Days, Summer Track Program, Lacrosse Camp, High Touch High Tech, Discovery Science, Tennis in the Parks, Tennis Camp, No School Rec Days, Pleasant Mountain Multi Week Ski Program, Karate, Lego Camp, Babysitter Training Course

Preschool Programs - Creative Kiddie Craft Time, Creative Movement, Kiddie Gym

Family Programs - Pleasant Mountain Discounted Night Season Pass, Discount tickets to various Maine recreation venues and events at Cross Insurance Arena, Discounted Portland Sea Dogs Tickets, "Chalk the Trail" at Mountain Division Trail, Family Trivia Nights, Maine Backyard Campout

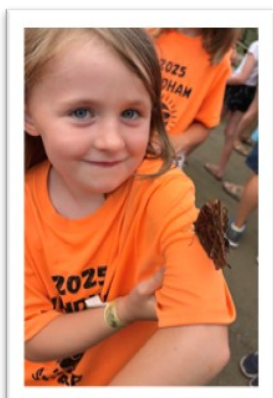


PARKS & RECREATION

Day Camp -

In Summer of 2026, we had 263 campers in Grades 1-8 with 3 camps at 2 Summer Day Camp locations. We had 37 staff members and 3 CIT's providing a safe, quality experience for our campers this summer.

Camp Enrichment Programs: Paddling Adventure, Swimming Lessons, Intro to Horse-manship, Monologue Program



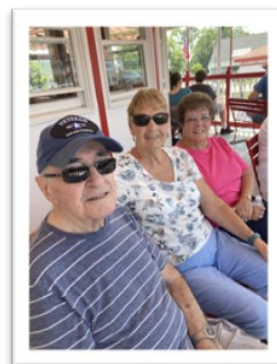
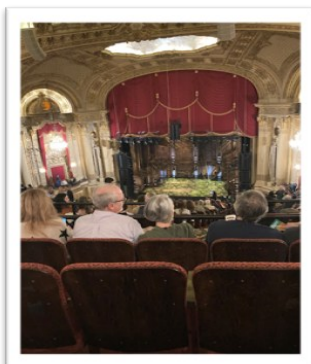
Adult & Senior Programs

Offerings in our Adult and Senior programs continue to increase, and we are seeing new participants joining us, as well as many familiar faces still participating. Wait lists for more popular trips and activities are becoming a common occurrence despite having three vehicles and enough staff to cover all programs. In 2025, we purchased a new 12-passenger bus with a wheelchair lift, which provides greater accessibility for all.

We mail out our Senior Newsletter four times per year to notify everyone about the upcoming trips and activities, and we encourage people to contact the department if they would like to be added to our mailing list.

The Senior Scholarship program, which is administered by Social Services, continues to be a huge help in allowing the seniors to participate in as many programs as possible. Qualifying seniors receive between a 50-75% subsidy on the programs we have offered.

One of the primary goals for the Adult & Senior Programs is to increase socialization and connections. At one of the Senior Luncheons, put on through a collaborative effort with Age Friendly Windham, a participant stated "I love the programs that are being offered. It allows me to see old friends and meet new ones."



PARKS & RECREATION

2025 trips and programs included:

Luncheons - BBQ at Dundee Park, Cabbage Island Lobster Bake, Lunch at Chebeague Island, Cooks Lobster House, Afternoon Tea at The Harraseeket Inn, Oak St. Bistro, Frog & Turtle, Lazydays Cafe, The Green Ladle, Tory Hill Cafe, Mystery Lunches, and the Turkey Dinner Train through Hart's Turkey Farm.

Theatre Trips – All American Road Trip, Cinderella, Come From Away, Guys & Dolls, Hamilton, It Shoulda Been You, Murder on the Links, Nunsense, and Something Rotten.

Holiday Outings – Christmas at The Victorian Mansion, Holiday Light Express, and Strawberry Banke- A History of Thanksgiving Tour.

Regional Destinations – Alpaca Farm Tour, Oxford Casino, Cumberland Fair, Desert of Maine, Loon Mountain Fall Gondola Ride, Garden Stroll and Pineland Farms, Maine State Aquarium, Songo River Queen, Wilbur's Chocolate Factory Tour, WMTW Channel 8 News Station Tour.

Exercise and Fitness Programs – Fitness Foundation Chair Exercises offered four times a week and Windham Wandering Hikers.

Sports Programs – Beginner Pickleball Lessons, Coached Pickleball Play, Adult Pick-up Basketball, Sunday Open Gym (Basketball and Volleyball), Men's 4x4 Basketball League, Tennis in the Parks, and a Half Day Fishing Charter on Sebago Lake.

Community Events - Seasonal Photo Contests, Thanksgiving Luncheon co-hosted by Age Friendly Windham, Afternoon Tea co-hosted by Age Friendly Windham, Spring Luncheon co-hosted by Age Friendly Windham, Scarborough 55+ BBQ hosted by Scarborough Community Center and a Murder Mystery Dinner.

Social Events – Bingo, Candlepin Bowling, and Cribbage.

Summerfest

Many thanks to Deb Matthews (Chair), Tom Matthews, Barb Maurais, Bob Maurais, Karen Rumo, Tiffany Sinclair, Jacob Chouinard and Camille Swander for the dedication they showed in pulling together Summerfest 2025 – "Summerfest Live in 2025". The Sebago Lakes Region Chamber of Commerce held its 5th annual Golf Ball Drop and the Pat Moody 3v3 Basketball Tournament was introduced. The committee named Charlie Hammond as the 2025 Grand Marshal and Bill Diamond and his nonprofit organization "Walk A Mile in Their Shoes" as Modern Woodman's Hometown Hero. For current information about Summerfest 2026, visit www.windhamsummerfest.com.



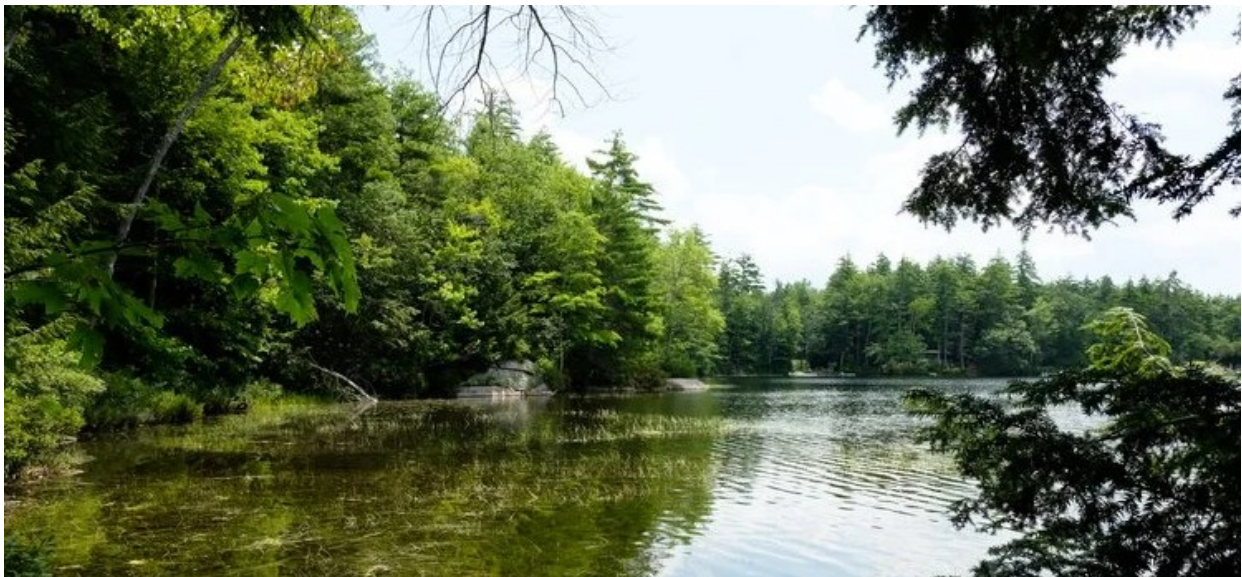
PARKS & RECREATION



I want to thank the 2025 full-time staff members Kevin Bailey, Kelsey Crowe, Katie Roy, Jason Hanken and Maria Goodstein along with per diem staff members Ruthie Jackson, Chantel Huckins, Lynda Murphy, Jacob Chouinard, Deb and Tom Matthews and our many seasonal employees for their dedicated commitment to this department. I want to thank members of the 2025 Parks and Recreation Advisory Committee Jennie Butler, Maureen Denig, Kayla Desmond, Frank Farinella, Deb Matthews, Matthew Irving and Town Council Representative Brett Jones for the vision and enthusiasm they have brought to this department.

For further information on our parks, programs and special events please check our web site at www.windhamrecreation.com, and be sure to set up your household account so that you can be kept in the loop through our bi-monthly "Useful News" e-newsletters. The department has many wonderful plans in place for 2026, and we hope that you will find what we are offering is just what you were looking for!

Submitted by Linda Brooks, Parks and Recreation Director



PLANNING DEPARTMENT

INTRODUCTION

In 2025, the Town of Windham Planning Department continued advancing its mission to guide responsible growth, manage development activity, and maintain a high quality of life for residents. The department focused on modernizing ordinances, reviewing major development proposals, strengthening interdepartmental coordination, and laying the groundwork for the Town's next Comprehensive Plan update.

VISION

The Planning Department promotes, assists, and empowers residents, elected officials, developers, stakeholder groups, and partner agencies to:

- Articulate long-term goals through comprehensive, district-level, and policy planning.
- Implement community goals through ordinance development, project management, and a fair, predictable development review process.

Foster meaningful participation through transparent, inclusive public engagement at every stage of planning.

Mission

The Planning Department provides professional planning services to help citizens, town department heads, stakeholders, elected officials, state officials, and any understand and address community priorities. The department emphasizes long-term economic vitality, environmental integrity, and quality of place through high-quality planning, implementation, and development review.

DEPARTMENT STRUCTURE

Steve Puleo, Director of Planning – Leads planning initiatives, including ordinance development, transportation planning, large-scale projects, and management of the Comprehensive Plan (2017) and the upcoming 2026 update.

Amanda Lessard, Senior Planner / Project Manager – Manages development review functions, coordinates Planning Board and Staff Review Committee recommendations, and supports ordinance updates and long-range planning.

Lisa Fisher, Administrative Assistant – Provides administrative support for development review, public assistance, research, and management of performance guarantees and escrow accounts.

CONTACT US

We are committed to providing excellent customer service. Residents are encouraged to contact us with questions or feedback.

Phone: (207) 894-5960 ext. 2

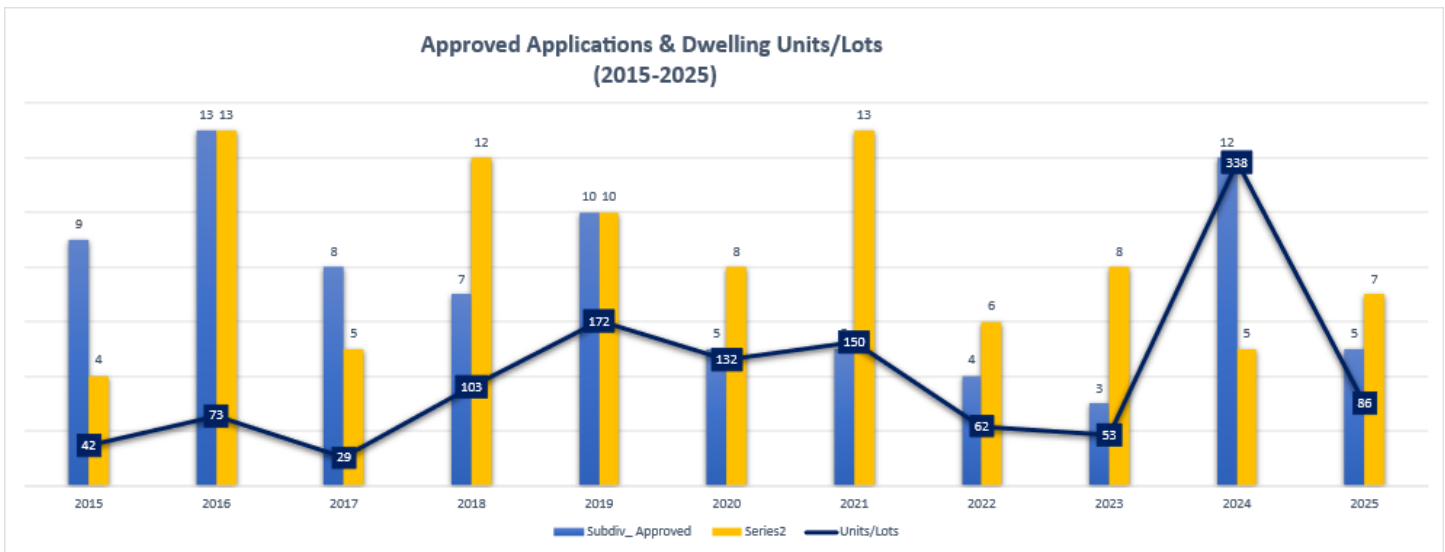
You can view an interactive map of 2025 Planning Board applications at [Planning Board Page: https://www.windhammaine.us/372/Planning-Board](https://www.windhammaine.us/372/Planning-Board)

PLANNING DEPARTMENT

DEVELOPMENT REVIEW & BOARD ACTIVITY (2025)

Development review remained a core departmental function. In 2025, staff facilitated preapplication meetings, processed site plan and subdivision applications, and supported the Planning Board through meetings, site walks, and inspections.

- 45+ pre-application meetings
- 57 development applications reviewed
- 18 Planning Board meetings
- 15 site walks
- Nearly 125 construction inspections.



Notable Approvals and Construction Activity

- **Camping World Retail & Garage – Final Approval** to construct a 28,000 sq. ft. building for retail sales, RV repair, and service. *Under construction.*
- **Dolley Farm Subdivision – Final Plan Approval (42 Units)** A 42-unit residential condominium development on 30.82 acres along River Road. *Under construction.*
- **Shepherd Lane Subdivision – Final Approval (13 Units)** A 13-unit residential condominium development on Falmouth Road. *Under construction.*
- **Windham Village Apartments – 172 Units** Continued advancement of the 172-unit apartment complex behind Shaw's Plaza on Tandberg Trail. Includes a Town-owned pump station and Maine's first onsite wastewater treatment/disposal system capable of returning highly treated water to groundwater. *Construction and compliance work continued throughout 2025.*
- **Amended Andrews School Redevelopment** Re-development to include 18 senior affordable units and 17 market-rate units.

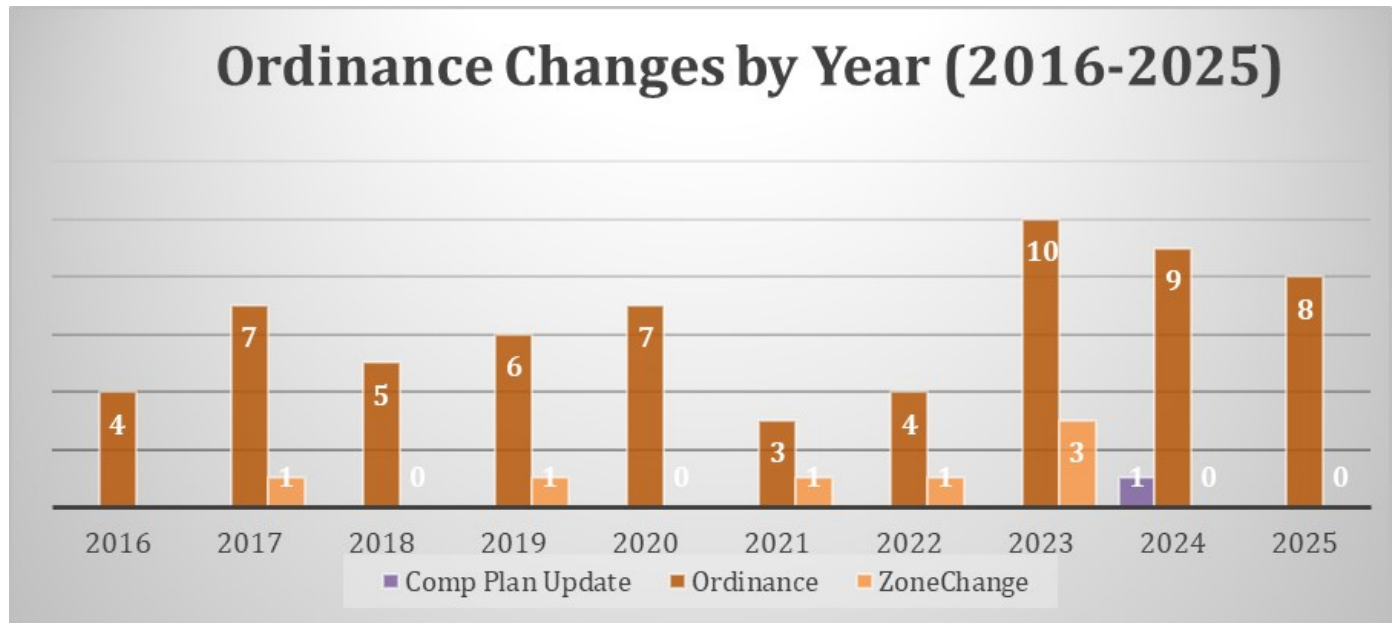
The department also managed performance guarantees, conducted **15 pre-construction meetings**, and oversaw **nearly 125** construction inspections.

PLANNING DEPARTMENT

Comprehensive Planning and Ordinance Development

Staff presented a proposed scope, schedule and budget to update the Town's 2016 Comprehensive Plan to the Town Council. The process to develop a plan that reflects the community's vision for Windham's future for the next 10 years will get underway in 2026.

The Town Council adopted several key Land Use Ordinance amendments, including adopting 8 amendments to the Land Use Ordinance in 2025.



The Town Council Ordinance Committee and the South Windham–Little Falls Joint Council Committee contributed to ordinance refinements for hotel development and energy infrastructure

In September the Maine Department of Environmental Protection reinstated the Town of Windham's Delegated Stormwater Capacity Review Authority, authorizing the Town to issue stormwater permits for eligible development projects.

Environmental and Sustainability Initiatives

The Planning department continues to assist with the Department of Public Works Environmental :

- Participated in the Interlocal Stormwater Working Group (ISWG)
- Conducted regular inspections under the Stormwater Pollution Prevention Plan (SWPPP)
- The Natural Resources Advisory Committee reviewed zoning map changes and administered the Watershed Protection Grant program.

PLANNING DEPARTMENT

Note: This program is housed in the Department of Public Works, with the Environmental and Sustainability Coordinator working closely with the Planning Department.

Community Engagement and Professional Development

The Planning Department actively engaged with regional and state partners through conferences, webinars, and collaborative meetings. Staff participated in events hosted by:

- Maine Climate Council
- Governor's Energy Office
- Greater Portland Council of Governments (GPCOG):
 - Housing Studies, and Development Dashboard
 - Windham Active Transportation Plan: More information at <https://www.windhammaine.us/874/Active-Transportation-Plan>
- Maine Association of Planners

Local outreach included involvement in:

- **Age Friendly Windham**
- **Keddy Mill Superfund Site planning**
- **Presumpscot Regional Land Trust**

Conclusion

The Planning Department's work in 2025 reflects a strong commitment to thoughtful growth, environmental stewardship, and community collaboration. Through diligent ordinance development, comprehensive development review, and proactive sustainability planning, the department has laid a solid foundation for Windham's continued progress. Despite staffing challenges, the team remained focused on delivering transparent, effective, and forward-thinking planning services to the community.



WINDHAM POLICE DEPARTMENT

New Hires

Officer Brady W. Thayer—10/28/2025



Chief Kevin Schofield and Officer Brady Thayer

Promotions

Ofc. Thomas Hamilton
promoted to Sergeant in August of 2025



Chief Kevin Schofield and Sgt. Thomas Hamilton



Farewells & Congratulations!

Retirements

Captain Jason R. Andrews
Officer Allen G. LeBlanc

Anniversaries

Kevin Schofield – 10 Years
Jason Burke – 20 Years
Jason Andrews – 25 Years
James Cook – 25 Years



2026 Scheduled Events

- Polar Plunge at Windham High School-April 29
- CCRCC Touch-a-Truck - April 18
- National Public Safety Telecommunicators Week - April 12
- National Animal Control Officer Appreciation Week - April 12
- National Law Enforcement Week - May 10
- Memorial Day Parade - May 25, 9am
- Pride Event - May 31
- LEAD Day - June 11
- Trek-Across-Maine - June 26, 2026
- Summerfest - June 20, 2026
- National Night Out - August 4, 2026
- Veterans Center 9/11 Remembrance (25 years) - September 11, 2026
- Lion's Club Touch-a-Truck - TBD (September)
- Public Safety Open House - September 28

WINDHAM POLICE DEPARTMENT

2025 Department Awards

Life Saving Award

Case—Suicidal Female

Recipients:

Sergeant Ernest MacVane
Officer Benjamin Sawyer
Sergeant Thomas Hamilton



Case—Suicidal Female

Recipients:

Officer Tracy Bradway
Officer Nicholas Sanborn
Officer Jordan Alber
Sergeant Thomas Hamilton

Award of Valor

Case—Homicide

Recipients:

Officer Benjamin Sawyer
Officer Aaron Sinclair
Officer Alexander Brokos



Department Commendations

Case—Homicide

Recipients:

Sergeant James Cook
Officer Patricia Buck
Sergeant Detective Robert Hunt
Captain Eugene Gallant



Case—Suicide

Recipients:

Sergeant Ernest MacVane
Officer Brady Thayer
Officer Aaron Sinclair
Officer Samuel Pattee
Officer Mackenzie Conti

Case—Suicide

Recipients:

Detective Sergeant Robert Hunt
Officer Alexander Brokos
Officer Timothy Denman

Case—Mental Health

Recipients:

Sergeant Jeffrey Ruth
Officer Samuel Pattee
Officer Alexander Brokos

From the Chief's Desk



As Chief of Police, I am proud to present the Windham Police Department's Annual Report for 2025. This past year reflects the continued dedication, professionalism, and resilience of our officers and civilian staff as they worked daily to serve and protect our growing community. From proactive traffic enforcement and criminal investigations to expanded community outreach, mental health response, and specialized programs such as our K9 and Drug Recognition Expert initiatives, our department remained committed to evidence-based policing and public trust. I am especially grateful for the strong partnerships we share with town leadership, local organizations, and residents, which are essential to our success. I also want to recognize our employees for their achievements, promotions, milestones, and retirements, each contributing to the strength and integrity of this department. Together, we remain focused on integrity, compassion, and community as we move forward into the coming year.

WINDHAM POLICE DEPARTMENT

Drug Recognition Expert (DRE) Program

The Windham Police Department maintains a Drug Recognition Expert (DRE) program to address the increasing rate of drug-impaired driving in Maine. Because many impairment cases involve substances other than alcohol, the nationally standardized 12-step DRE evaluation is used to assess vital signs, eye movements, and psychophysical indicators to identify drug categories and rule out medical issues. These evaluations provide reliable, admissible evidence that strengthens impaired-driving prosecutions and supports safer roadways.



Maine has approximately 100 active DREs statewide, two of whom serve with the Windham Police Department: Captain Eugene Gallant and Detective Lee Maher. With a growing need for additional evaluators, Windham is looking to increase its number of DRE-certified officers through the Maine Bureau of Highway Safety Traffic Safety Grant Program which provides funding to support an officer's required in-state and out-of-state training necessary to obtain DRE certification. This would help improve response times, enhance the consistency of drug-impairment investigations, and reinforce the department's commitment to evidence-based enforcement that protects the community and builds public trust.

K9 Program



The Windham Police Department's K9 Program continues to grow through the dedication of its handler, K9 Officer Samuel Pattee, who was promoted to this role on August 26, 2024. Later that year, the department welcomed K9 Zeus, who officially joined the team in November 2024. Together, Officer Pattee and Zeus have committed themselves to extensive training and development to better serve the Windham community. Their efforts resulted in Zeus successfully completing his Article Detection and Tracking Certification on August 5, 2025, following an impressive 267 hours of training. This certification has strengthened the department's ability to respond to searches, evidence recovery, and tracking-related calls.

In addition to his completed certifications, K9 Zeus is currently training toward achieving his drug detection certification, which will further expand the team's capabilities in addressing narcotics-related investigations within the community. Throughout 2025, Officer Pattee and K9 Zeus responded to 18 canine-related calls for service, demonstrating their growing impact and operational value. The Windham Police Department's K9 Program reflects the department's commitment to professional excellence, community safety, and the continued development of specialized resources that enhance public service.

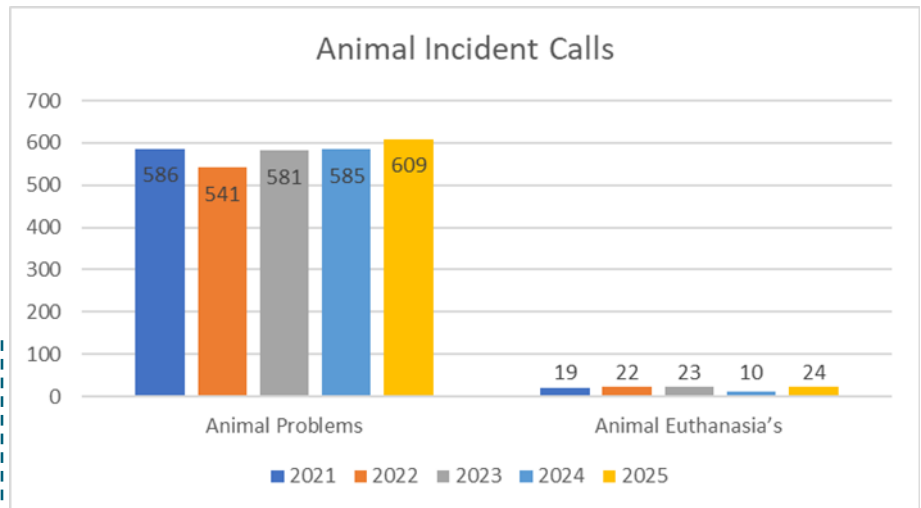
WINDHAM POLICE DEPARTMENT

Animal Control Division



Windham currently has 709 unlicensed dogs residing in our community.

Do not forget to license your dogs for 2026!



Type of Call	# of Incidents	Summons Issued
Canine at Large	192	0
Missing Animal	43	0
Canine in Vehicle	44	0
Canine Bite	15	0
Animal Noise	19	0
Dangerous Canine	1	1
Animal Cruelty	9	0
Feline Complaint/Concern	93	0
Animal Welfare Check	34	0
Animal Surrender	11	0
Farm Animal Complaint/Concern	26	0
Licensing	1	1
Rabies Test/CDC	3	0
Wildlife Complaint/Concern	74	0
Deceased Animal	44	0
Total	609	2

Spring is here and with warm temperatures, wildlife is on the move looking for food. This is a friendly reminder to use caution when driving and always keep a lookout for wildlife day or night!

WINDHAM POLICE DEPARTMENT

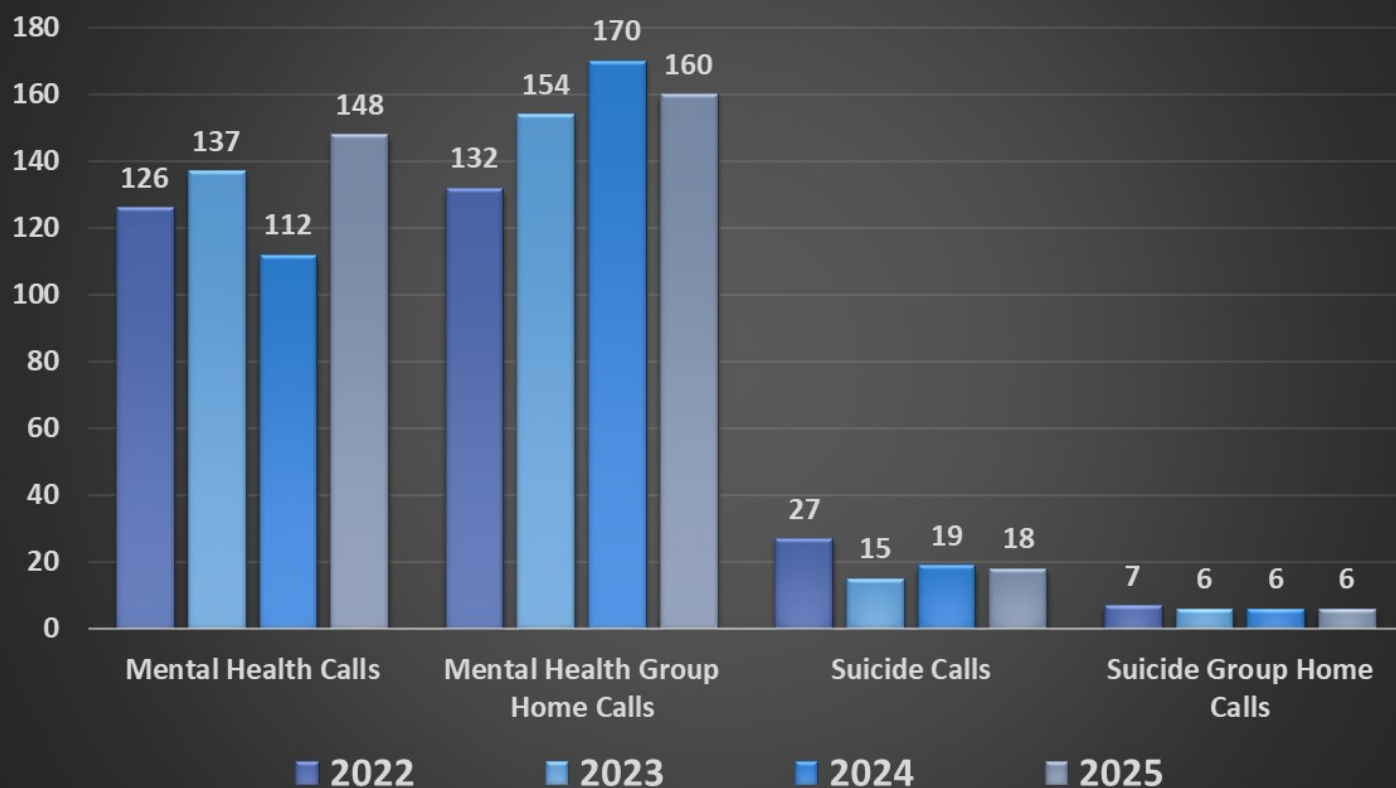
Community Resource Liaison

For the year 2025, the community resource liaison (CRL 1) position helped support the town of Windham and their police department with over 300 calls; over 90 of these incidents are directly involving group homes. These calls for service vary from mental health, citizen assists, harassment, overdoses, disturbance, thefts, etc. CRL 1 helps support a variety of incidents that the police departments are involved with and below will show the variety of incidents the CRL 1 responded to or followed up with throughout the year of 2025.

CRL 1 has worked with individuals within the community to help connect them to supports and services if it is needed for mental health and/or substance use, helped individuals who are already connected to community supports and services to communicate with their providers for better support, worked with local agencies and the state of Maine to help better support individuals with developmental and intellectual disabilities, and has networked with local emergency rooms and community providers about what resources that are available to help support individuals with the community of Windham.



Mental Health Calls 2022-2025



WINDHAM POLICE DEPARTMENT

Community Outreach & Events

The **Windham Police Department Honor Guard** was established in 2003 and is charged with representing the Police Department at ceremonial events. These events include funerals, parades, and large gatherings where the presentation of state and national colors is requested. The members of the honor guard are trained in precision military drills to include rifle and flag movements.

2025 *Boston Red Sox* Honor Guard Detail



National Night Out 2025



National Night Out events are held throughout the country as an annual community building campaign. They strive to promote police-community partnerships and neighborhood camaraderie as a way to make our neighborhoods safer, more caring places to live.



Wreaths Across America

Remember. Honor. Teach.

In December, Officers Patricia Buck and Mackenzi Conti participated in the **Wreaths Across America 2025** convoy from Harrington, Maine to Arlington National Cemetery in Washington, D.C. The mission honors fallen service members by placing wreaths on veterans' graves and promoting remembrance and education at stops along the route. While the Windham Police Department has supported the convoy's travel across Maine for several years, this marked the department's fourth year escorting it all the way to Arlington National Cemetery.



WINDHAM POLICE DEPARTMENT

2025 Christmas Shopping Outreach Program

Spreading Joy, Supporting Families, Strengthening Community

The Windham Police Department proudly completed our annual Christmas Shopping Outreach on December 15, 2025.



Thanks to the extraordinary generosity of **Windham Rental** for their donation of over **\$4,800.00**, the **Windham Walmart** management team and associates for their enthusiastic support and assistance during our shopping day, and the **Windham Food Pantry** for organizing and distributing gifts, we were able to provide a brighter holiday season to more than **21 Windham community families**.

Together, we helped make the season brighter for those who needed it most.

WINDHAM POLICE DEPARTMENT

2025 Windham Christmas Parade *Celebrating Community, Tradition, and Holiday Cheer*



2025 Public Safety Event

*Building Community Through
Safety, Service, and Outreach*



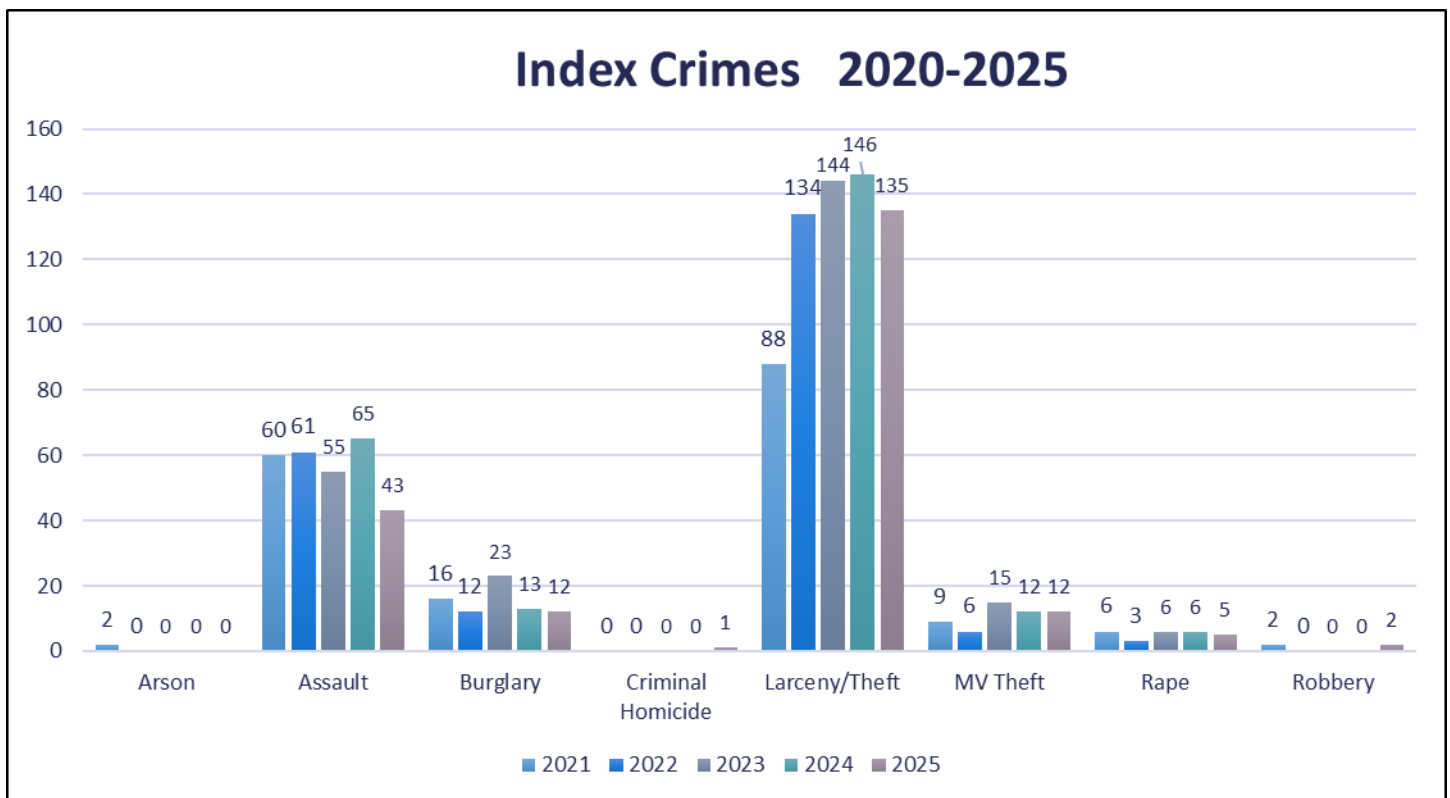
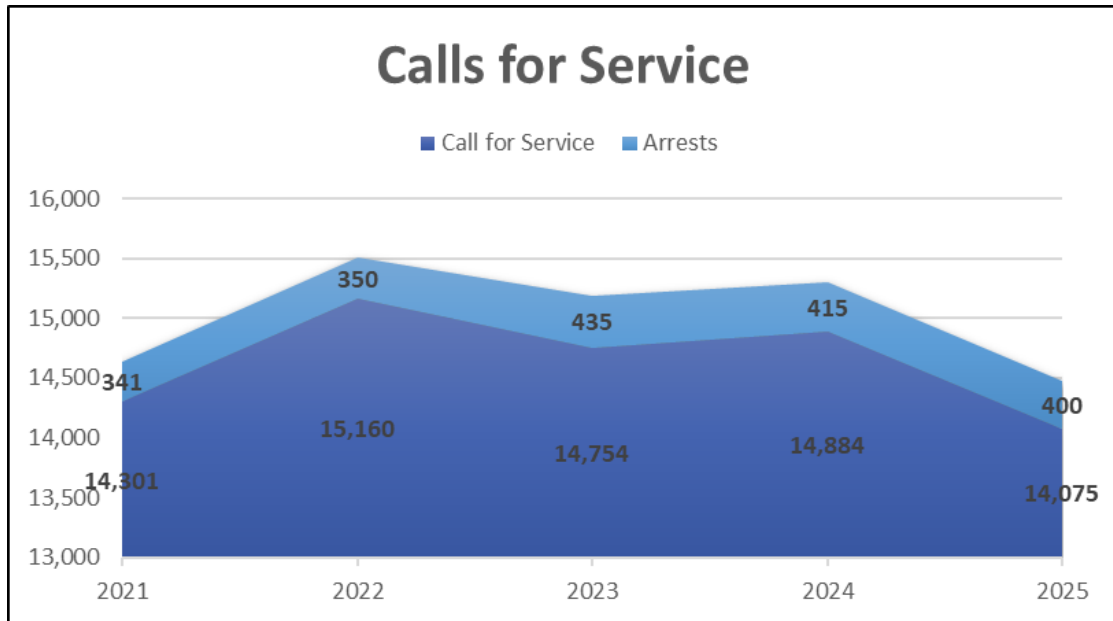
STARBUCKS Coffee with a Cop

*Connecting Community &
Conversation*



WINDHAM POLICE DEPARTMENT

Annual Statistics

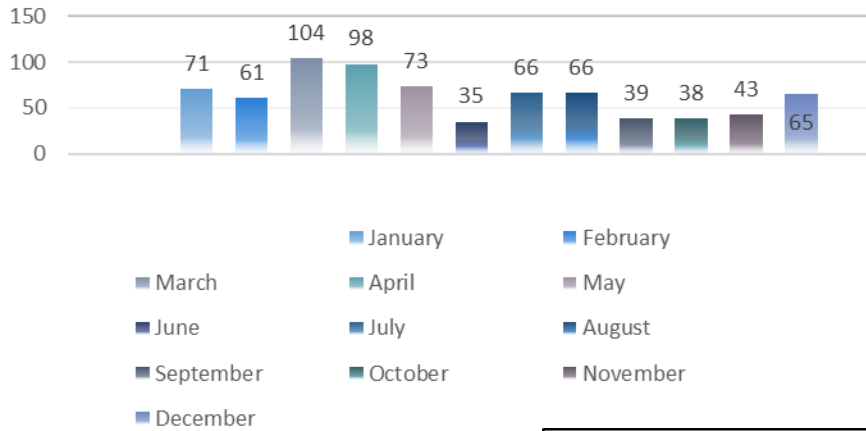


**The term Index Crimes refers to the most common crimes that are tracked by the Federal Bureau of Investigation for statistical purposes.*

WINDHAM POLICE DEPARTMENT

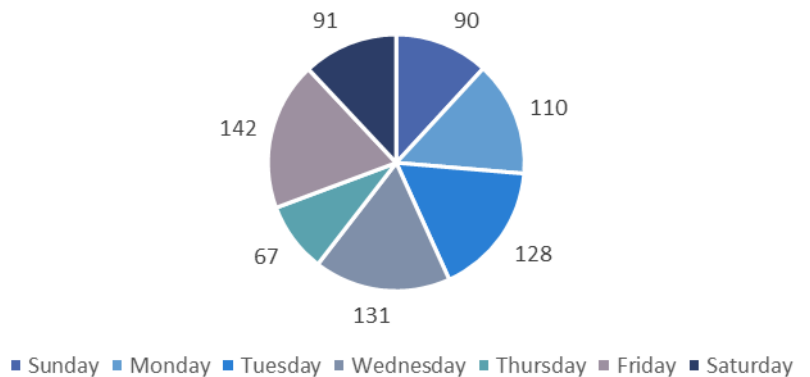
2025 Traffic Statistics

CITATIONS BY MONTH

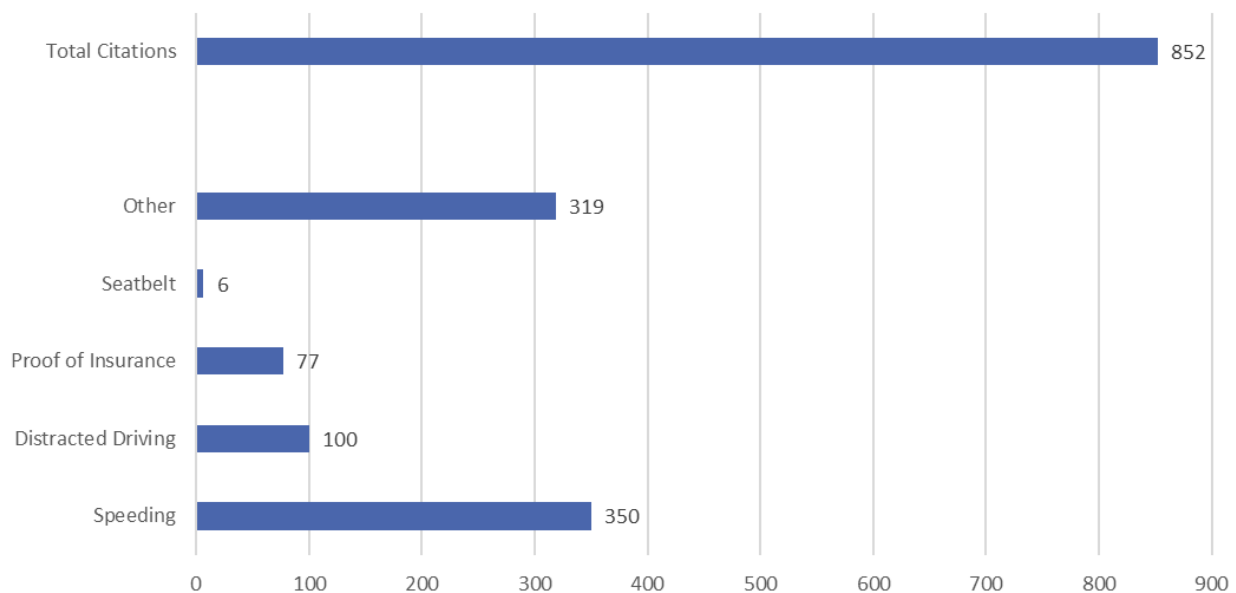


Total Traffic Stops: 2,291
Total Citations: 759
Total Warnings: 1,201

Citations: Day Of Week



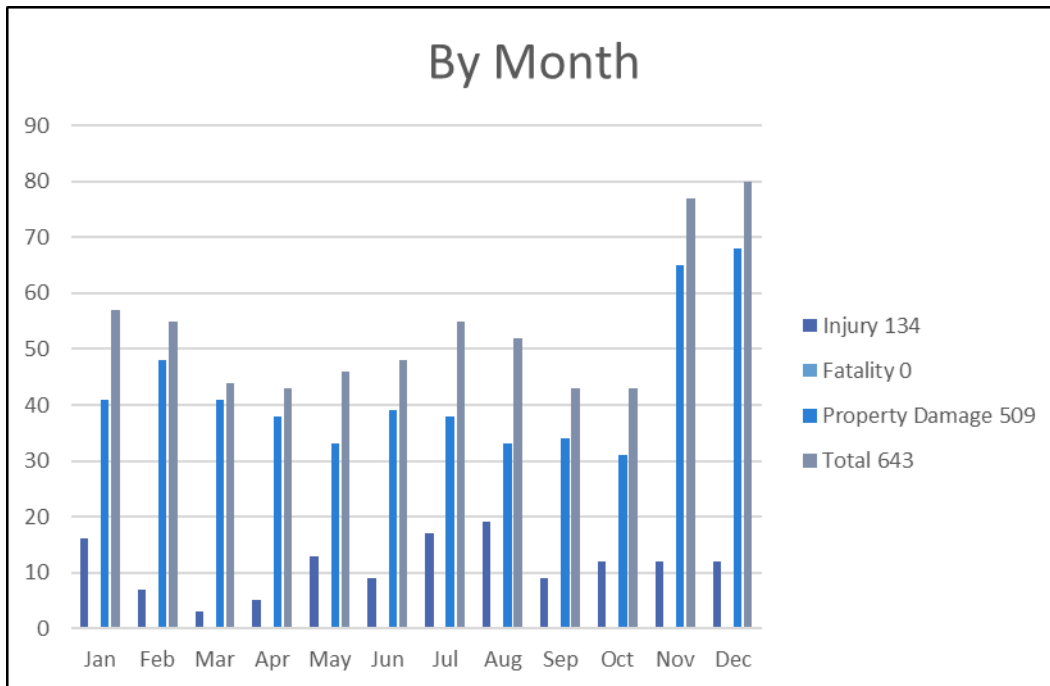
Citations: Violation Type



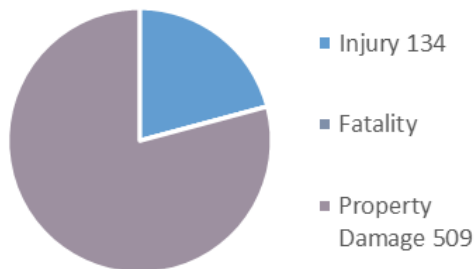
WINDHAM POLICE DEPARTMENT

2025 Automobile Crash Statistics

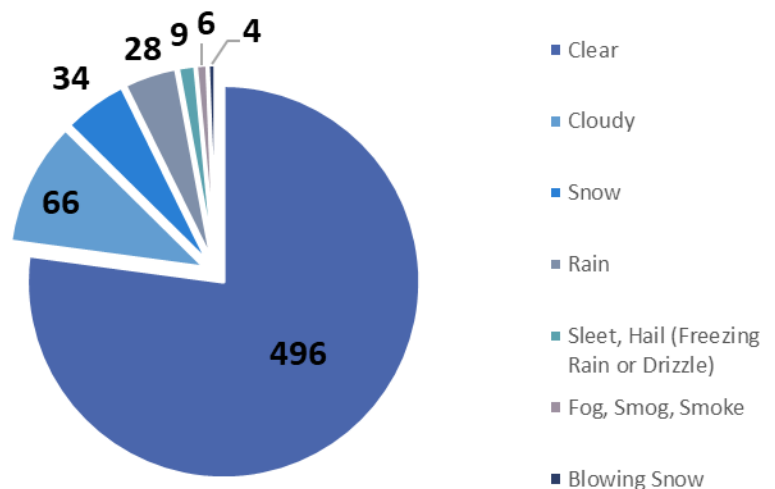
Total Crashes: 643



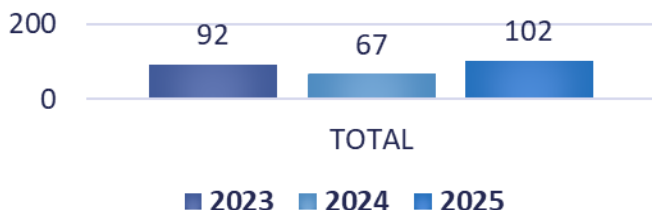
Injury Total



Weather Conditions



Operating Under the Influence (OUI) Statistics



25 Total Alcohol Related Crashes

Injury: 10 **Fatality:** 0 **Property Damage:** 15
Injury: 40% **Fatality:** 0% **Property Damage:** 60%

3.89%
% of Alcohol Related Crashes

WINDHAM PUBLIC WORKS

Highlights of the Calendar Year

The Town of Windham Public Works Department maintains the town's public roadways and buildings/grounds, the staff currently consists of the following staff:

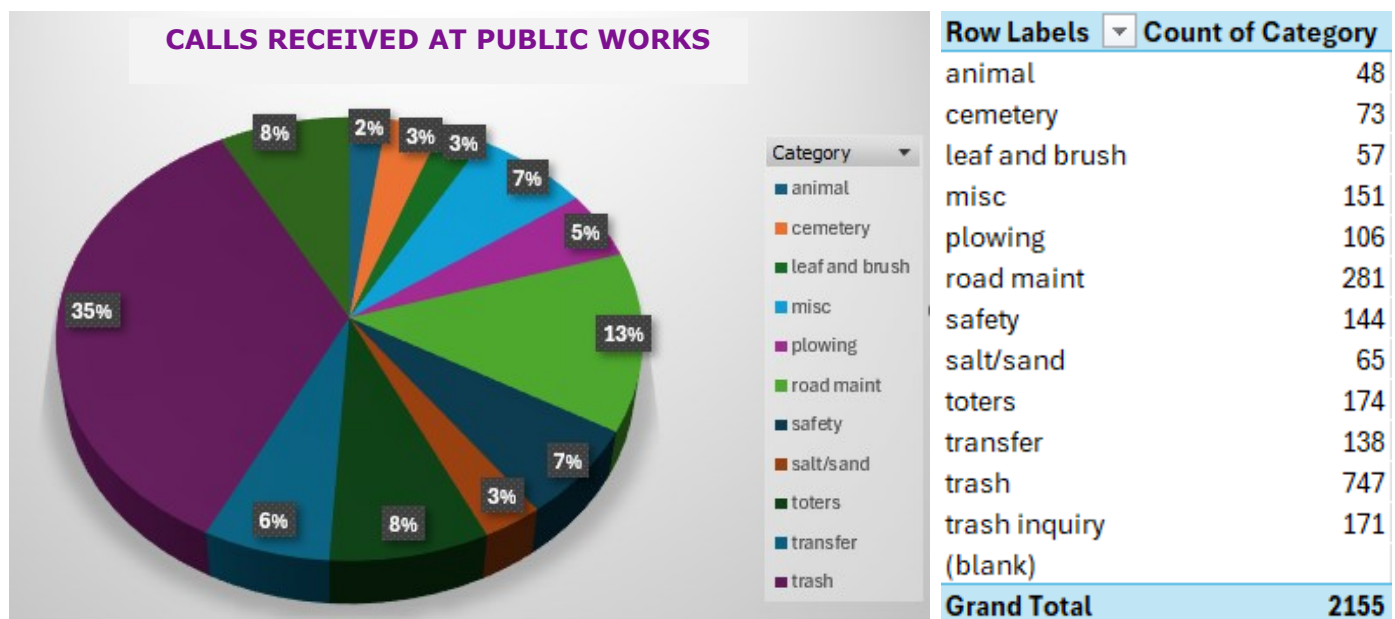
[1] Director	[1] Fleet Team Lead
[1] Operations Manager	[2] Grounds Maintenance
[1] Buildings and Grounds Supervisor	[3] Custodians
[1] Highway Supervisor	[3] Fleet Mechanics
[1] (vacant) Building Tech	[10] Highway Maintenance
[1] Administrative Assistant	[1] Town Engineer
[1] Env. & Sustainability Coordinator	[2] (vacant) Highway Maintenance

Public Works welcomed Peter Woodbury into the role of Operations Manager in March 2025. Pete previously worked as the Highway Supervisor. In July 2025, Wayne Diffin (pictured) was promoted from the highway crew to the role of Highway Supervisor.



Administration:

The Administrative Assistant handles all incoming calls and walk in visitors at Public Works. In addition to that they are responsible for bi-weekly payroll processing, regular invoice payments and authorizations, all record keeping, inventory, organization, file storage and general assistance to the Director, Operations Manager, Highway Supervisor, Building and Grounds Supervisor and Town Engineer.



WINDHAM PUBLIC WORKS

Equipment Purchased

- ♦ [1] 2026 International non-CDL 4-6-yard dump/plow truck
- ♦ [1] 2026 Western Star 12-14-yard wheeler dump/plow truck
- ♦ [1] 2025 GMC Sierra 3500 rack body pick up

Highway Department Maintenance Accomplishments

- ⇒ Prepped for winter operations – filled sand/salt, made sure equipment was in good working order
- ⇒ Annual street sweeping on main roadways and neighborhoods
- ⇒ Response and emergency repair of sinkhole on Rt 202
- ⇒ Oversee basin pumping and maintain basins and drainage
- ⇒ Tree work as needed oversaw bucket truck rental for extended periods of time
- ⇒ Collection, removal and disposal of abandoned and improperly disposed of bulky waste i.e.: tires, air conditioners, washing machine, dishwasher, televisions, scrap metal, household waste, trash bags and shopping carts
- ⇒ Winter plowing/sanding/salting as well as responding after hours to road related issues
- ⇒ Roadside/Solar field mowing
- ⇒ Ditch work and culvert replacement on Nash Rd and Swett Rd to prepare for paving
- ⇒ Removed damaged parts of Mountain Division Trail and repaved the affected areas
- ⇒ Constructed a new location for the calcium tank to make room for more salt in the salt shed.



Falmouth Road Paving



Mountain Division Trail Repair



Nash Road Cross Culverts



Route 202 Emergency Sinkhole Repair

WINDHAM PUBLIC WORKS

Environmental and Sustainability

- Managed the Town's Municipal Separate Storm Sewer System (MS4) program to ensure compliance with the Town's MS4 permit.
- Served as the Town's representative on the interlocal Stormwater Working Group, which aids Portland area towns on MS4 compliance.
- Provided staff oversight of the Natural Resources Advisory Committee and the Highland Lake Leadership Team.
- Provided environmental compliance training to the Public Works and Public Safety staff.
- Managed the Watershed Protection Grant, where for every \$1 of Town grant funds awarded, the program leveraged an additional \$3.50 in match.
- Collaborated with Cumberland County SWCD to host a booth at Summerfest. 358 people stopped by the booth, learning about stormwater through games, educational material and resources to take home.

Town Engineer

- Substantially completed the \$3.5 million project to construct 3,500-ft of new sidewalks along Rt 202 in South Windham along with a closed drainage system and major upgrade of the 202/River Road intersection including widening and new vehicle and pedestrian signals. The project, which also included reconstruction of the sidewalk and retaining walls on the east side of Main Street, received approximately \$1.3 million in reimbursement funds from Maine DOT, \$400,000 from PACTS and \$200,000 from a Community Development Block Grant (CDBG).
- Permitted, received competitive bids and began construction of a 1.7-acre expansion to the Smith Cemetery that will provide space for 298 new family plots and 800 single burials to this cemetery.
- Continued to provide support and review for the North Windham sewer project with a focus on connecting businesses to the sewer system.
- Provided the Planning Department with technical review and/or construction inspection for approximately 20 site plan and subdivision projects.
- Continued to work with the Town's team monitoring and reviewing the Maine DOT's North Windham Moves design effort
- Provided review and construction management for the East Windham Conservation Area universal access trail.
- The design and permitting for the Varney's Bridge replacement was completed and the project was put out to bid in N 2025. Six bids were received with Wyman Simpson having the lowest at \$1.25 million, about \$400,000 less than the estimated cost. The Town awarded them the contract, and their work started in early 2026 with planned installation of the new bridge summer of 2026.

WINDHAM PUBLIC WORKS

Permits Issued

- ⇒ Driveway permits ~ 14 Issued
- ⇒ Street Opening permits ~ 42 Issued

Town Wide Road Striping

The Town of Windham contracts Fineline Pavement Striping for annual pavement and road striping. This includes all work done throughout 2025.

Row Labels	Sum of Linear Feet	Sum of Each	Sum of Total
24" stop bars	2340		\$9,360.00
4" parking lot lines	8374		\$5,024.40
4" single white edge lines/lane lines/skip lines	438656		\$43,865.60
4" single yellow/double yellow painted pavement marking line	348534		\$41,824.08
ADA symbols		13	\$1,040.00
Combination arrows		75	\$6,375.00
Crosswalk blocks (2x6, 2x8)		703	\$24,605.00
Merge arrows		2	\$200.00
ONLY		68	\$4,080.00
SCHOOL		7	\$700.00
STOP AHD		3	\$180.00
Straight arrows		109	\$3,024.00
Turn arrows		274	\$12,330.00
Yield triangles		7	\$175.00
Grand Total	797904	1261	\$152,783.08

Road Paving Program

- ⇒ Shimmed part of Smith Rd
- ⇒ Shimmed and overlayed Swett Rd from Pope to 202
- ⇒ Paved dirt Swett Rd from Chute Rd to #16
- ⇒ Overlayed Anderson Rd
- ⇒ Shimmed and overlayed Nash Rd from 302 to Sawyer Hill
- ⇒ Shimmed and overlayed Falmouth Rd from Stevens Rd to Tandberg Tr
- ⇒ Shimmed Viola Ln

Building & Grounds Maintenance

The Buildings and Grounds Department maintains all town properties. This includes all grounds maintenance and lawn care, overseeing contracted services, tree work, brush and limb clean up, cleaning and custodial services, renovations, grave markers, burials, decorative flags, seasonal décor and special preparation for holidays, town signage, holiday décor storage etc. The Town of Windham currently oversees the following buildings and grounds:

WINDHAM PUBLIC WORKS

⇒ 9 Municipal buildings & grounds

- All winter operations for all municipal buildings and grounds, snow removal, salt/sand, sidewalks and walkway clearing.
- Repairs and maintenance of all Building and Grounds equipment and tools.
- Oversee all outside contractors regarding grounds work, equipment maintenance, repairs and cleaning.
- Organization, maintenance, installation, storage and uninstallation of all holiday lights and décor throughout town and all municipal buildings.
 - 7 days to set up holiday décor
 - 5 days of testing lights and making repairs as needed
 - 4-5 days for removal and storage of all décor/lights
 - Purchased a new 16ft holiday tree
- Hang, removed and stored all Americal Flags
- Built a new calcium tank shed in cooperation with the Highway Department, relocated everything from the salt shed to the new location.



Calcium tank relocation

Buildings & Grounds Maintenance Tickets by Location

Building/Location	Maintenance Tickets
Public Works/General Maintenance	103
Public Safety	141
South Windham Fire Station	30
North Windham Fire Station	30
East Windham Fire Station	24
Town Hall	232
Social Services	48
Dundee Park	7
TOTALS	615

⇒ 26 Cemeteries

- All maintenance, stone and grave marking, record keeping and lot sales.

⇒ 4 road intersections

- Mowing

⇒ Skate Park/Community Garden

- Mowing

WINDHAM PUBLIC WORKS

Fleet Maintenance Division

The Fleet Maintenance Division is responsible for the maintenance and upkeep of all town vehicles and equipment. In 2025 after some reorganization of the Fleet Maintenance Garage, Sam Pelletier was promoted into the supervisory role of Fleet Team Lead. She has been with the Town of Windham since 2016 and was previously in the role as the Fleet Services Coordinator.



Sam Pelletier—Fleet Lead

Fleet Maintenance Services By Department	Sum of Maine State Inspections	Sum of Routine Maintenance	Sum of Repairs and Diagnostics (includes oil changes, tune-ups, transmission and differential oil changes)	Sum of Tire Changes
Assessing Department	2	0	4	3
Buildings and Grounds	3	24	16	1
Code Enforcement	2	1	10	2
Fleet Maintenance Garage	1	1	1	0
Highway Department	32	36	194	16
Library	0	0	3	0
Parks and Recreation	3	7	6	2
Planning, IT, Food Pantry, Town Office	3	0	3	0
Police Department	25	56	66	13
Grand Total	71	125	303	37

FLEET MAINTENANCE SPECIALITY PROJECTS:

⇒ Performed major fabrication repairs on Truck # 15's dump body to keep it road worthy. Both in-house and an outside vendor were involved in the extensive repairs.

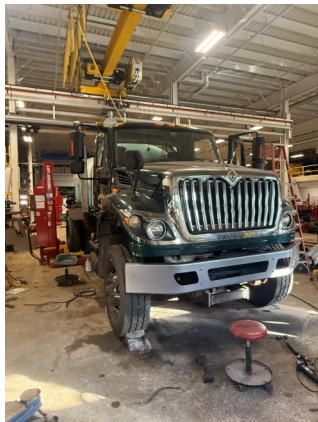


WINDHAM PUBLIC WORKS

- ⇒ Researched and purchased new undercoating product called Waxoyl. Application of product to the fleet was performed by Highway Department employee Dave Rampino.



- ⇒ Began process off removing dump body from Truck # 16's chassis to convert it into a water tank truck for sweeping season.



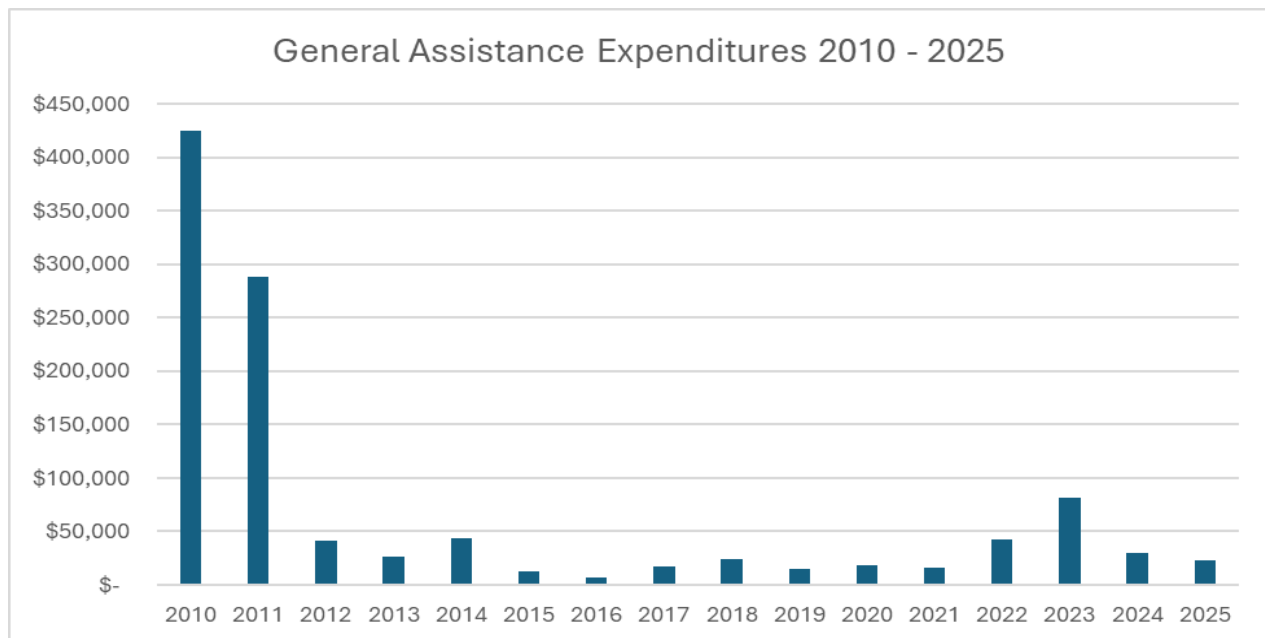
- ⇒ Multiple snowplow parts were fabricated in-house this winter due to scarce availability and lengthy lead times from manufacturers.
- ⇒ Organize and clean office & parts stock room.
- ⇒ Provide storm reports for Public Works Director after each winter event; to include total mileage, fuel & materials used during storm events.

SOCIAL SERVICES

General Assistance

The Town of Windham's General Assistance Program (G.A.) is a state mandated, municipally administered financial assistance program. It was designed to be a program of "last resort" for residents who are unable to provide for their basic needs. The G.A. office is located in The Family Resource Center at 377 Gray Road. It is overseen by the Director of Human Resources and is staffed by René Daniel, G.A. Administrator.

Assistance is available for basic necessities as defined by local ordinance and state statutes. Eligible applicants are assisted through payments made to specific vendors. Administrative costs of the program are paid for through tax dollars. The state reimbursed the Town 70% of the cost of general assistance benefits paid for residents. In 2025, \$22,579.00 was issued to eligible recipients prior to reimbursement. This reflects a 24.5% decrease in overall general assistance costs from 2024. The decrease can primarily be attributed to the diligent oversight of the program by a certified General Assistance Administrator; strict adherence to the ordinance; referrals to other NGO's; and continued education regarding the program. The Windham Food Pantry continues to fill the gap for so many that would otherwise need food vouchers.



Under G.A., applicants must provide verification of their income and expenses, residence, and if unable to work, medical documentation substantiating their work limitations. Applicants are required to seek work if they are physically able and/or to apply for assistance through other state and federal programs that may be available to them. A determination of eligibility is made for a thirty-day period based on anticipated earnings. Individuals and families that do not qualify for financial assistance are referred to local resources appropriate to their need(s).

Please call 892-1906 to schedule an appointment. Office hours: Monday – Thursday 8am to 4pm.

SOCIAL SERVICES

2025 General Assistance Expenditures

Type	Interviews*	#Cases	#People	Benefit Provided
Housing	111	28	46	\$28,410.00
Emergency Housing	0	0	0	\$0
Heating	0	0	0	\$0
Electric (non-heating)	0	0	0	\$0
Propane (non-heating)	0	0	0	\$0
Food	0	0	0	\$0
Prescriptions	0	0	0	\$0
Medical Services	0	0	0	\$0
Dental Services	0	0	0	\$0
Burials/Cremations	0	0	0	\$0
Diapers/Baby Supplies	0	0	0	\$0
Household/Personal	0	0	0	\$0
All Other Needs	0	0	0	\$0
	111	28	46	\$22,579.00

Food Pantry/Clothes Closet

The Food Pantry and its companion Clothes Closet were established in response to a growing need for assistance in the community. Food insecurity is a real and urgent issue, and it is being addressed at the Food Pantry with confidentiality and compassion through private appointments with the Social Services Assistant, Colette Gagnon.

Clients are served once a month and receive fresh milk, eggs, bread, and vegetables/fruit (when available) in addition to meat and staple items. Families with children are provided with "extras" during school vacations and the summer break. In 2025, the Pantry served 5,822 families made up of 9,589 people.

In 2025 the Food Pantry received U.S.D.A. surplus and "rescued" food from Wayside Food Rescue and has maintained a relationship with The Good Shepherd Food Bank. The Food Pantry relies on, and is truly fortunate to have, generous individual and corporate donations (over 600) as well as community participation during food drives. In 2025, local businesses, churches, service groups, grocery stores, schools, and individuals have been very generous and provided the Food Pantry with \$53,014.90 in cash donations. The Town would like to thank these businesses, organizations, churches, and volunteers that assist those in need throughout the year.

The Food Pantry is open Monday – Thursday 8am – 4pm. Food Pantry clients must provide proof of residency – i.e., utility bill or lease. The Clothes Closet is open by appointment. There is no residency requirement for items needed from the Clothes Closet. Call 892-1931 to schedule an appointment.

*This number does not include all interviews done for Neighbors Helping Neighbors and Parks and Recreation Scholarships.

TOWN CLERK'S OFFICE

The Town Clerk's Office has a variety of responsibilities, and no day is like the one before. It is the responsibility of this office to supervise all elections, records, and issue vital records, i.e., births, marriages & deaths, burial permits, marriage licenses and perform weddings. All business licenses are managed in the Clerk's Office. We issue and keep track of the dog licensing program and issue hunting and fishing licenses to our residents. We are all Notary Publics, and we have one Dedimus Justice on staff. We also help the Auto Registration and Tax Collection Office daily, and particularly during peak collection times.

We held two elections in 2025. The first was the Regional School Unit 14 Budget Referendum on June 10. We had 14,011 registered voters and 1,338 participated, a 9.54% turnout. Our second election had both the State Referendum and Municipal elections. We had 14,127 registered voters and 6,923 participated, a 49% voter turnout. As always people were patient at the polls and the election workers excelled at their job. A recount for one of the local races was held on November 18, resulting in a difference of only 1 vote between the two candidates involved. A big thank you to our volunteer counters and election workers, you did wonderful! The Annual Town Meeting was held on June 14 as well.

Our Boston Post Cane holder Hazel Gilman passed away in October, 2024 at the age of 106, and the Town looked to find it next holder. Several residents were contacted but it was accepted by Pearl Grant, who turned 100 in June! The Boston Post Cane is traditionally awarded to the oldest resident (or runner-up who accepts it) of the town. The original cane is mounted in the town hall while a faithful replica is presented to the current holder.

	Births	Marriages	Deaths	Hunting/Fishing	Dogs	Concealed Weapons
2025	205	146	193	536	2433	121
2024	196	128	166	599	2433	116
2023	182	107	151	611	2709	100

We held our annual Rabies Clinic at Town Hall on Saturday, December 6th. Dr. Belliveau came with her assistant to give the shots, and the town Clerk's staff was there to license dogs for 2026. This clinic is for Windham residents and surrounding towns. We have been offering this since the mid-1990's.

We performed 27 weddings at Town Hall this year, up 3 from last year. Most couples are from Windham a few are from other towns and some from out of state. We do not charge for this service but do gladly accept donations that we use to buy Christmas presents for kids whose parents need a little help this time of year. We collected \$1,400, and each child in our teenager's group received Walmart, Smitty's Cinema and Wendy's Restaurant gift cards. Outside of marriage ceremonies, people have continued to donate to the fund while at the counter while performing other business.

On November 25, Town Clerk Linda Morrell retired after over 30 years of service in the Town Clerk's office. She was a lifetime-Certified Clerk of Maine, recipient of the 2024 Clerk of the Year Award from the Maine Town and City Clerks Association, and the 2025 Lorraine Fleury Award from the Maine Secretary of State's Office. She will be dearly missed, and we are grateful for her years of service. Deputy Clerk Anthony Blasi became the first appointed

TOWN CLERK'S OFFICE

Clerk in Windham's history when he was asked to take the Town Clerk's position upon her retirement.

It is a privilege to have Judy Vance as one of my deputies, and to welcome Heather Legere in the other deputy position. Both are directly responsible for the success of this office, and I could not ask for better staff. Also, a big thank you to all my election workers who work long hours to make our elections smooth and successful. I want to give special mention this year to Sandra Daigle who spends the month before an election working with us and helping in the office. All the Town's election workers are dedicated and come together to form a wonderful team.

The Clerk's Office mourns the passing of former Maine Secretary of State, Representative, and Senator G. William Diamond. In addition to his years in politics, Mr. Diamond had served as a moderator at several of Windham's annual town meetings; he was also a co-founder of Windham Neighbors Helping Neighbors, which several members of the Clerk's Office assist with. His years of service and dedication to the Town of Windham are greatly appreciated, and he will be missed.

Respectfully submitted,
Anthony P. Blasi
Town Clerk, BA, CCM.



Pictured from left to right: Anthony Blasi, Town Clerk and Deputy Clerks Heather Legere and Judy Vance

We wish a Happy Retirement
to Linda Morrell!



TOWN CLERK—Historical Election Results

Election Year	Registered Voters	# Voters at Polls	Percentage
November 1994 (Gov)	9,301	5,543	60%
November 1995	9,797	4,141	43%
November 1996 (Pres)	10,056	6,824	68%
November 1997	9,938	3,652	37%
November 1998 (Gov)	10,273	4,716	46%
November 1999	10,232	4,807	47%
November 2000 (Pres)	10,575	7,832	74%
November 2001	10,595	1,934	19%
November 2002 (Gov)	10,702	5,910	56%
November 2003	11,185	6,142	56%
November 2004 (Pres)	11,739	9,156	78%
November 2005	11,355	4,341	38%
November 2006 (Gov)	11,320	6,672	59%
November 2007	11,048	2,552	23%
November 2008 (Pres)	11,724	9,358	80%
November 2009	12,081	7,268	60%
November 2010 (Gov)	12,074	7,170	59%
November 2011	11,406	4,574	40%
November 2012 (Pres)	11,747	9,124	78%
November 2013	12,043	2,056	17%
November 2014 (Gov)	12,061	7,782	65%
November 2015	11,895	2,148	18%
November 2016 (Pres)	12,576	10,140	81%
November 2017	12,906	3,874	30%
November 2018 (Gov)	13,015	8,494	66%
November 2019	13,191	2,051	16%
November 2020 (Pres)	14,333	11,600	81%
November 2021	14,398	5,184	36%
November 2022 (Gov)	14,371	9,470	65%
June 2023 (RSU Referendum)	14,726	898	6%
November 2023 (State Referendum/Town)	14,800	6,124	41%
March 2024 (Presidential Primary)	14,806	2,133	14%
June 2024 (State Primary & RSU Budget)	14,850	1,155	8%
November 2024 (Pres)	15,477	11,639	75%
June 2025 (RSU Budget)	14,011	1,338	9.5%
November 2025 (State Referendum/Town)	14,127	6,923	49%

TOWN CLERK— Record of Deaths

Decedent Name	Age	Date of Death	Decedent Name	Age	Date of Death
Allen,Samuel J Jr	60	12/04/2025	Eskilson,Peter Francis	86	10/16/2025
Atherton,Dorothy Eleanor	86	03/09/2025	Faulkner,Sally Jean	76	09/12/2025
Bangs,George Phillip Sr.	87	04/08/2025	Ferris,Dean William	59	06/13/2025
Beaumont,Claudette Gertrude	84	08/24/2025	Ford,James One	48	08/15/2025
Beilman,Helen	95	04/26/2025	Frederick,Alice Hazel	89	09/28/2025
Bennett,Joseph Anthony	92	09/23/2025	Fryer,James Atwell	82	03/25/2025
Berry,Barbara Jean	83	12/25/2025	Galipeau,Donald David	83	12/04/2025
Berry,Larry Jordan	90	06/09/2025	Gamache,David Paul	67	02/05/2025
Billings,Elliott Richard	87	12/28/2025	Gerrior,David	80	03/08/2025
Billings,Virginia Adele	86	11/26/2025	Gerst,Rosalind	94	09/16/2025
Blake,Carie Ann	49	04/13/2025	Glantz,James Alfred	82	07/22/2025
Booth,Isabell Sharon	75	03/03/2025	Googins,Cindy Lynn	61	06/08/2025
Boulanger,Roger Oneil	93	05/13/2025	Googins,Eugene Wayne	69	02/13/2025
Brann,Kenneth Earl	90	01/02/2025	Gordius,Lawrence F.	86	09/14/2025
Brideau,Joseph Maurice	75	06/22/2025	Grant,Pamela W.	72	01/27/2025
Britton,Beverly Ann	93	07/28/2025	Graves,Frederick Payne	85	02/24/2025
Brown,Jeffrey Allen	64	01/23/2025	Gray,Christopher Mason	53	07/26/2025
Buck,Gary Francis	75	09/17/2025	Grovo,Stephen Robert	76	12/09/2025
Burke,Rose Mary	83	10/12/2025	Grzyb,Monica Alexis	65	11/23/2025
Butler,Francis Xavier	68	08/08/2025	Guevin,Maurice Philip	79	07/13/2025
Cabana,Robert H.	80	04/08/2025	Hardy,Gloria I.	95	11/20/2025
Carlberg,John Allen Jr	60	12/26/2025	Hartsell,Gloria J	84	08/18/2025
Caron,Paul E.	87	11/15/2025	Haversat,Lillian Kerr	87	10/05/2025
Carswell,Diana Helen	82	10/17/2025	Hayne,Erin Blaine Jr.	33	08/15/2025
Casale,Gladys A.	89	12/14/2025	Hebert,Helen Clarabel	96	10/14/2025
Casey,Wayne Dana	80	10/11/2025	Hurd,Richard Carlton	79	08/11/2025
Chandler,Lloyd E. Jr.	66	05/18/2025	Irwin,Donald Allen	77	01/31/2025
Charest,Patricia Ellen	81	02/01/2025	James,Donald Robert	62	10/15/2025
Choate,David Stephen	76	11/14/2025	Johnson,Sylvia M.	86	09/05/2025
Clark,James Lee	82	05/05/2025	Karatsanos,Donn Hugh Sr.	80	04/03/2025
Cole,Donald A.	76	07/19/2025	Keefe,John Ross	58	02/26/2025
Corbin,John D.	80	11/27/2025	Kinney,Dana Alfred	71	11/07/2025
Cormier,Thomas Anthony	68	08/19/2025	Knights,Melissa Lee	59	08/12/2025
Cox,Larry Richard	63	02/27/2025	Kryvosheina,Lidiya	81	04/23/2025
Crean,Carla Janice	71	11/07/2025	Larrivee,Onile Rene	81	09/02/2025
Davis,Susan M.	86	04/12/2025	Lavoie,Hermel R	85	09/16/2025
DeCesaro,Toni Lynn	40	01/01/2025	LeBlanc,Roger Joseph III	50	12/11/2025
Delcourt,John Christopher	66	01/22/2025	Legere,John Louis	83	10/30/2025
Diamond,George William	80	08/31/2025	Libby,Colleen Marie	76	10/13/2025
Dobbins,Herbert W.	83	12/08/2025	Libby,Sharon Ann	77	10/26/2025
Dodge,James Clifton	65	06/26/2025	Lombardi,Scott	69	04/13/2025
Doughty,Martha C.	93	06/12/2025	Loring,Linda Marie	78	06/28/2025
Dube,Elizabeth Wheeler	87	02/23/2025	Lougee,George Ellsworth Jr.	75	04/17/2025
Dumas,Linda Jean	73	12/09/2025	Lougee,Karen Irene	70	01/08/2025
Dyer,Pauline Mae	87	01/08/2025	Love,Evelyn May	100	06/28/2025
Eaton,Marvin Michael	75	07/15/2025	Lowell,Joan Elizabeth	70	01/23/2025
Eggers,Jennifer Theresa	77	05/27/2025	Lowell,Penny Jerry	81	03/09/2025

Decedent Name	Age	Date of Death	Decedent Name	Age	Date of Death
Lowell,Russell Gibson Jr.	75	08/30/2025	Sardinha,Ingrid June	83	04/14/2025
Lyon,Henry Russell Jr.	69	11/11/2025	Savage,Thomas Glenn	42	12/31/2025
MacFarland,Catherine Ann	80	05/03/2025	Schmidt,Teresa Lynn	59	02/23/2025
Mandarelli,Samuel J. Jr.	90	05/10/2025	Scott,Lois Helen	86	07/19/2025
Martin,Joseph Andrew	61	04/02/2025	Seilonen,John Eino	92	04/07/2025
Masters,Benny Harold	84	04/28/2025	Shea,Michael Francis	64	01/21/2025
Matheson,Frederic N.	88	11/21/2025	Siegfried,Nell Rose	96	01/12/2025
McClement,Kathleen Ann	71	05/27/2025	Skillin,Cheryl Anne	69	05/30/2025
McDonald,Doris Geneva	95	03/25/2025	Smart,Robert Patrick	46	12/31/2025
McGinnis,John J	80	09/08/2025	Smith,Jeannie	82	06/30/2025
McInnes,Lois May	94	12/16/2025	Spurling,Emerson Fobes Jr.	89	01/20/2025
Merrill,Patricia Somers	84	03/11/2025	Steele,Florence P.	97	10/07/2025
Meserve,Howard Alden Jr.	74	05/22/2025	Steichen,Phyllis Judith	84	09/02/2025
Millett,Lucy Mae	80	11/06/2025	Stevens,Ronald Michael	59	01/15/2025
Milsop,Marie Ethel	82	01/21/2025	Stokes,Mark W.	77	09/25/2025
Mizerak,Vladimir Steve	78	03/14/2025	Streeter,Claire H.	86	09/09/2025
Moreau,Ronald Victor	75	09/30/2025	Swanson,Frank H.	68	06/26/2025
Mountain,John Joseph	79	12/10/2025	Sweeney,Warren F.	90	04/28/2025
Munroe,Joan B	91	09/22/2025	Sweetsir,Philip A.	84	08/19/2025
Murphy,Janice Marie	78	03/15/2025	Tarsetti,Debora	70	10/22/2025
Muzzy,Alison Kirschner	37	11/01/2025	Taylor,Anita Theresa	78	12/14/2025
Nadeau,George William	90	03/25/2025	Taylor,David Allen	67	12/13/2025
Newcomb,Edith M.	77	09/20/2025	Tetreault,Joan Alice	88	07/27/2025
O'Brien,Kathleen Anne	68	08/20/2025	Thornton,John William Jr	80	02/16/2025
Ochoa,Mike Jon	79	10/15/2025	Tibbetts,Gloria Jean	90	11/29/2025
Odlin,Cynthia P.	75	05/21/2025	Tobin,David L.	93	05/22/2025
Paolino,Joseph Jr.	76	03/05/2025	Tolman,Barbara Clarke	100	04/02/2025
Parker,Sharon Dawn	85	08/09/2025	Trumble,Lee	93	12/07/2025
Paulin,Louise Marie	73	02/06/2025	Vance,David A	63	01/21/2025
Peiffer,Lucinda	100	02/04/2025	Vetterline,Mary A.	76	01/15/2025
Penney,Alyssa Danielle	29	12/05/2025	Walker,Ronald Clyde	87	01/24/2025
Petersen,Brian Richard	49	09/04/2025	Ward,Willard M	78	10/15/2025
Pfeiffer,Paul R. Jr.	61	10/06/2025	Warner,Barbara	72	04/05/2025
Pierce,Antoinette Marie	74	01/25/2025	Waterhouse,Peter Rodney	61	04/22/2025
Polito,Armand Arnold III	44	11/23/2025	Wentworth,Rosalind	89	04/04/2025
Quimby,James Bryant	78	06/27/2025	West,Harold T III	48	09/28/2025
Quinn,Patricia Lorene	91	09/21/2025	White,Linda A.	80	01/21/2025
Rainey,Patricia Ann	75	10/29/2025	White,Lucile	83	06/20/2025
Rand,Ora Hannah	92	09/20/2025	Whynot,Henry Arthur Jr.	73	07/31/2025
Randall,Johanne Georgia	79	12/05/2025	Williams,Jean Margaret	73	02/07/2025
Reid,Alan Michael	64	11/25/2025	Wilson,Lynda M.	76	04/24/2025
Reutlinger,Jon Jeffrey	78	11/17/2025	Wing,Nancy Elaine	88	12/08/2025
Rich,Donald Lee	90	08/17/2025	Winship,Linda Gail	74	06/13/2025
Riggillo,John Robert	85	01/11/2025	Wright,Theodore Thompson	62	03/21/2025
Rogers,David Arthur	72	04/27/2025	Yasui,Yuji	75	10/18/2025
Roy,Paul Rene	78	11/12/2025	York,Brian Lee	69	12/11/2025
Russell,Martha Ann	84	01/17/2025	York,Henry Walter	92	06/20/2025
Ryan,Brent Paul	63	03/29/2025	Zack,Thomas Albert	44	02/25/2025
Ryder,Allan Floyd	78	09/09/2025			

Town Council-Appointed Committee List

as of December 31, 2025

Assessment Review Board

Gary Lytle
Peter Forbes
Shonn Moulton
David Foster
Magnus Dunning

Branding & Wayfinding Signage Committee

Mark Morrison (Council)
David Nadeau (Council)
Linda Brooks (Staff)
Jen Alvino (Staff)
Tom Bartell (W.E.D.C.)
Robin Mullins
Erica Bell-Watkins
Alex Fram

[decommissioned 1/13/2026]

Energy Advisory Committee

Bill Reiner (Council)
David Foster
Nathaniel Glaude
Nikki Becker
Mark Kinner

[decommissioned 1/13/2026]

Forbes Lane Neighborhood Park ad hoc Committee

Mark Morrison (Council)
Amie Earley
David Joy
Lindsay Conrad
Megan Potter
Steve Clauson
Tena Linsbeck-Perron
Linda Brooks (Staff)
Jason Hanken (Staff)

[sunset upon presentation to Council 5/12/2026]

Human Services Advisory Committee

Marge Govoni
Elizabeth Campbell
Jean Grant
Katherine Turpen
Raeann Haggard
Joyce Onafowokan
Christina Fay

[decommissioned 5/27/2025]

Library Board of Trustees

Hal Inman
Elizabeth McDougall

Catherine Miller
Claire Mullaney
Bob Rosborough, Chair

Natural Resources Advisory Committee

Katie Cook (Council)
Dennis Brown
Austin Coco
Mark Kinner
Susan Marean
Phil Spiller

North Windham Fire Station Repurpose Advisory Committee

Margaret Terry (Council)
David Nadeau (Council)
Tom Bartell, Economic Dev. Dir.
Brian Morin, Public Works Dir.
Steve Puleo, Planning Director
Gerald Beaulieu
Jason Allen

Parks & Recreation Advisory Committee

Brett Jones (Council)
Jennie Butler
Kayla Desmond
Francesco Farinella
Debra Matthews
Matthew Irving
Megan Potter

Planning Board

Kathleen Brown
Anne Daigle
Marge Govoni
Evert Krikken
Shonn Moulton
Patrick Roberts
Richard Yost
Melissa Young, alternate

Smith Cemetery Committee

David Nadeau (Council)
Brian Morin (Staff)
James Ross (Smith Cem. Assoc.)
Elizabeth Hall
Tim Dolby

[decommissioned 1/13/2026]

Substance Prevention Grant Committee

Mark Morrison (Council)
Katie Cook (Council)

Justin Hudnor, CSO (Windham PD)
Lee Maher, SRO (Windham PD)
Robert Hamilton (Windham PD)
Phil Rossetti, RSU #14
Mike Duffy
Marge Govoni

Voter Registration Board

Yvonne Meyer, Chair
Kristal Ash-Cuthbert (D)
Phyllis Koenig Hall (R)
Pat McKeen (D) – Alternate
Sandy Tyler (R) – Alternate

Windham Economic Development Corporation

Tom Bartell, Executive Director
Margaret Terry (Council)
Doug Fortier (Council)
Bob Burns, Town Manager
Steve Puleo, Mgr.'s Appointee
Larry Eliason, Pres.
Elizabeth Schidzig
Charlotte Mace
Alexe Lopes

Windham Middle School Repurpose Advisory Committee

Nicholas Kalogerakis (Council)
William Reiner (Council)
Jarrod Maxfield (Council)
Barry Tibbetts, Town Manager
Bob Burns, Asst. Town Manager
Linda Brooks, P&R Director
Deb Matthews, P&R Advisory
Jennifer Wood, Library Director
Catherine Miller, Lib. Board
Brian Morin, Public Works Dir.
Rene Daniel, G.A. Administrator
Erica Bell-Watkins, Age-Friendly
Cathy Streifel, prior ad hoc
Community Ctr. Committee
Stan Rintz, prior ad hoc
Community Ctr. Committee
[sunset upon presentation to Council 5/12/2026]

Zoning Board of Appeals

James Cobb, Vice Chair
Raymond Batchelder, Jr
Christopher McDonald
Francesco Farinella
Mike McGuigan

***NEW* COMPREHENSIVE PLAN STEERING COMMITTEE VOLUNTEERS NEEDED!**

The purpose of the Comprehensive Plan Steering Committee ("Committee") is to guide the development of an update to the Town's 2016 Comprehensive Plan ("Plan"). The Plan will articulate a community vision and set forth goals, policies, and implementation strategies for the next ten (10) years. The Plan shall be prepared consistent with the State of Maine Growth Management Act. 30-A M.R.S.A. §§ 4312-4347-A. The Committee shall conclude its work by submitting a recommended Plan to the Town Council for acceptance and adoption.

A total of five (5) to ten (10) members selected from the following community stakeholders:

- Large landowner/Farm District landowner
- Landowner from a district other than Farm
- Business owner
- Chamber Board Member
- Senior Citizen/Retiree
- Youth/Student
- Youth Sports Representative
- Real Estate Developer/Builder/Realtor
- Parent of school-aged child
- Active Farmer/Agriculture
- Childcare Provider
- Service Organization (Windham Neighbors Helping Neighbors, RTP, etc.)
- Age Friendly Windham
- Environmental Organization (Ex. Windham Land Trust, Lake Association, Friends of Presumpscot)
- Historical Society
- Arts Community



Charge:

It shall be the responsibility of the Committee to:

1. Assist in drafting an update to the Town of Windham's 2016 Comprehensive Master Plan, consistent with the State of Maine Growth Management Act (30-A M.R.S.A. §§ 4312-4347-A), and the direction of the Town Council;
2. Report periodically to the Town Council on progress, issues, and schedule; and
3. Submit a recommended draft Plan to the Town Council for its acceptance and adoption.

Term:

The Committee shall serve for an eighteen (18)-month term at the pleasure of the Town Council and shall dissolve upon acceptance and adoption of the Plan, unless extended by the Council.

AGE FRIENDLY WINDHAM



Age Friendly Windham is dedicated to maintaining the independence of our town's older residents and helping them thrive while aging at home.

Progress on Age Friendly Windham Action Plan Adopted by Town Council in August, 2023

DOMAIN: OUTDOOR SPACES & BUILDINGS

Goal: INCREASE ACCESS TO PUBLIC SPACES

Success: Year #2 Community Garden/United Way Day of Caring Collaboration

What's Next: Additional sidewalk, walk & bike-ability survey

Potential: Grant Application for public benches and additional accessibility for trail at Dundee Park.



DOMAIN: TRANSPORTATION

Goal: INCREASE ACCESS AND AVAILABILITY OF LOCAL TRANSPORTATION SERVICES

Success: Expansion of Volunteer Transportation Program: Provided 197 people with transportation to 1,696 rides plus 359 for North Windham Shopping bus, Donations providing sustainability.

What's Next: Local route connecting community members to municipal services, SMAA Adult Day Center in Portland, rides to the food pantry

Potential: Acquire dedicated vehicle(s) including book and fresh food mobile delivery - grant dependent.

AGE FRIENDLY WINDHAM

DOMAIN: HOUSING

Goal: HELP CITIZENS REMAIN SAFELY IN THEIR HOME AND/OR ESTABLISH SENIOR HOUSING

Success: Continue Coordination with the Police & Fire Department on safety initiatives like sand buckets and disaster preparedness. Establish Annual home fairs in the Fall with services and vendors.

What's Next: Annual Window Dressers Community Build (3-year plan), AARP Home Fit Program to provide home safety evaluations, small grant awarded to buy easy-to-install safety and energy efficiency items.

Potential: Energy Audit program to help residents save on energy cost and reduce greenhouse emissions.

DOMAIN: SOCIAL PARTICIPATION

Goal: TO INCREASE OPPORTUNITIES FOR INTERGENERATIONAL SOCIAL INTERACTION

Success: 5 free Luncheons for community members (Parks & Recreation Partnership), Digital Equity Classes and free devices (Library Partnership), and Life's Last Journey Series.

What's Next: Establishment of 6 annual events that bring the community together for opportunities and social interactions with local sponsorship. Grow participation with RSU students.

Potential: Continue programming with transportation to events, activities and education.



Age Friendly Windham Book
Display at Windham Public
Library

DOMAIN: RESPECT & SOCIAL INCLUSION

Goal: LAUNCH INTERGENERATIONAL PROJECTS

Success: Had several intergenerational events including a Blanket Making Party and a Pack the Packs event. Library, Parks & Recreation continues diverse and vibrant offerings. Parks & Recreation coordination on community meals.

What's Next: Continue digital equity classes and echo dot distribution.

Potential: Capstone or other high school volunteers, internships and ELO credit and St. Joseph's College volunteers.

DOMAIN: CIVIC PARTICIPATION AND EMPLOYMENT

Goal: INSURE THAT PEOPLE OF ALL AGES PARTICIPATE IN VOTING, PUBLIC MEETINGS AND OPPORTUNITIES FOR WORK.

AGE FRIENDLY WINDHAM

Success: Library services delivery, rides to vote and town hall.

What's Next: Add a South Windham Loop to mirror the North Windham Shopping trip.

Potential: Continue to increase availability of transportation (AFW Rides, RTP Quick Rides, town hub loop) to events, volunteering, employment.

DOMAIN: COMMUNICATION & INFORMATION

Goal: INCREASE PUBLIC AWARENESS OF AGE FRIENDLY ACTIVITIES AND RESOURCES

Success: High-profile, advertised events to facilitate access to resources and information with Article spotlights in the Windham Eagle newspaper and Windham Newsletter.

What's Next: Continue to recruit volunteers for specific initiatives including Window Dressers, HomeFit & Technology Installation.

Potential: Integrated Town calendar

DOMAIN: COMMUNITY & HEALTH SERVICES

Goal: INCREASE COMMUNITY SERVICES AND SUPPORTS THAT PROMOTE AGING IN PLACE

Success: Disaster Preparedness Initiative for communication and access (120 bags distributed) & Community Connect Program. Initiated Vaccine & foot care clinic.

What's Next: Wellness/Aging Community Resource Fair. Build sustainability into Disaster Preparedness Program, distribute Disaster Preparedness documents in multiple languages.

Potential: Home Safety Audits

Respectfully submitted,

Erica Bell-Watkins

Age Friendly Community Coordinator



Disaster Preparedness Backpacks funded by Community Connector Grant

Would you like to learn more or volunteer?

Apply at <https://agefriendlywindham.org>

You may also email contact@agefriendlywindham.org

or call 207.892.4649.

FRIENDS OF THE WINDHAM PUBLIC LIBRARY

The Friends of the Windham Public Library organized in 1972 as a volunteer organization. The purpose of the Friends is "to promote interest in and welfare of the Windham Public Library as a cultural and educational study/research center." The financial support of the Friends funds some special projects like speaker fees, special events and programs, and the passes to the Maine State Park, Children's Museum, Southworth Planetarium, and Maine Wildlife Park.

In 2025, in addition to their yearly donations of the passes listed and support for large print collection purchases, the Friends donated \$750 to develop a collection for underserved populations and added two new adventure passes, the Seashore Trolley Museum and the Maine Maritime Museum. The library staff appreciates the support of the Friends and thanks them for their continued fundraising and efforts.

Current Friends

Sherry Andre
Sally Colegrove
Susan Dries
Cindy Lund
Eric Lund
Laurel T. Parker

WINDHAM MEDICAL LOAN CLOSET

History

Founded in the 1940's, the Health Council, was created by School Superintendent Frederick Aikins and School Nurse Beverly Allen to help administer student physicals and vaccinations. Soon after the Council assisted Dr. Sidney Branson and Dr. Robert Burns who each served Windham for six months of the year with well baby clinics.

Another concern was dental care and fluoride administration for children. Windham did not have a dentist until 1965, so the town purchased dental equipment and hired dental hygienist, Earlene Whitehouse, at \$10 per day, to provide fluoride treatments. Each child was given a tooth brush, purchased at \$.10 a piece by the Health Council, and provided with instruction on how to brush their teeth properly.

Helen Aikins, the original caretaker of the 'Closet' from 1945 to 1956, began asking for children's books, a hospital bed, or any other items that could help those needing medical or health care. The closet was moved from volunteers' private homes, library basements, or other community buildings over time.

Today

Volunteers make appointments with residents to provide them with equipment or accept donations or returned medical equipment. Volunteers also assess needs and recommend purchases to supplement and replace heavily used or requested equipment. The medical loan closet receives some town funding, but is predominately funded by donations. Volunteers are supported by staff in the Town Manager's Office.

WINDHAM MEDICAL LOAN CLOSET

New Location

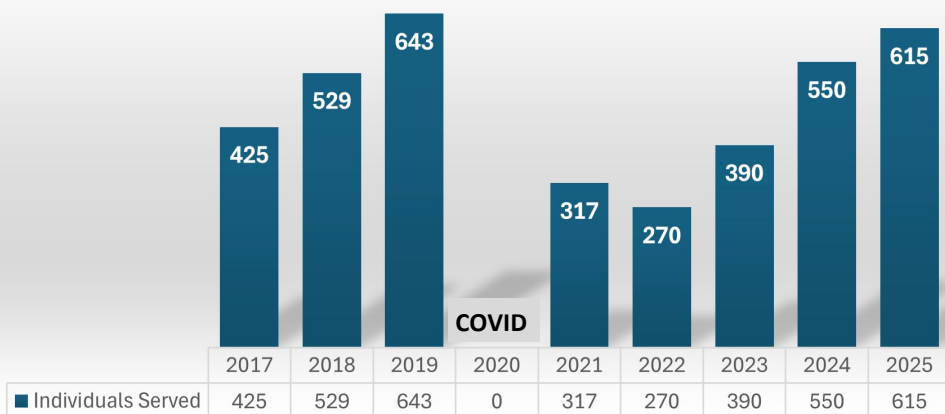
After housing the Medical Loan Closet equipment in a repurposed modular temporary classroom building near the Windham Public Library for many years, in November we moved the location to the **East Windham Fire Station at 47 Falmouth Road.**

If you need to borrow or want to donate equipment please call **207-894-5999** and leave a message. A volunteer will return your call. *Note volunteers will call back from their personal number.

Thank you to our wonderful volunteers!

Jane Bartlett
Chris Brigham
Terry Brinkman
Kate Brix
Jeanne Fiske
Kate Green
Judith Hebert
Marie Jacobs
Dianne Loring
Ruthie Jackson
Lynda Murphy
Christine Vozella
Rick Yost
David Brinkman

Individuals Served



SUMMERFEST COMMITTEE

The Summerfest Committee pulled off another wonderful Summerfest community event. They chose the theme "Summerfest Live in 2025".

The Committee selected Charlie Hammond as the 2025 Grand Marshal and Bill Diamond and his non-profit organization "Walk A Mile in Their Shoes" as Modern Woodman's Hometown Hero.

Just when one event ends the Committee's work begins on making the next year's event even better!

Thank you to our dedicated volunteers!

Deb Matthews, Chair
Tommy Matthews
Barb Maurais
Bob Maurais
Karen Rumo
Camille Swander
Jacob Chouinard
Tiffany Sinclair



COMMITTEE REPORTS

ASSESSMENT REVIEW BOARD

The Board is responsible to review and revise property assessments for the purpose of taxation, upon appeal from a property owner, the assessment appeal denied by the Town Assessor. They are tasked to take testimony, hold hearings and determine whether the property assessment is just.

Current Volunteer Members:

Peter Forbes
David Foster
Gary Lytle
Shonn Moulton
Magnus Dunning

Staff Support:

The Assessor is a defendant in Appeal proceedings and does not serve as staff to the Board. Generally, separate legal counsel is hired for the Assessor and the Board when deliberating on an appeal hearing.

2025 Accomplishments:

None. The Assessment Review Board has not convened for several years, but must be staffed in the event of a property assessment appeal.

FORBES LANE NEIGHBORHOOD PARK AD HOC COMMITTEE

The purpose of the Committee was to research and explore the development of a pocket park in the Forbes Lane and Mistry Drive community area. The Town was awarded a \$40,000 Community Development Block Grant (CDBG) to supplement \$10,000 in budgeted funds for this project, which required the funds be utilized by the end of the 2026 calendar year. The intent is to have the park installation complete by the fall of 2026.

The Committee was asked to research and recommended a concept plan establishing connectivity with trails suitable for walking and biking to serve area residents and the public as well as an optional picnic pavilion, benches and recreational amenities suitably sized for this 1.33-acre parcel.

Volunteer Members:

Mark Morrison (Council)
Amie Earley
David Joy
Lindsay Conrad
Megan Potter
Steve Clauson
Tena Linsbeck-Perron

Staff Support:

Linda Brooks, Parks & Recreation Director
Jason Hanken, Parks & Recreation Operations Manager
Amanda Lessard, Assistant Town Manager

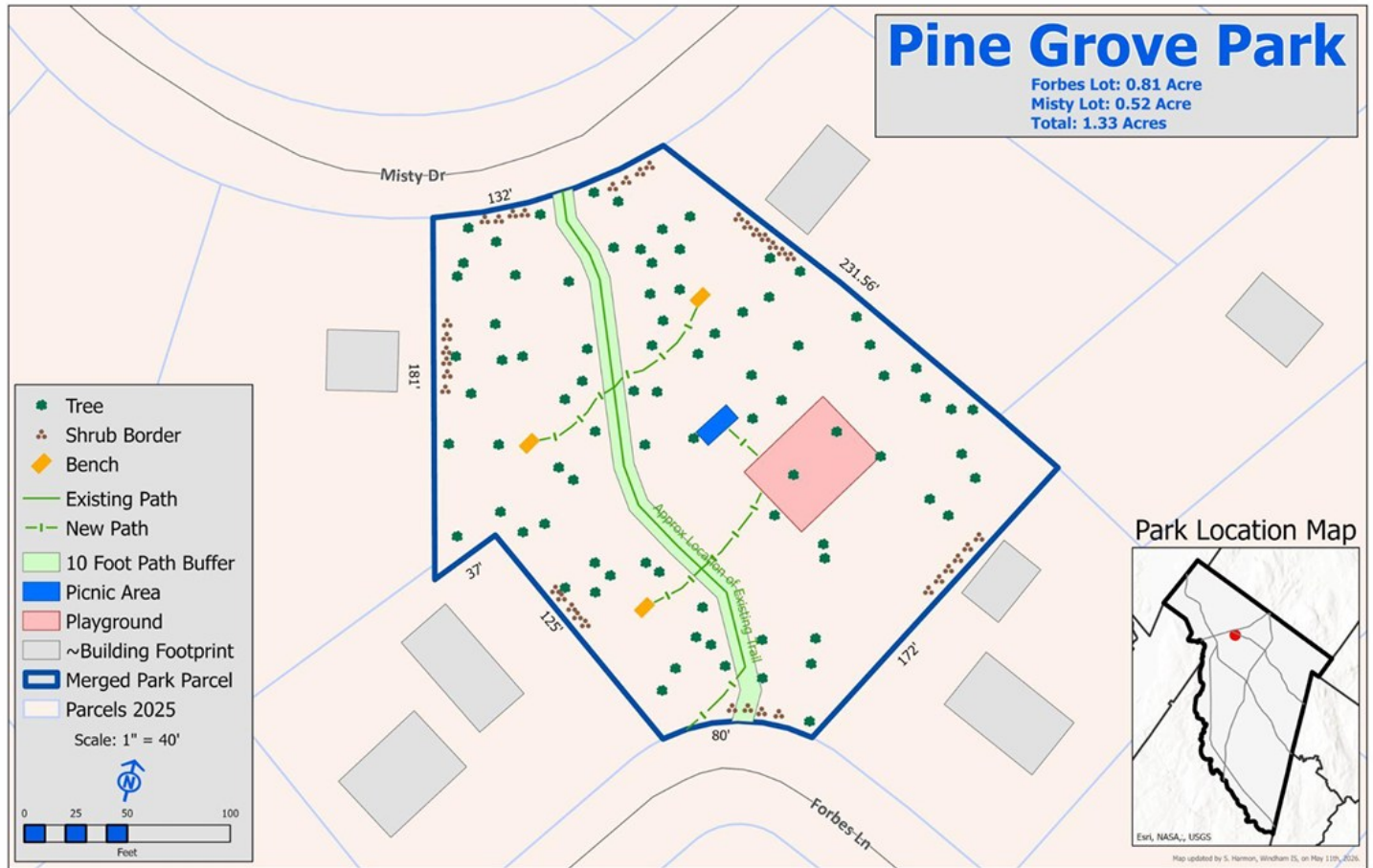
2025 Accomplishments:

Committee appointments occurred in November of 2025. Members had their first meeting in January 2026. A community forum was held February 9, 2026 and an online survey was facilitated. The committee met frequently and provided a recommendation to Council on May 12, 2026. To see their recommendations as presented visit:

https://www.windhammaine.us/Document Center/View/12524/Forbes_Park_Final_Presentationpptx

COMMITTEE REPORTS

RECOMMENDED CONCEPT PLAN



LIBRARY BOARD OF TRUSTEES

The Library Trustees support the library by acting as an advisory board and helping to set library policy with the Library Director. They serve as a voice of the community regarding the desired direction and needs of the library. Trustees are appointed by the Town Council for three-year terms and serve until they step down.

Current Trustees:

Robert Rosborough, Chairperson
Elizabeth McDougall
Catherine Miller
Claire Mullaney
Hal Inman

Staff Support:

Library Director Jennifer Alvino Wood

2025 Accomplishments:

Trustees meet with the library director monthly and offer advise and support throughout the year. In 2025, Trustee Catherine Miller was appointed to the Middle School Repurpose Committee. Catherine's passion and outspoken support for the library were appreciated throughout the process. The library staff is grateful for the steadfast support and commitment of time all the trustees dedicate to the library.

COMMITTEE REPORTS

NATURAL RESOURCES ADVISORY COMMITTEE

The purpose of the committee is to serve as an advisory body to the Town Council on issues related to the protection and enhancement of the community's natural resource base.

Current Volunteer Members:

Katie Cook (Council)
Dennis Brown
Phil Spiller
Austin Coco
Mark Kinner
Susan Marean

There are currently two vacancies on this committee. If you are interested in serving please visit the Town's website or call the Town Manager's Office at 207-892-1907.

Staff Support:

Mary Wicklund, Environmental & Sustainability Coordinator
Amanda Lessard, Assistant Town Manager

2025 Accomplishments:

The Committee reviewed, evaluated and recommended to Town Council the funding of 5 Watershed Protection Grants to a total of approximately \$33,573. Recommendations were presented to Town Council along with a summary of final reports from the prior year. For every \$1 of Town grant funds awarded, this program leveraged approximately \$3.50 in matching funds.

They also served as resource for the Town of Gray in their adoption of comparable watershed protection efforts for Little Sebago Lake, Forest Lake, and the Pleasant River. Support was also offered to the Pleasant River Steering Committee in exploring next step in watershed protection efforts of the impaired stream, including updating the management plan.

PARKS & RECREATION ADVISORY COMMITTEE

The purpose of the Committee is to encourage and promote recreational opportunities for the citizens through varied recreational programs and further development of the Town's parklands. The Committee, in cooperation with the Director of Parks and Recreation, shall recommend options and strategies to the Windham Town Council.

Current Volunteer Members:

Brett Jones (Council)
Jennie Butler
Kayla Desmond
Francesco Farinella
Debra Matthews
Matthew Irving
Megan Potter
David Foster

Staff Support:

Linda Brooks, Parks & Recreation Director

2025 Accomplishments:

- Committee participation in-
 - Repurposing of Middle School Building Committee

COMMITTEE REPORTS

- Summerfest Committee – appointed 3 new members to committee
- Review of town-wide survey – recommendations for program and facility development based on survey results
- Participation in Community Forum – Gambo Property Development and Connector Trail to Lippman Park from development behind Home Depot
- Participation in large community events sponsored by department: February Formal, Easter Egg Hunt, Summerfest, Trunk or Treat, Holiday Celebration

PLANNING BOARD

The Planning Board of the Town of Windham, is required by our ordinance. ([§120-901](#)) The Board has seven members and one alternate member. They evaluate proposed development projects utilizing criteria set forth by ordinance “to protect the public health and safety, promote the general welfare of the community, and conserve the environment by assuring that residential and nonresidential construction is designed and developed in a manner that assures that adequate provisions are made for traffic safety and access; emergency access; water supply; sewage disposal; management of stormwater, erosion, and sedimentation; protection of groundwater; protection of the environment, wildlife habitat, fisheries, and unique natural areas; protection of historic and archaeological resources; minimizing the adverse impacts on adjacent properties; and fitting the project harmoniously into the fabric of the community.”

Current Volunteer Members:

Melissa Young
Kathleen Brown
Marge Govoni
Richard Yost
Evert Krikken
Emily Legere
Leo Gerrior

There is currently one vacancy on this board for an alternate seat.
If you are interested in serving please visit the Town's website or call the Town Manager's Office at 207-892-1907.

Staff Support:

Stephen Puleo, Planning Director
Amanda Lessard, Asst. Town Mgr.
Lisa Fisher, Administrative Asst.

2025 Accomplishments:

Meetings	Site Walks	Applications Reviewed	Applications Approved	Ordinances Reviewed
5	2	12	4	3
4	3	12	3	2
5	4	16	7	3
4	3	9	5	2
18	12	49	19	10

Planning Board Approvals:

- Franklin Drive Subdivision (4-lots)
- Windham Village Apartments - Amendment to Condition of Approval

COMMITTEE REPORTS

- Beaulieu Drive Subdivision (1-lot after-the-fact)
- Monique Drive Subdivision (3-lots after-the-fact)
- Camping World Expansion
- The Cove at Highland Lake (Amendment to Condition of Approval)
- Franklin Drive Subdivision (Revised street design)
- Shepherd Lane Subdivision (13 single family condos)
- Camping World Expansion (Amendment - canopy addition)
- Andrew School Redevelopment/WDCJCS Subdivision (Amendment 17 units in 2 apartment buildings)
- Windham Village Apartments (2nd Amendment condo conversion)
- Dolley Farm Subdivision (42 units in 21 duplex buildings)
- Smith Cemetery Expansion
- Franklin Drive Solar Development
- Marigold Lane (former 250 Windham Center Rd, Subdivision 6 units in 3 two family dwellings)
- Heights at Colley Wright Brook (Amendment lot line and septic locations)
- Windham Village Apartments (3rd Amendment no permits in lieu of performance guarantee)
- Camping World Expansion (Amendment RV dump station)
- 241 Roosevelt Trail (Commercial Services Building)

SUBSTANCE PREVENTION GRANT COMMITTEE

The Town Council tasked the Substance Prevention Grant Committee to identify and make recommendations on public health and safety programs to disburse collected application education fees from marijuana license fees, alcohol permit fees and other designated fees set by the Council. The Committee was also tasked with reviewing the disbursement of Federal Opioid Settlement Funds to ensure compliance within the parameters of the usage agreement. The Town Council will have final approval of recommended disbursements.

Volunteer Members:

Mark Morrison (Council)
Katie Cook (Council)
Justin Hudnor, CSO (Windham PD)
Devyn Rogers, SRO (Windham PD)
Robert Hamilton (Windham PD)
Mike Duffy
Marge Govoni
Phil Rossetti, RSU #14

Staff Support:

Tammy Hodgman, Executive Assistant

2025 Accomplishments:

The Committee reviewed, evaluated and recommended the funding of nine (9) Substance Prevention Grants totaling \$17,266 in calendar year 2025. Twenty-four (24) scholarship applications were received and considered. Recommendations for two (2) applicants were provided to the Council to grant \$1,500 scholarships.

COMMITTEE REPORTS

VOTER REGISTRATION APPEALS BOARD

Pursuant to [MRS 21-A §103](#), "In a city or town that has a population of 5,000 or more, if a person is aggrieved by the decision of the registrar of voters to cancel that person's registration in the central voter registration system or to reject that person's voter registration application, that person may appeal in writing to the registration appeals board. The appeal must be filed within 30 days after receipt of notice of the registrar's decision."

Volunteer Members:

Yvonne Meyer, Chair
Kristal Ash-Cuthbert (D)
Phyllis Koenig Hall (R)
Pat McKeen (D) – Alternate
Sandra Tyler (R) – Alternate

Staff Support:

Anthony Blasi, Town Clerk
Judy Vance, Deputy Town Clerk &
Registrar of Voters

2025 Accomplishments:

None. The Voter Registration Appeals Board has not convened for several years, but must be staffed in the event of an appeal.

ZONING BOARD OF APPEALS

Pursuant to [MRS 30-A §2691](#), "A municipality may establish a board of appeals under its home rule authority. Unless provided otherwise by charter or ordinance, the municipal officers shall appoint the members of the board and determine their compensation." The Board of Appeals, also known as the Zoning Board of Appeals, assists in the administration of the Town's Land Use Ordinances by:

- Administrative Appeal—Reviewing decisions, determinations, or interpretations of the Code Enforcement Officer
- Granting or denying applications for 1- Variance or 2- Conditional, nonconforming, or home occupation use

The board functions in a quasi-judicial capacity and holds public hearings, makes finding of fact and conclusions of law based upon application state and local ordinances, and issues written decisions setting forth their findings and conclusions.

Volunteer Members:

Raymond Batchelder, Jr
Christopher McDonald
Francesco Farinella
Mike McGuigan
Geoffrey Sparrow

Staff Support:

Jon Rioux, Code Enforcement Director,
serves in an ex-officio capacity.

There is currently one alternate seat vacancy on this committee.

If you are interested in serving please visit the Town's website or call the Town Manager's Office at 207-892-1907.

2025 Accomplishments:

The Zoning Board of Appeals met twice in calendar year 2025 to discuss one application.

A MESSAGE FROM GOVERNOR MILLS



Janet T. Mills
GOVERNOR

STATE OF MAINE
OFFICE OF THE GOVERNOR
1 STATE HOUSE STATION
AUGUSTA, MAINE
04333-0001

Dear Maine Resident:

I have always been guided by the belief that to strengthen our state, we have to invest in our greatest asset: the people of Maine. With the support of the Legislature, my Administration has been investing in what people need to succeed, like job training, child care, health care, education, broadband, and housing.

We are seeing results — small businesses are expanding their operations; people are moving here to work and raise their families; and graduates are staying in Maine to pursue rewarding, life-long careers. These are all encouraging signs that are reflected in the strength of our economy. In fact, Maine has one of the best rates of economic growth in the nation.

That's good news, but I know that not everyone is feeling the benefits of our strong economy. The cost of living in Maine, as in much of America, is too high. The price of fuel, the cost of supplies, utilities and labor have driven up expenses for families across the country and impacted the budgets of towns, counties and nearly every state, including Maine.

I want everyone to benefit from the availability of good jobs, a good public education, and good health care in our state. That is why I have put forward a balanced budget proposal that proposes some savings and certain targeted revenue increases to maintain things we all support, like the state paying 55 percent of the cost of education and 5 percent municipal revenue sharing, to keep all these costs from being passed along to property taxpayers.

We have made good progress over the past six years to ensure that every person in Maine can find a good-paying job in a rewarding and stable career; go to the doctor when they feel sick because they have health insurance; and have the peace of mind that their children are safe at home and at school.

I look forward to working with communities and citizens across the state to solve problems, manage our finances, and keep our people healthy and safe.

Sincerely,

A stylized blue ink signature of Janet T. Mills.

Janet T. Mills
Governor

A MESSAGE FROM U.S. SENATOR ANGUS KING

ANGUS S. KING, JR.
MAINE

133 HART SENATE OFFICE BUILDING
(202) 224-5344
Website: <https://www.King.Senate.gov>

United States Senate
WASHINGTON, DC 20510

COMMITTEES:
ARMED SERVICES
RANKING MEMBER, STRATEGIC FORCES
SUBCOMMITTEE
ENERGY AND
NATURAL RESOURCES
RANKING MEMBER, NATIONAL PARKS
SUBCOMMITTEE
INTELLIGENCE
VETERANS' AFFAIRS

Dear Friends,

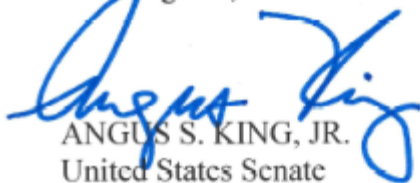
With each year we have a new opportunity to recognize our shared achievements and offer up our time and energy to support one another when challenges arise. I am grateful to the towns across Maine for their dedication to their communities, their residents, and our state. Working together has always been our strength, and the past year proved that once again we are stronger when we work together.

However, it is difficult to recall a year more challenging than the one we just experienced – a year that required a steady focus on our founding principles and shared values. For these reasons, I spent hours on the Senate Floor reminding my colleagues—and many of you back home—about the vision our founders demonstrated when they laid the blueprint for the American experiment. A cornerstone in their understanding was a duty to civic engagement and community. I often refer to Maine as a big town with long roads, and in my travels throughout our state, I am reassured by the grassroots participation in our civic process and the neighborly feel that makes Maine unique.

My legislative priorities remain largely the same: supporting Maine veterans, small businesses, and our heritage industries like agriculture, forest products and the marine economy. Additionally, I am grateful to have an exceptional team across Maine ready to assist you with issues involving the federal government. Whether you are facing challenges related to veterans' services, Social Security, the IRS, passports or other matters, I encourage you to reach out to our offices in Presque Isle, Bangor, Augusta, Portland, or Biddeford. We are here to help and welcome the opportunity to work on your behalf.

Together, I am confident we can continue building a stronger and more prosperous future for our state and nation. Thank you for being one of the many reasons Maine is such a special place. It is truly an honor to serve you and to know you. Mary and I wish you a happy, healthy, and safe 2026.

Best Regards,


ANGUS S. KING, JR.
United States Senate

A MESSAGE FROM TIM NANGLE, State Senator, District 26



Timothy Nangle
Senator, District 26

THE MAINE SENATE
132nd Legislature

3 State House Station
Augusta, Maine 0433

Dear Friends and Residents of Windham,

It is an honor to serve as your State Senator, representing the communities of Casco, Frye Island, Raymond, Windham, and part of Westbrook in the Maine Senate. I am grateful for the trust you place in me and for the opportunity to share an update on our work in Augusta.

This session, my colleagues and I remain focused on strengthening the foundations that allow Maine families to thrive — safe roads and bridges, access to affordable health care, and strong support systems for children and families. At a time when many Mainers are navigating rising costs and ongoing uncertainty, our responsibility is to deliver steady, practical leadership that meets people where they are.

As Senate Chair of the Transportation Committee, I am working to ensure that our state's infrastructure is safe, reliable, and built for the future. That means investing responsibly in our roads and bridges, improving safety for drivers and pedestrians, and supporting the workforce that keeps Maine moving. Transportation connects our communities and ensures families can get to work, school, and medical appointments safely.

I also serve on the Health and Human Services Committee, which oversees many of the programs and services that Mainers rely on every day — from access to health care to behavioral health services and supports for older adults and people with disabilities. Child welfare is an issue I care deeply about and one that matters to many families in our communities. Much of this work centers on oversight and collaboration, and I take our responsibility to monitor the system seriously. I make sure to ask hard questions and meet regularly with department leadership and employee representatives to ensure that children are safe and families receive the support they need.

I have continued working on legislation to strengthen consumer protections for Maine families. Last year, we passed my "click to cancel" law to make it easier for people to end unwanted subscriptions and a right-of-first-refusal law that gives residents of mobile home parks the opportunity to purchase their community before it is sold to out-of-state investors. I am also working on legislation to protect drivers from unfair parking ticket fines and fees. These efforts are about making sure everyday Mainers are treated fairly and that our laws keep pace with how people live and do business today.

Please remember that my office is here to assist you. If you need help navigating a state agency, have questions about legislation, or would like to share your thoughts, I encourage you to reach out at Tim.Nangle@legislature.maine.gov or call my legislative office at (207) 287-1515. I look forward to continuing our work together to build a strong and secure future for our region. Thank you again for the privilege of serving as your State Senator.

Sincerely,

A handwritten signature in blue ink, appearing to read "Tim Nangle".

Tim Nangle
State Senator, District 26

A MESSAGE FROM BARBARA BAGSHAW, Rep. District 106



Barbara Bagshaw

20 Plummer Road
Windham, ME 04062
Cell: (207) 310-0051

Barbara.Bagshaw@legislature.maine.gov

HOUSE OF REPRESENTATIVES

2 STATE HOUSE STATION
AUGUSTA, MAINE 04333-0002
(207) 287-1440
TTY: (207) 287-4469

January 2026

Dear Friends and Neighbors,

We are just beginning the second year of the 132nd Legislative session and I would like to thank you for giving me the opportunity to serve you once more as your State Representative.

It is a privilege to serve a second term on the Joint Standing Committee on Education and Cultural Affairs Committee. This committee is responsible for a wide range of important areas, including school governance, curriculum, special education, postsecondary education, and cultural affairs.

As your elected official, my focus will be on ensuring that parents remain at the helm of their children's education and upbringing. I believe that parents should have the primary role in making decisions about their children's schooling, from curriculum choices to educational environments. I look forward to working on solutions that empower parents and improve education for all Maine students.

Please know that your voice is valuable to me. I encourage you to contact me with questions, comments, or concerns about state government. I can be reached at Barbara.Bagshaw@legislature.maine.gov or by phone at (207) 310-0051.

Again, thank you for giving me the honor of serving you at the State House and may you all have a safe and healthy 2025.

Sincerely,

A handwritten signature in cursive script that reads "Barbara Bagshaw".

Barbara Bagshaw
State Representative

A MESSAGE FROM MARK COOPER, Rep., District 107



HOUSE OF REPRESENTATIVES

2 STATE HOUSE STATION
AUGUSTA, MAINE 04333-0002
(207) 287-1440
TTY: (207) 287-4469

Mark C. Cooper

81 Chute Rd
Windham, ME 04062
Residence: (207) 232-5842
Mark.Cooper@legislature.maine.gov

January 2026

Dear Friends and Neighbors,

It remains an honor to serve as your State Representative for District 107 in the Maine House of Representatives. As we begin the Second Regular Session of the 132nd Legislature, I am grateful for the trust you have placed in me to represent your interests in Augusta.

The Legislature convened on January 7, 2026, and we are preparing to consider a wide range of proposals in the months ahead. Lawmakers will address issues affecting our housing availability, workforce development, and support for working families, including Maine's high property and income tax burden and rising energy costs. These decisions have a direct impact on our region, and your input is essential. Hearing from the people of Windham helps guide my work and ensures your voice is represented at the State House.

I encourage you to stay informed and engaged by visiting the legislative website at Legislature.Maine.Gov. There, you can review bill language and summaries, follow committee schedules, track roll call votes, and watch live streams of House and Senate sessions. Public hearings and committee meetings are also accessible via Zoom, making it easier than ever to observe proceedings or offer testimony.

Thank you again for the privilege of representing you. Please feel free to reach out to me at any time at 287-1440 or by email at Mark.Cooper@legislature.maine.gov to share your thoughts or concerns. If you would like to receive my regular e-newsletter with updates throughout the year, simply send me your email address and I will be glad to add you to the distribution list.

Serving our community is the honor of a lifetime, and I look forward to continuing this work together in the year ahead.

Sincerely,

A handwritten signature in black ink, appearing to read "Mark C. Cooper".

Mark C. Cooper
State Representative



TAX LIENS

UNPAID AS OF JUNE 30, 2025

* Paid since June 30, 2025

** Partial payment since June 30, 2025

2006			
Munroe John P	\$3,186.63	John P Munroe	\$2,344.97
2007		Phyllis A Page	\$3,093.08
Munroe John P	\$3,094.31	2019	
2008		Kandi Densmore	\$49.82
Munroe John P	\$2,978.78	John W Fitzgerald Jr	\$1,102.11
2009		Todd S Dunn & Tara L Greenlaw	\$1,234.67
Greenlaw Todd S Dunn & Tara L	\$705.07	John P Munroe	\$2,537.93
Munroe John P	\$3,021.84	Phyllis A Page	\$6,825.18
2010		**Doris T Parkhurst & John Sloan	\$2,269.15
Greenlaw Todd S Dunn & Tara L	\$1,322.64	2020	
Munroe John P	\$2,932.84	*Gary A Barron-Life Estate	\$6,539.64
2011		Kandi P Densmore	\$447.64
Greenlaw Todd S Dunn & Greenlaw Tara L	\$1,212.36	John W Fitzgerald Jr	\$1,038.57
Munroe John P	\$2,821.04	Todd & Tara Greenlaw	\$1,162.65
2012		John P Munroe	\$2,277.21
Greenlaw Todd S Dunn & Tara L	\$1,203.51	Phyllis A Page	\$6,394.81
Munroe John P	\$2,794.53	Doris T Parkhurst & John Sloan	\$4,174.09
2013		*Mary Scott	\$300.38
Greenlaw Todd S & Tara	\$1,184.21	2021	
Munroe John P	\$2,738.57	*Gary A Barron-Life Estate	\$8,852.25
2014		*Etta Chandler Trustee	\$6,029.55
Greenlaw Todd & Tara	\$1,161.15	Kandi P Densmore	\$404.32
Munroe John P	\$2,679.20	*Martin Iankov	\$1,350.60
2015		John P Munroe	\$1,935.73
Greenlaw Todd S	\$1,152.30	Phyllis A Page	\$5,486.60
Munroe John F	\$2,400.18	Doris T Parkhurst & John Sloan	\$3,711.17
2016		*Mary Scott	\$2,237.67
Greenlaw Todd S Dunn & Tara L	\$1,150.83	Kerri-Jae Sussman-Heirs of	\$4,095.77
Munroe John P	\$2,268.27	*Kathryn M Wescott & Clinton L Boullie	\$2,527.50
2017		2022	
Todd & Tara Greenlaw	\$1,138.99	*A & R Properties Inc	\$1,414.02
John Munroe	\$2,124.18	*Daniel W Bahr	\$2,289.74
2018		*Gary A Barron-Life Estate	\$11,290.94
John W Fitzgerald Jr	\$549.70	*Gary W Beckwith	\$3,409.30
Todd S & Tara L Greenlaw	\$1,176.03	*David E Billings	\$4,860.25
		*Etta Chandler Trustee	\$6,947.61

TAX LIENS...

*Joan L Frey-Heirs of	\$3,321.71	**Robert A & Candilee Lowell	\$2,968.28
*Ronald A & Linda M Glantz	\$3,900.54	*James G Mancini & Lisa M Bradstreet	\$2,769.73
**Martin Iankov	\$3,784.33	*Maplewood Farms LLC	\$2,334.84
*Abraham H Kauffman	\$4,632.08	*Judith Anne Mentuck	\$2,814.90
*Raymond C Marshall III	\$5,551.33	Lynn Merrifield	\$700.06
*David Moore	\$1,089.41	Mary Ellen Montanez	\$3,393.47
*David & Krista Moore	\$6,446.84	*David Moore	\$1,225.06
John P Munroe	\$1,950.56	*David & Krista Moore	\$7,078.48
Phyllis A Page	\$4,832.73	John P Munroe	\$2,418.90
Doris T Parkhurst & John Sloan	\$3,614.81	Cheryl A Noel	\$3,800.81
*Roja LLC	\$5,954.34	Phyllis A Page	\$5,470.13
*William Sampson	\$5,669.08	Life Estate- Doris T Parkhurst	\$3,711.77
*Mary Scott	\$2,117.35	*Jeffrey M Partridge	\$4,171.75
Kerri-Jae Sussman-Heirs of	\$4,032.49	*Jordan A Peterson	\$1,572.25
**Kathryn M Wescott & Clinton L Boullie	\$686.78	**Bruce Plummer	\$383.23
2023		*RJL Properties LLC	\$2,400.84
1088 Roosevelt LLC	\$11,857.54	ROJA LLC - C/O Robert Hanson JR	\$6,546.23
A & R Properties Inc	\$1,807.36	*Clayton A Ross	\$3,001.48
*Rebecca J Andrews	\$2,140.69	William Sampson	\$6,957.40
*Daniel W Bahr	\$2,674.71	**Mary Scott	\$2,427.55
Taylor Brendan Bailey	\$3,181.39	*Charles Solesky	\$3,203.41
**Gary A Barron-Life Estate	\$11,903.50	Heirs of Kerri-Jae Sussman	\$4,456.52
Gary W Beckwith	\$4,828.86	*Robert J Tabachnik	\$3,701.95
David E Billings	\$5,670.51	*Todd E Tracy	\$1,387.07
*Albert A Bressette Jr	\$2,714.80	Ronald W Trautvetter & Laurie A Smith	\$954.81
*Etta Chandler Trustee	\$8,296.67	Howard J Tucker	\$10,855.74
*David A Cooper	\$355.25	*Steven Valente	\$1,211.79
*Heirs of Edward J Cunningham	\$1,579.93	Janice D Verrill	\$4,669.28
*Barbara Cyr	\$3,836.27	**Philip R Webster	\$3,759.33
**Paul L& Marie A & Gregory L Damon	\$452.56	*Philip R & Lisa M Webster	\$2,422.21
*James L Dean	\$2,081.45	Kathryn M Wescott & Clinton L Boullie	\$6,027.02
*James L & Sandra K Dean	\$1,606.45	Ryan Works	\$1,616.08
Kandi P Densmore	\$618.09	Bruce A Worrey	\$4,141.03
*David Robert Dion Jr	\$2,009.41	2024	
**Heirs of Joan L Frey	\$551.54	1088 Roosevelt LLC	\$12,035.42
*Fred V Fusco	\$788.73	36 Craig Road LLC	\$4,295.08
*Ronald A Glantz	\$13,309.42	*55 Gambo Road LLC	\$1,620.06
*Ronald A & Linda M Glantz	\$4,650.62	*693 Roosevelt Trail LLC	\$7,149.77
Susan M Gorham	\$3,036.96	*989 Roosevelt Trail LLC	\$2,863.50
*Jeffrey Greenstreet	\$1,550.20	*A & N LLC	\$44.96
**Charles A Hague	\$781.32	A & R Properties INC	\$1,860.42
*Darryl John Hawkes	\$2,176.47	*Abdullah Abdullah	\$1,491.33
Holman Development Corp	\$1,673.33	*ABL LLC	\$2,774.82
Holman Development Inc	\$2,187.29	*Robert K Ackroyd	\$3,565.46
Tricia Currie Hunt	\$551.12	*Rebecca J Andrews	\$3,326.19
Martin Iankov	\$4,551.52	*Zalmai Azimi	\$288.82
*Heirs of Norman Jordan	\$1,369.11	Taylor Brendan Bailey	\$3,236.70
*Emilie Pearl Kennedy	\$151.82	*Joseph C Baillargeon	\$1,468.21
Anthony M Lambert	\$121.05	**Dorian Bannister	\$392.41
Frederick L Lockwood	\$1,486.26	Gary A Barron-Life Estate	\$14,113.56

TAX LIENS...

Gary W Beckwith	\$5,132.81	*David S Gleeson Jr	\$1,052.15
*Robinson L Bidwell III	\$4,164.32	*Jacqueline L L Gomes	\$1,312.06
David E Billings	\$5,722.48	*Alexander Gorelov	\$6,321.22
*David E & Faye E & James D Billings	\$4,798.00	Alexander P Gorelov & Anastasia I Fox	\$1,380.45
*Thomas N Bone & Kathleen Coneys	\$828.61	Susan M Gorham	\$3,115.77
*Albert A Bressette Jr	\$4,355.63	Jeffrey Greenstreet	\$2,974.70
*Bonnie J Brissette	\$6,143.65	*Donna Gregory	\$5,327.61
Brookside Property Management LLC	\$4,792.49	*Jonathan D & Jennifer D Grover	\$1,964.83
*Daniel C & Jacque Lynn M Brulotte	\$1,020.47	*Karla M Gustafson	\$2,473.80
*Thomas A & Jessica L Burr	\$6,933.36	Charles A Hague	\$3,014.79
*Cannarx LLC	\$4,438.66	Amber Hanlon-Saenz	\$378.16
Roger P & Edward L Carignan-Heirs of	\$922.80	*Harlow Realty LLC	\$6,092.55
*Chandler Real Estate Trust	\$8,328.64	*Harmony Real Estate Holdings LLC	\$2,368.97
*Jesse R Cloutier	\$1,367.78	*William C & Cindy Hartley	\$414.65
*Joseph B Coffey	\$4,874.75	Susan J Haskell	\$122.61
*Heirs of Judith L Coffin	\$664.76	*Haskell Ventures LLC	\$714.50
*Clayton C Collins	\$3,395.36	*Carl W Hinkson	\$4,066.28
Susan H Conant	\$3,653.07	*Jean Bosco Hobayo & Carine Inamahoro	\$2,845.68
*Gary M Connell	\$1,194.59	Holman Development Corp	\$1,723.28
*Linda Constable	\$594.22	Holman Development Inc	\$2,253.09
*Ronald S Jr & Rachel Catherine Cooper	\$13,408.80	*Robert H Hunt III	\$2,338.81
*Michael V Coyne	\$2,755.10	Tricia Currie Hunt	\$1,032.65
*Gayle L Crawford	\$1,683.07	Martin Iankov	\$4,675.31
*Andrew J & Jennifer C Culpovich	\$1,579.40	*Heirs of Norman Jordan	\$1,641.92
*James E Cummings	\$1,438.32	*Abraham H Kauffman	\$6,622.27
*Barbara Cyr	\$4,739.42	*Emilie Pearl Kennedy	\$227.82
Paul L & Marie A & Gregory L Damon	\$5,888.28	*Serwan Khodamoradi	\$261.20
*Blaine J Davis	\$207.12	Mariah King	\$5,673.85
*Matthew Davis	\$1,230.91	*Rebecca King	\$992.46
*James L Dean	\$2,112.66	*Michael R Klich & Jennifer B Johnson	\$5,331.34
*James L & Sandra K Dean	\$6,550.77	*Korobkin Properties LLC	\$2,212.60
Kandi P Densmore	\$804.51	*KR Horizons LLC	\$3,162.53
*Depot Street Apartments LLC & Beylin Development LLC	\$9,768.62	Anthony M Lambert	\$176.20
**David Robert Dion Jr	\$2,102.00	*Anita Lampron	\$933.68
*Domus Ventura LLC	\$3,933.84	*William Lane	\$689.31
David Andrew & Whitney S Earle	\$287.18	*William Lane & Karen Burke-Lane	\$2,639.54
*Earle Enterprises LLC	\$6,061.76	*Pasquale Lapomarda III	\$5,050.25
*Guy Ehring	\$1,694.29	**Pamela J Lavigne	\$318.48
*Benjamin T Emmons	\$1,194.73	*Leavitt Isl Trust & Bancroft & Lindsay Isl Trust & West Trust	\$1,461.58
*Andrew J Frank	\$14.71	*Randall P Legere	\$2,992.49
*William Alan & Victoria Elyse Freeman	\$3,451.84	*Sarah E Leighton	\$171.55
Heirs of Joan L Frey	\$5,403.33	*Vernon Charles & Anne C Leister	\$13,345.44
Fred V Fusco	\$1,167.28	*Jacqueline E Lindstedt	\$179.34
*Gift of Love LLC	\$8,667.66	*John P & Elizabeth M Lisbon	\$809.73
*Ronald A Glantz	\$26,965.89	*Little Log Cabin LLC	\$3,140.91
**Ronald A & Linda M Glantz	\$3,026.97	*Lopez Landscaping Inc	\$828.12

TAX LIENS...

Robert A & Candilee Lowell	\$5,064.25	*Holly Anne Sanborn	\$1,038.89
**James G Mancini & Lisa M Bradstreet	\$1,875.42	*Albert L & Viola E Scott	\$913.60
John F Mannette	\$6,103.15	Heirs of Mary Scott	\$3,013.54
Maplewood Farms LLC	\$2,563.51	*Anthony Sellner & Noelle Teague	\$524.74
*Raymond C Marshall III	\$6,440.77	Dorothea Small	\$3,210.57
Christopher Martin	\$2,938.75	*Richard P Smothers & Mellisa L Knights	\$1,641.59
*Helyne M May	\$1,462.38	*Paul E St Hilaire	\$1,740.56
*Ryan R McDonald	\$1,359.42	*Doris Stover	\$132.72
*Judith Anne Mentuck	\$2,889.79	*Strawberry Lane Development LLC	\$357.24
Lynn Merrifield	\$735.95	Heirs of Kerri-Jae Sussman	\$4,524.46
**John S Miller & Jean Higgins	\$2,259.64	*Colin Swan	\$6,965.65
*Nan Jane & Gerald P Mitton	\$1,563.15	*Colin R & Payson Swan	\$426.84
Mary Ellen Montanez	\$3,472.30	**Robert J Tabachnick	\$3,171.26
*Leea M Moody	\$845.92	Heirs of Bern J Tajonera	\$1,684.31
*David Moore	\$1,217.14	*TAP LLC	\$2,814.07
**David & Krista Moore	\$5,031.37	*Paul Martin Thiemens	\$5,475.91
*Helen M Morrell	\$1,752.59	Heirs of James E Thombs	\$1,918.98
Lester M Moulton Jr	\$4,848.59	*John N Thurlow	\$2,407.20
*Reynolds E Moulton Jr Trust	\$2,658.63	*TMC Holdings LLC	\$11,659.62
*Moulton Sebago Trust	\$1,306.80	*Todd E Tracy	\$1,395.28
John P Munroe	\$2,537.33	Ronald W Trautvetter & Laurie A Smith	\$3,343.90
*Cynthia H Murfey	\$17,569.38	Howard J Tucker	\$10,946.74
*Cynthia H Murfey & Kelly J Tarr	\$2,792.95	Christopher M Twomey	\$462.07
*Jennifer C Nichols	\$1,432.35	*Derek & Mckenzie Vachon	\$2,040.41
Charyl A Noel	\$4,194.10	**Steven Valente	\$1,326.31
Phyllis A Page	\$5,565.40	*David Paul Veillette	\$626.23
Life Estate- Doris T Parkhurst	\$4,167.93	Janice D Verrill	\$4,741.38
*Amber Partridge	\$1,124.72	*Terri Villacci	\$1,888.69
*Jordan A Peterson	\$1,587.78	*Stephen M Walker Jr	\$2,641.55
*Travis M Philpot	\$4,483.56	Linda Ward Testamentary Trust	\$1,853.22
Bruce Plummer	\$950.37	*Timothy G Warrow & Jean M Oligny-Warrow	\$763.11
Port City Dental Inc	\$1,731.36	*Ashley E Waters	\$3,077.02
*PRD Services LLC	\$2,025.85	*Linda Webber	\$3,694.44
*Paula J Quattrucci	\$2,253.06	Philip R & Lisa M Webster	\$6,103.77
*R Farm Properties LLC	\$5,932.64	Philip R Webster	\$7,586.19
REH Management LLC	\$1,540.02	Kathryn M Wescott & Clinton L Boullie	\$6,064.04
*Dennis Richards	\$1,294.77	*Russell White	\$1,474.09
*RJL Properties LLC	\$363.97	*Mark J & Cheryl A Wilbur	\$1,715.38
*George J Rodney	\$921.82	Ryan Works	\$1,663.44
Norma K Rogers	\$3,389.38	Bruce A Worrey	\$4,222.78
ROJA LLC - C/O Robert Hanson Jr	\$6,765.09	**Jackson & Elizabeth Yer	\$6,449.64
Clayton A Ross	\$7,769.45	*Robert L York Jr	\$3,870.60
*Paul Roy	\$1,147.27		
*John C Ryder	\$1,414.41		
*Jessica L Salazar	\$1,358.22		
William Sampson	\$7,150.30		
*Segundo Jesus Malam Sanaguaray	\$1,851.25		

UNPAID PERSONAL PROPERTY TAXES

* Paid since June 30, 2025

** Partial payment since June 30, 2025

*** Sent to Collection Agency

*A STEP AHEAD CHILD CARE	\$35.14	*HINKSON TRUCKING	\$51.41
***AERIAL IMAGERY MAINE	\$46.62	*KOTA CONSTRUCTION CO	\$59.78
***ALICE & JUNE	\$60.98	***LECTRIC WRIGHT	\$28.70
***ALL ABOUT KIDS	\$105.22	***MOONSHINE SIGNS	\$56.19
***ART'S NAILS LLC	\$84.89	***N E FINISHING INC	\$70.54
***BOUJEE BEE	\$35.86	*NORTH ATLANTIC INSURANCE ASSOC	\$47.83
***BRENNTAG LUBRICANTS NORTHEAST	\$65.77	***PINE COAST FARMS	\$276.19
***BRETON MASONRY	\$91.18	***POP'S PLACE	\$418.46
***CANNEUTICS LLC	\$50.95	***PORT CITY DENTAL INC	\$325.62
***CARING COUNSELING FOR YOU	\$23.91	***R H WINSLOW EXCAVATING	\$65.77
*CHILDREN'S ADVENTURE CENTER	\$143.48	***ROOF MASTERS	\$87.28
*CLIFF HOUSE CANNABIS CO LLC	\$86.07	***SALON HALCYON / TC BROWS	\$72.93
***COLD HEART TATTOO COMPANY	\$49.03	***SEACOAST MECHANICAL	\$72.93
***D W MCGOWEN PLUMBING INC	\$57.39	*SEBAGO GARDENS LANDSCAPING	\$350.31
*DR DETAIL	\$72.93	*TAYLOR SERVICES	\$72.93
*DSR MECHANICAL SERVICES	\$20.50	*THOSE GUYS PROPERTY SERVICES	\$144.67
***E2A EUROPEAN ENGINEERING AUTOM	\$28.70	*TY-MAN	\$21.67
*ERICA SHIRLEY PHOTOGRAPHY	\$25.12	***VALIQUET CONSTRUCTION LLC	\$59.78
***FITZY FABRICATION LLC	\$597.81	***WILLOW TREE PRIMITIVES	\$33.48
***GREEN LIGHT GO DRIVING SCHOOL	\$39.45	***WINDHAM INDOOR SHOOTING RANGE	\$1,304.25
***HALCYON TATTOO	\$43.04	***WINDHAM WEAPONRY INC	\$107.60
*HAYMAN CONSTRUCTION	\$72.93	*WIRED RIGHT ELECTRIC LLC	\$35.86



Financial Reports

Town of Windham, Maine

Statement of net position

June 30, 2025

	Governmental activities	Component Unit - WEDC
Assets		
Cash and cash equivalents	\$ 40,393,180	220,568
Note proceeds held at financial institution	1,012,594	-
Taxes receivable	860,485	-
Accounts receivable	942,975	-
Intergovernmental receivables	1,721,807	-
Prepaid expenses	2,126	-
Inventory	37,516	-
Capital assets, not being depreciated	8,561,769	-
Capital assets, net of accumulated depreciation	37,087,869	2,719
Total assets	90,620,321	223,287
Deferred outflows of resources		
Pension related	1,927,313	-
OPEB related	283,088	-
Total deferred outflows of resources	2,210,401	-
Liabilities		
Accounts payable	1,329,151	-
Accrued wages and benefits	549,549	-
Site surety and inspection deposits	1,058,061	-
Unearned revenue	1,824,369	-
Accrued interest	516,220	-
Noncurrent liabilities:		
Due within one year	3,014,663	-
Due in more than one year	33,693,081	-
Total liabilities	41,985,094	-
Deferred inflows of resources		
Pension related	349,962	-
OPEB related	327,023	-
Total deferred inflows of resources	676,985	-
Net position		
Net investment in capital assets	23,356,511	2,719
Restricted	3,627,727	-
Unrestricted	23,184,405	220,568
Total net position	\$ 50,168,643	223,287

The notes to financial statements are an integral part of this statement.

Financial Reports...

Town of Windham, Maine

Statement of activities

For the year ended June 30, 2025

Functions/programs	Expenses	Program revenues			Net (expense) revenue and changes in net position	
		Charges for services	Operating grants and contributions	Capital grants and contributions	Governmental activities	Component unit
Primary government:						
Governmental activities:						
General government	\$ 8,519,938	1,007,900	155,483	-	(7,356,555)	
Public works	6,686,958	1,034,414	1,176,708	-	(4,475,836)	
Police	4,269,327	168,877	305,127	-	(3,795,323)	
Fire and rescue	3,924,700	1,112,647	121,036	-	(2,691,017)	
Recreation and cultural	1,872,690	636,325	189,353	-	(1,047,012)	
Property and inspection	791,086	-	-	-	(791,086)	
Development and conservation	528,632	-	-	-	(528,632)	
Health and welfare	590,673	62,910	243,240	-	(284,523)	
County tax	2,012,255	-	-	-	(2,012,255)	
Education	28,096,394	-	-	-	(28,096,394)	
Miscellaneous	71,459	-	-	-	(71,459)	
Interest on debt	1,048,595	-	-	-	(1,048,595)	
Capital maintenance	6,421,162	149,244	-	5,417,817	(854,101)	
Total governmental activities	64,833,869	4,172,317	2,190,947	5,417,817	(53,052,788)	
Total primary government	\$ 64,833,869	4,172,317	2,190,947	5,417,817	(53,052,788)	
Component unit						
Windham Economic Development Corp.	75,034	2,340	52,754	-		(19,940)
	75,034	2,340	52,754	-		(19,940)
General revenues:						
Property taxes					52,097,960	-
Grants and contributions not restricted to specific programs					3,960,375	-
Unrestricted investment earnings					1,175,270	455
Miscellaneous					179,120	187
Total general revenues					57,412,725	642
Change in net position					4,359,937	(19,298)
Net position - beginning, as previously presented					46,229,671	242,585
Prior period restatements (see note disclosure)					(420,965)	-
Net position - beginning, restated					45,808,706	242,585
Net position - ending					\$ 50,168,643	223,287

The notes to financial statements are an integral part of this statement.

Financial Reports...

Town of Windham, Maine

Balance sheet
Governmental funds
June 30, 2025

	General	American rescue plan	2025 bond issue	Total nonmajor funds	Total governmental funds
Assets					
Cash and cash equivalents	\$ 40,087,438	-	-	305,742	40,393,180
Taxes receivable	860,485	-	-	-	860,485
Accounts receivable, net	893,256	-	-	48,719	941,975
Intergovernmental receivables	1,721,807	-	-	-	1,721,807
Due from other funds	429,706	2,108,521	7,439,671	4,837,503	14,815,401
Prepaid expenditures	2,126	-	-	-	2,126
Inventory	37,516	-	-	-	37,516
Total assets	\$ 44,032,334	2,108,521	7,439,671	5,191,964	58,772,490
Liabilities					
Accounts payable	642,003	-	299,138	388,010	1,329,151
Accrued wages and benefits	549,549	-	-	-	549,549
Site surety and inspection deposits	1,058,061	-	-	-	1,058,061
Unearned revenue	659	1,823,710	-	-	1,824,369
Due to other funds	14,385,695	-	-	428,706	14,814,401
Total liabilities	16,635,967	1,823,710	299,138	816,716	19,575,531
Deferred inflows of resources					
Unavailable revenue - property taxes	592,000	-	-	-	592,000
Total deferred inflows of resources	592,000	-	-	-	592,000
Fund balances					
Nonspendable	39,642	-	-	41,874	81,516
Restricted	-	284,811	-	3,301,042	3,585,853
Committed	912,957	-	7,140,533	1,413,332	9,466,822
Assigned	8,417,775	-	-	-	8,417,775
Unassigned	17,433,993	-	-	(381,000)	17,052,993
Total fund balances	26,804,367	284,811	7,140,533	4,375,248	38,604,959
Total liabilities, deferred inflows of resources, and fund balances	\$ 44,032,334	2,108,521	7,439,671	5,191,964	

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and therefore, are not reported in the funds.	45,649,638
Note proceeds held at financial institution	1,012,594
Other long-term assets are not available to pay for current expenditures and are deferred in the funds	
Unavailable revenue - property taxes	592,000
Long-term liabilities that are not due and payable in the current period, and therefore, are not reported in the funds.	
Bonds payable	(19,340,000)
Premium on bonds	(1,727,405)
Notes payable	(9,907,090)
Accrued interest on long-term debt	(516,220)
Compensated absences	(1,239,977)
Net pension liability with related deferred inflows and outflows	(1,599,207)
Total OPEB liability with related deferred inflows and outflows	(1,360,649)
Net position of governmental funds	50,168,643

The notes to financial statements are an integral part of this statement.

Financial Reports...

Town of Windham, Maine

Statement of revenues, expenditures, and changes in fund balances

Governmental funds

For the year ended June 30, 2025

	General	American rescue plan	2025 bond issue	Total nonmajor funds	Total governmental funds
Revenues					
Property taxes	\$ 52,046,960	-	-	-	52,046,960
Intergovernmental	5,345,121	-	-	5,284,758	10,629,879
Licenses and permits	1,366,944	-	-	-	1,366,944
Charges for services	1,817,883	-	-	987,490	2,805,373
Interest	1,175,270	92,129	390,003	115,843	1,773,245
Miscellaneous	312,763	-	-	207,642	520,405
Total revenues	62,064,941	92,129	390,003	6,595,733	69,142,806
Expenditures					
Current:					
General government	7,477,652	-	-	650,365	8,128,017
Public works	4,935,973	-	-	473,064	5,409,037
Police	3,948,440	-	-	78,131	4,026,571
Fire and rescue	3,392,642	-	-	81,101	3,473,743
Recreation and cultural	1,202,852	-	-	542,214	1,745,066
Property and inspection	789,061	-	-	-	789,061
Development and conservation	538,218	-	-	-	538,218
Health and welfare	447,240	-	-	140,179	587,419
County tax	2,012,255	-	-	-	2,012,255
Education	28,096,394	-	-	-	28,096,394
Miscellaneous	71,459	-	-	-	71,459
Debt service	2,418,003	-	71,417	-	2,489,420
Capital outlay	2,590,260	-	3,264,152	6,083,330	11,937,742
Total expenditures	57,920,449	-	3,335,569	8,048,384	69,304,402
Excess (deficiency) of revenues over (under) expenditures	4,144,492	92,129	(2,945,566)	(1,452,651)	(161,596)
Other financing sources (uses)					
Transfers in	574,537	-	-	1,263,110	1,837,647
Transfers out	(1,263,110)	-	-	(574,537)	(1,837,647)
Bonds, notes, and premium issued	473,036	-	10,710,572	-	11,183,608
Total other financing sources (uses)	(215,537)	-	10,710,572	688,573	11,183,608
Net change in fund balances	3,928,955	92,129	7,765,006	(764,078)	11,022,012
Fund balances - beginning	22,875,412	192,682	-	4,514,853	27,582,947
Prior period restatements (see note disclosure)	-	-	(624,473)	624,473	-
Fund balances - beginning, restated	22,875,412	192,682	(624,473)	5,139,326	27,582,947
Fund balances - ending	\$ 26,804,367	284,811	7,140,533	4,375,248	38,604,959

The notes to financial statements are an integral part of this statement.

Financial Reports...

Town of Windham, Maine

Reconciliation of the statement of revenues, expenditures, and changes in fund balances - governmental funds to the government-wide statement of activities For the year ended June 30, 2025

Net change in fund balances - total governmental funds	\$	11,022,012
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Governmental funds report capital outlays as expenditures. However, in the statement of net position, the cost of these assets is allocated over their useful lives and reported as depreciation expense.

Capital outlays	5,689,925
Depreciation expense	(2,210,625)
Book value of disposed capital assets	(114,498)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

Earned but unavailable taxes	51,000
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Debt proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of debt principal is an expenditure in the governmental funds, but repayment reduces long-term liabilities in the statement of net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.

Bonds, notes, and premium issued	(11,183,608)
Principal paid on bonds	1,970,000
Principal paid on notes	998,571
Amortization of bond premium	110,967

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.

Accrued interest on long-term debt	(403,713)
Compensated absences	(85,281)
Changes in pension liabilities and related deferred outflows and inflows of resources	(207,838)
Changes in OPEB liabilities and related deferred outflows and inflows of resources	(41,975)

The Town has bonds that were originally issued for School purposes. These amounts are funded by RSU 14 when the debt service payments are due. This is the amount of principal paid by RSU 14 during the year.

(1,235,000)

Change in net position of governmental activities	\$	<u>4,359,937</u>
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The notes to financial statements are an integral part of this statement.

Financial Reports...

Town of Windham, Maine

General fund

Statement of revenues, expenditures, and changes in fund balance

Budget and actual

For the year ended June 30, 2025

	Original budget	Final budget	Actual	Variance positive (negative)
Revenues				
Property taxes	\$ 51,116,015	51,116,015	52,046,960	930,945
Intergovernmental	6,371,800	6,371,800	5,161,277	(1,210,523)
Licenses and permits	898,811	898,811	1,007,989	109,178
Charges for services	1,688,463	1,688,463	1,794,556	106,093
Interest	550,000	550,000	1,175,270	625,270
Miscellaneous	101,300	101,300	179,120	77,820
Total revenues	60,726,389	60,726,389	61,365,172	638,783
Expenditures				
Current:				
General government	7,815,439	7,855,464	7,477,652	377,812
Public works	5,166,044	5,199,544	4,933,614	265,930
Police	3,884,830	3,912,955	3,864,383	48,572
Fire and rescue	3,374,183	3,374,183	3,390,498	(16,315)
Recreation and cultural	1,241,631	1,241,631	1,173,607	68,024
Property and inspection	818,712	819,087	789,061	30,026
Development and conservation	688,912	682,930	538,218	144,712
Health and welfare	521,307	521,307	426,540	94,767
County tax	2,012,255	2,012,255	2,012,255	-
Education	28,096,394	28,096,394	28,096,394	-
Overlay/abatelements	205,790	205,790	70,531	135,259
General and emergency contingency	200,004	200,004	928	199,076
Debt service	3,197,359	3,197,359	2,418,003	779,356
Capital outlay	5,302,474	7,719,699	2,117,224	5,602,475
Total expenditures	62,525,334	65,038,602	57,308,908	7,729,694
Excess (deficiency) of revenues over (under) expenditures	(1,798,945)	(4,312,213)	4,056,264	8,368,477
Other financing sources (uses)				
Transfers in	1,662,055	1,662,055	891,609	(770,446)
Transfers out	(1,263,110)	(1,263,110)	(1,263,110)	-
Use of fund balance	1,400,000	3,913,268	-	(3,913,268)
Total other financing sources (uses)	1,798,945	4,312,213	(371,501)	(4,683,714)
Net change in fund balance - budgetary basis	-	-	3,684,763	3,684,763
Reconciliation to GAAP				
Change in committed and assigned balances			244,192	
Net change in fund balance - GAAP basis			3,928,955	
Fund balance - beginning			22,875,412	
Fund balance - end			\$ 26,804,367	

Financial Reports...

Town of Windham, Maine

Statement of fiduciary net position

Fiduciary funds

June 30, 2025

	Private-purpose trust funds
Assets	
Cash and cash equivalents	\$ 74,944
Total assets	<u>74,944</u>
Liabilities	
Due to other funds	<u>1,000</u>
Total liabilities	<u>1,000</u>
Net position	
Restricted	73,944
Total net position	\$ <u><u>73,944</u></u>

The notes to financial statements are an integral part of this statement.

The complete financial audit document for 2025 and previous years can be found on the Town's website.

Visit <https://windhammaine.us> and navigate to the How Do I... menu and select 'Annual Financial Reports' in the View category.



MUNICIPAL OFFICE DIRECTORY

Current Contact List as of August 1, 2026

Assessing Department

894-5960 ext. 3

Josh Houde, Assessor

Code Enforcement & Zoning

Jon Rioux, Director

894-5960 ext. 1

Economic Development

Tom Bartell, Director

892-1936

Emergency—Police, Fire, Rescue

911

Finance Department

Susan Rossignol, Director

892-1907

Levi Robinson, Assistant Director

892-1907

Fire-Rescue Department, Non-Emergency

Chief Brent Libby

892-1911

Deputy Chief John Wescott

892-7851

Human Resources

Phyllis Moss, Director

892-1907

Information Services

Brett Burwell, Director

892-1907

Library

Jennifer Alvino-Wood, Director

892-1908

Parks & Recreation

Linda Brooks, Director

892-1905

Planning Department

Stephen Puleo, Director

894-5960 ext. 2

Police Department, Non-Emergency

Chief Kevin Schofield

892-1919

Captain Jason Burke

892-1919

Captain Eugene Gallant

892-1919

Public Works Department

Brian Morin, Director

892-1909

Peter Woodbury, Operations Mgr.

892-1909

Social Services

Food Pantry, Clothes Closet

892-1931

General Assistance

892-1906

Tax Collection/Vehicle Registration

Levi Robinson, Deputy Tax Collector

892-2511

Veronica Meserve, Tax Specialist

892-2511

Town Clerk's Office

Anthony Blasi, Town Clerk

892-1900

Town Manager's Office

Robert Burns, Manager

892-1907

Amanda Lessard, Assistant Town Mgr.

892-1907

Roger Cropley, Communications Dir.

892-1907



Visit WWW.WINDHAMMAINE.US for a more detailed staff directory.

Click [Directory](#) on the Town of Windham website homepage.