# INTRODUCTION TO PACTS



# Portland Area Comprehensive Transportation System

PACTS

PACTS is a federal **Metropolitan Planning Organization** (MPO) that coordinates transportation planning and investment decisions with the state, municipalities and public transportation partners.

#### **Main functions of PACTS**



**Allocate funding** 



**Plan future** 



Implement plans

### Typical Annual Funding

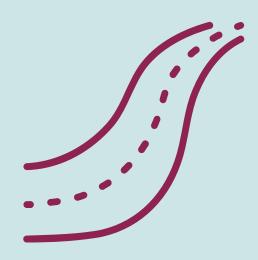
Transit: \$18 — \$20 Million







## Roadways/ Multimodal: ~ \$6 Million



## Funded Projects (examples)



Mill Creek Transit Hub (South Portland)



Woodfords Corner Improvement Plan (Portland)

### HOW IS PACTS RELATED TO GPCOG?



The **Greater Portland Council of Governments** provides staff support for the **PACTS** governance committees and implements **PACTS** policies and projects.

In 2020, the PACTS Policy Committee and GPCOG General Assembly approved an agreement for **PACTS** to become part of **GPCOG** while still retaining its responsibilities as a Metropolitan Planning Organization.

### WHAT IS AN MPO?

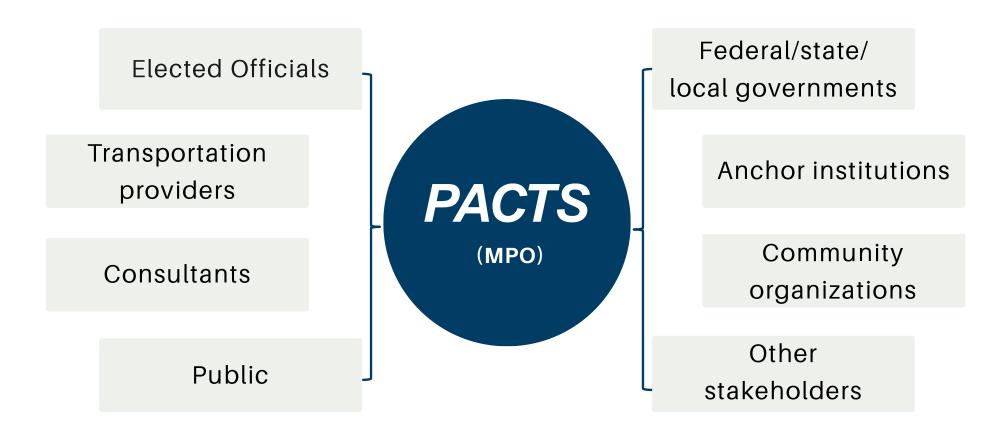
#### A Metropolitan Planning Organization (MPO)

is designated by federal law to provide ongoing regional coordination of transportation investment decisions while ensuring that the public have opportunities to participate in the decision-making process in their regions.

#### **MPOs** are responsible for:

- Maintaining a regional transportation vision.
- Conducting planning studies and analyses.
- Allocating federal funds.
- Engaging the public and other stakeholders in planning and decision-making.

PACTS sits at the crossroads of the regional transportation stakeholders to coordinate towards one cohesive regional transportation system.

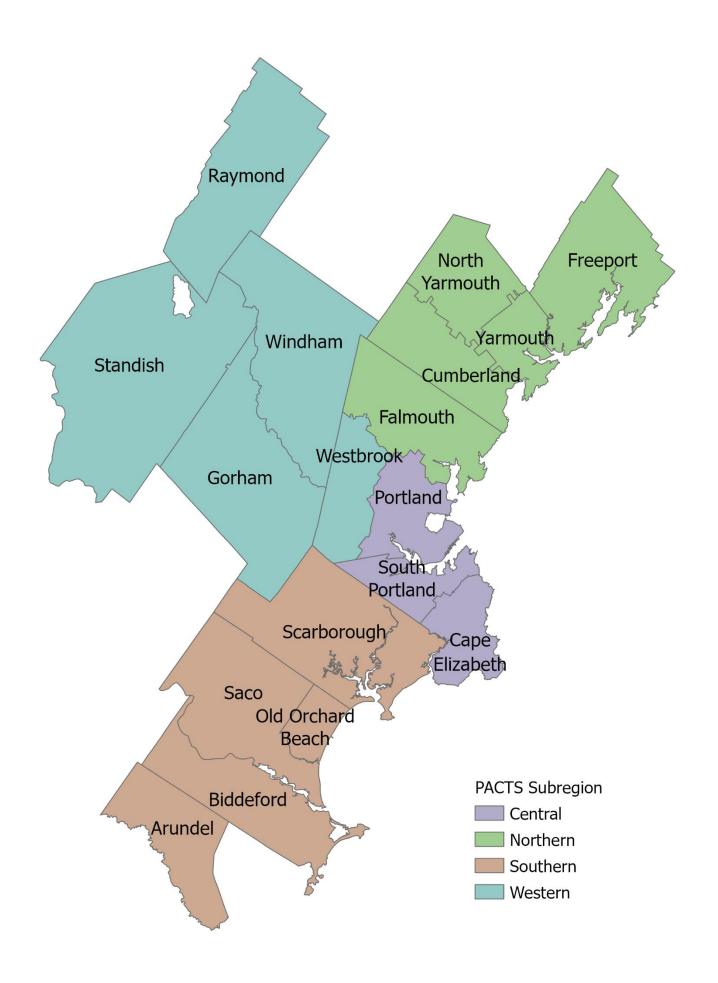


### PACTS REGION

The PACTS region spans **18 municipalities** in Cumberland and York Counties with a total population of approximately 280,000 people.

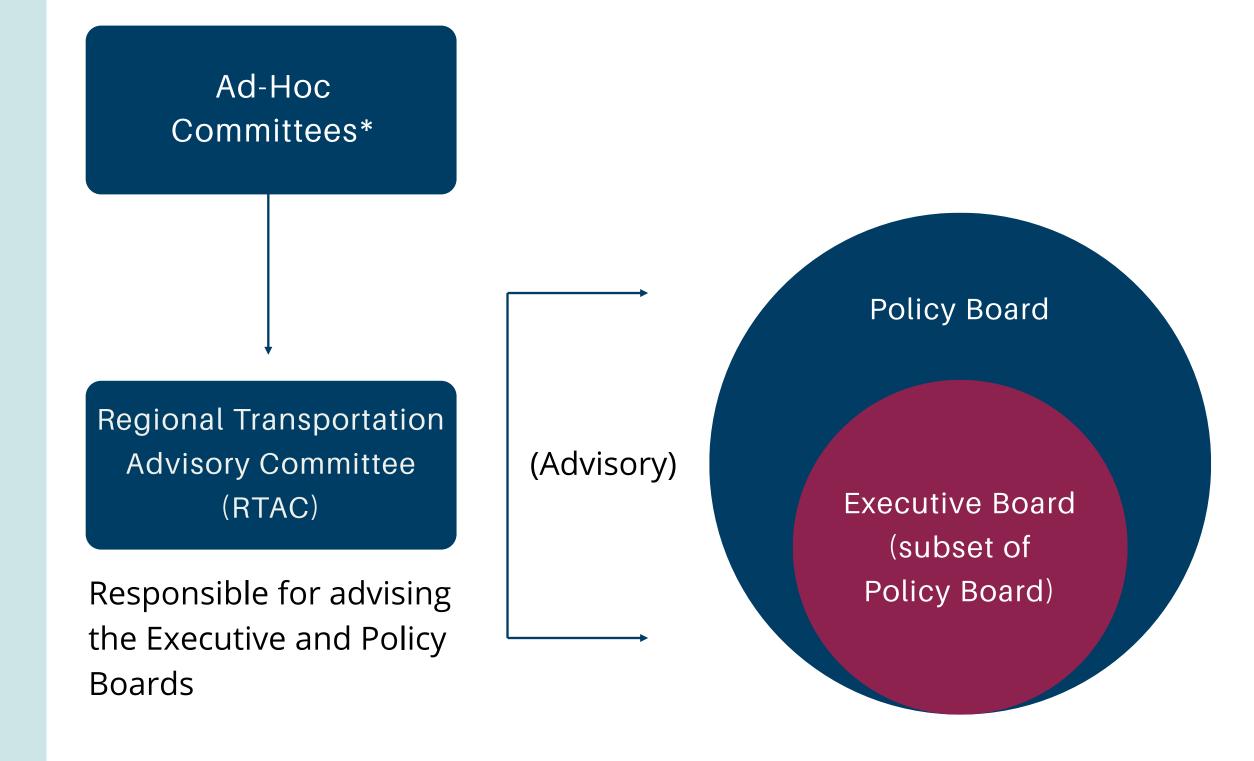
#### PACTS members also include the following agencies:

- Biddeford Saco Old Orchard Beach Transit (BSOOB)
- Casco Bay Island Transit District
- Greater Portland METRO
- Northern New England Passenger Rail Authority (NNEPRA)
- Regional Transportation Program (RTP)
- South Portland Bus Service (SPBS)
- York County Community Action Corporation (YCCAC)
- Maine Department of Transportation (MaineDOT)
- Maine Turnpike Authority (MTA)
- Federal Transit Administration (FTA)\*
- Federal Highway Administration (FHWA)\*
- Southern Maine Planning and Development Commission\* (SMPDC)



<sup>\*</sup>Non-voting members

# PACTS GOVERNANCE STRUCTURE



<sup>\*</sup>Ad-hoc committees to advise RTAC as needed

## PACTS GOVERNANCE RULES AND GUIDELINES

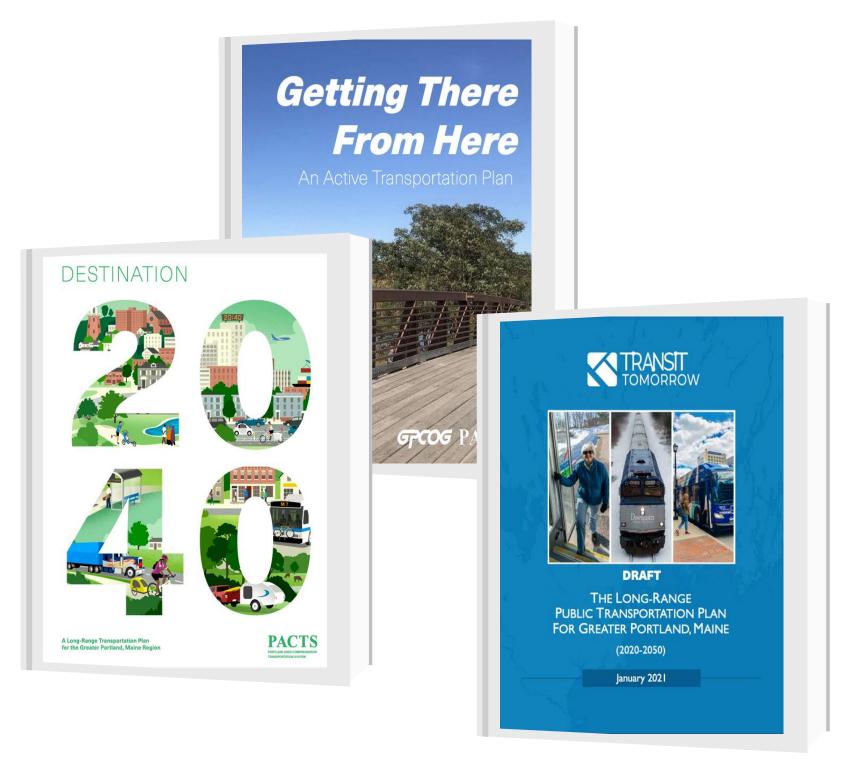
#### **Committee/Board Meeting Guidelines:**

- Courtesy and respect for all
- Maintenance of order
- Consideration of one item at a time
- Ability for each member to provide input
- Majority rule
- Protection of the rights of all members
- "There's no such thing as a stupid question."

#### **Key Terms**

- Motion Formal proposal, usually beginning with, "I'd like to move that..."
- Second Statement by a member who agrees with the motion (e.g. "I second the motion.")
- Amendment Change(s) to the motion before the vote ("I'd like to amend...")
- Quorum Minimum number of members in order to conduct businesses
- Chair Leads and facilitates meeting (Vice Chair if Chair is absent)

## PACTS PLANS (EXAMPLES)



## METROPOLITAN TRANSPORTATION PLAN (DESTINATION 2040)

A Metropolitan Transportation Plan (MTP) is required of each MPO. Every five years PACTS is required to adopt a new or updated MTP looking forward at least 20 years. The MTP describes a long-term regional vision for transportation investments and identifies the policies, goals, and strategies needed to meet the region's demand for transportation services.

#### **TRANSIT TOMORROW**

The region's new long-range public transportation plan. This was adopted in March 2021. Transit Tomorrow is an ambitious 30-year strategic plan for enhancing public transportation in the Greater Portland region.

#### **ACTIVE TRANSPORTATION PLAN**

Getting There From Here: A Regional Active Transportation Plan for the PACTS Region was adopted in 2018. The plan envisions a complete network of accessible trails, paths, ways, and modes, serving all people and places, promoting a culture of healthy living, and a vibrant economy in the PACTS region.

## PACTS PLANNING & PROGRAMMING

## METROPOLITAN TRANSPORTATION PLAN (MTP) - Destination 2040

Long range: 20+ year plan

#### **Create Vision, Set the Tone**

- Evaluate approach
- Identify needs
- Establish targets
- Create a plan with recommended projects and investment programs

TRANSPORTATION
IMPROVEMENT
PROGRAM (TIP)

Short range: 4-year plan

#### Invest

- Program MTP recommended projects
- Fund smaller projects through MTP investment programs
- Set performance targets

UNIFIED
PLANNING WORK
PROGRAM (UPWP)

Every 2 years

#### **Study & Analyze**

- Support MPO
- Identify needs
- Gather data
- Think/plan ahead

## PACTS PLANNING & PROGRAMMING

#### **METROPOLITAN TRANSPORTATION PLAN (MTP)**

- Destination 2040

Long range: 20+ year plan

**TRANSPORTATION IMPROVEMENT PROGRAM (TIP)** 

Short range: 4 year plan

**UNIFIED PLANNING WORK PROGRAM (UPWP)** 

Every 2 years

#### TRANSPORTATION IMPROVEMENT PROGRAM (TIP)

#### ~\$25M per year

- The TIP is a four-year programming of FHWA and FTA funded investments that are scheduled within each MPO.
- The TIP lists all projects to be completed with available funds in the PACTS area, including those programmed by MaineDOT.
- The PACTS TIP is updated annually and is included in the State Transportation Improvement Program (STIP).

#### **UNIFIED PLANNING WORK PROGRAM (UPWP)**

#### ~\$1.3M per year

- The UPWP outlines the transportation studies and other planning tasks that PACTS intends to undertake in its region with federal, state and local funds.
- PACTS staff and committees updates the UPWP every two years.
- The current UPWP runs January 1, 2020 Dec. 31, 2021.



Federal Highway Administration (FHWA) Federal Transit Administration (FTA) Maine Department of Transportation (MaineDOT)

## PACTS PROJECT EXAMPLES



Cape Elizabeth Shore Road Path

#### **FTA FUNDING**

#### **METRO BREEZ**

Express bus service between Portland, Yarmouth, Freeport and Brunswick

#### **CASCO BAY LINES ELECTRONIC TICKETING**

From paper-based to digital ticketing

#### **FHWA FUNDING**

#### **CAPE ELIZABETH SHORE ROAD PATHWAY**

A 2.2-mile bike-pedestrian path from Fort Williams to the town center

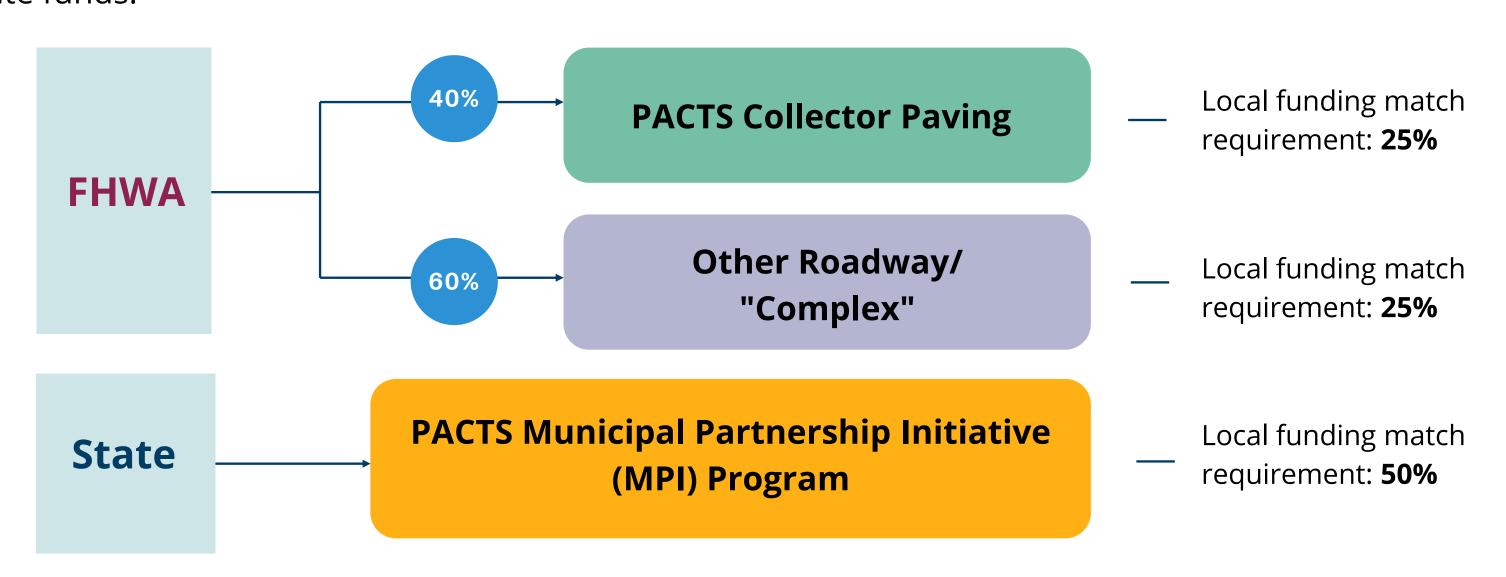
#### **WOODFORD'S CORNER IMPROVEMENT**

New railroad signals, drainage updates, and a new sidewalk

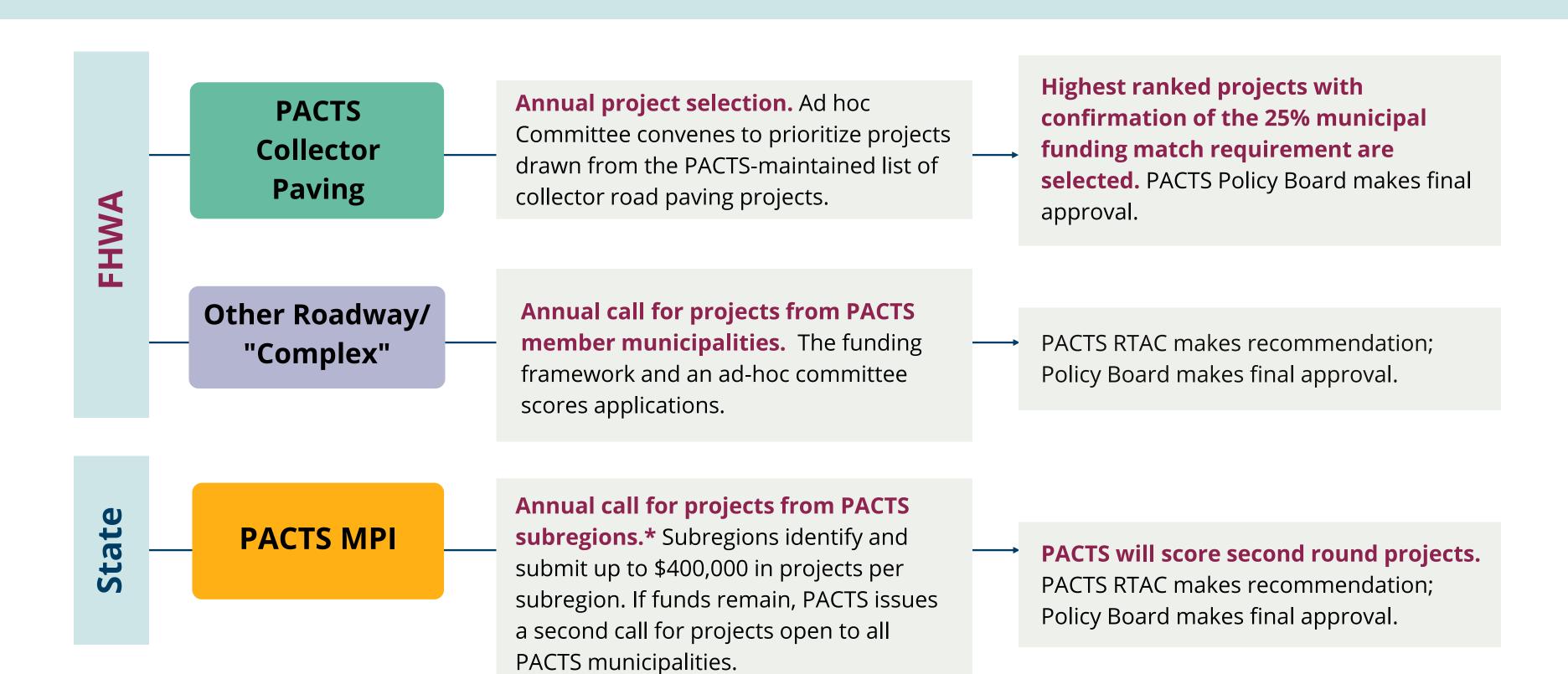
## HOW ARE PACTS ROADWAY/MULTIMODAL PROJECTS FUNDED?

#### Multimodal/Roadway

Each year, PACTS receives **Federal Highway Administration (FHWA)** and state capital improvement funding from MaineDOT. This is referred to as the **MPO Allocation**. PACTS and the region's municipalities determine how to allocate funds.

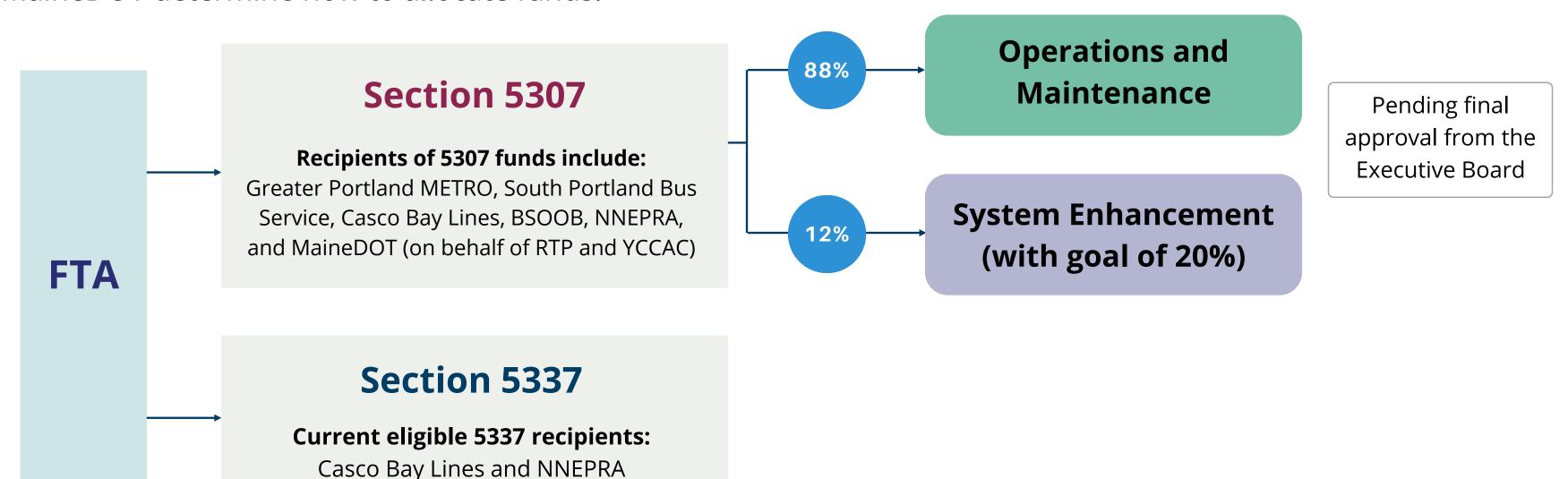


## HOW ARE PACTS ROADWAY/MULTIMODAL PROJECTS SELECTED?

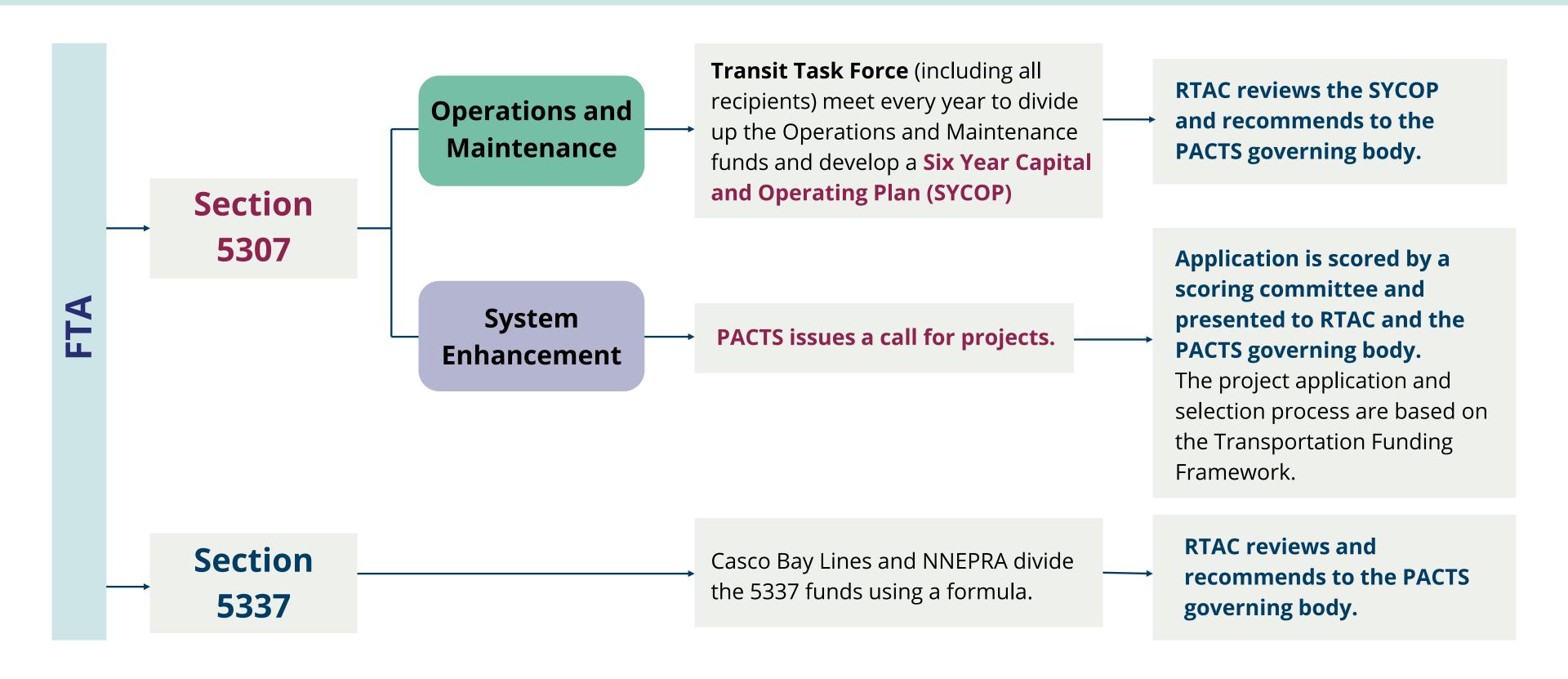


### HOW ARE PACTS TRANSIT PROJECTS FUNDED?

Each year, the Federal Transit Administration (FTA) apportions funding to the PACTS region: Section 5307 - Urbanized Area funds and Section 5337 - State of Good Repair funds. PACTS, the region's transit agencies, and MaineDOT determine how to allocate funds.



### HOW ARE PACTS TRANSIT PROJECTS SELECTED?



## HOW TRANSPORTATION PROJECTS ARE EVALUATED - PACTS FUNDING FRAMEWORK

The framework has four categories to help score and evaluate projects:

- 1 Regional access
- 2 Safe & Reliable Mobility
- 3 Efficient Land Use
- 4 Environmental Sustainability



## PUBLIC INVOLVEMENT

PACTS believes that broad and robust public involvement will result in transportation investments that better address the transportation needs of all those using the system.

PACTS is required by the FTA and FHWA to have a Public Involvement Plan that is approved by the MaineDOT. The plan is designed to comply with federal and state regulations, which require MPOs to include a broad range stakeholders in all plans, studies, and projects.



The **Public Involvement Plan** outlines PACTS' goals, strategies, and procedures for providing the public with complete information, timely public notice, and opportunities for early and continuing involvement in the transportation planning process.



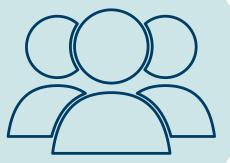
## **PUBLIC** INVOLVEMENT **PLAN** GOALS & **STRATEGIES**

Advance inclusion of underrepresented communities

Increase understanding of PACTS' role and priorities



Build relationships with key stakeholders









Make involvement more accessible and engaging





Assess effectiveness

# PUBLIC INVOLVEMENT PLAN POLICIES & PRACTICES



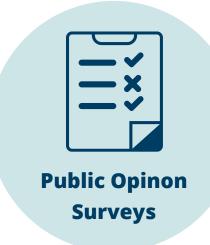




PACTS provides
numerous ways for
stakeholders and the
public to be informed,
engaged, and
involved.







## INCLUSIVE PLANNING

GPCOG has been engaging older adults, people with disabilities, and people of color to assist with improving the inclusiveness of regional transportation planning. The goal is to ensure that PACTS decision-making involves people who experience barriers to transportation.

#### **Progress toward this goal includes:**

- *Inclusive Transportation Planning Toolkit* for use by staff, consultant, and member communities.
- Creation of Community Transportation Leaders Program.
- Seats designated on PACTS Committees for Equity Advocates and Community Transportation Leaders.



Inclusive Transportation Planning Toolkit



Community Transportation Leaders presenting their top transportation concerns to the PACTS Executive Committee

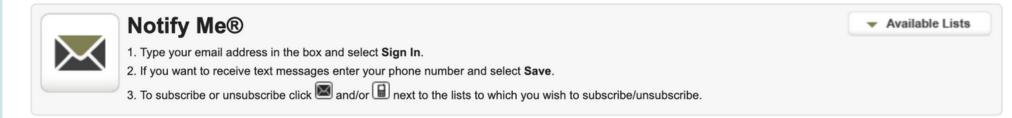
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METHOD	LIST NAME	DESCRIPTION
	GPCOG Executive Committee	
	GPCOG General Assembly	
	GPCOG Metro Regional Coalition	
	GPCOG Regional Voice Committee	
	GPCOG Revolving Loan Fund Committee	
	Moving Maine Steering Committee	
	Moving Maine Steering Committee Meeting	
	PACTS Executive Board	
	PACTS Policy Board	
	PACTS Regional Traffic Management System Subcommittee	

## QUESTIONS?

## EXTRA SLIDES

### PACTS ROLE

PACTS provides a continuing, coordinated, and comprehensive planning process for the Greater Portland area, as well as a forum for collaborative decision-making among members.

#### **Essential MPO functions:**

- 1 Establish a fair setting for effective regional decision-making.
- 2 Identify and evaluate alternative transportation improvements.
- Prepare and maintain a long-range transportation plan, also known as a Metropolitan Transportation Plan.
- Develop a Transportation Improvement Program (TIP) and Unified Planning Work Program (UPWP) to guide investments for achieving the region's goals.
- 5 Engage the public in Functions 1-4.

